

**CITY OF IRVINE, CALIFORNIA**  
**SINGLE AUDIT OF FEDERALLY**  
**ASSISTED GRANT PROGRAMS**  
**YEAR ENDED JUNE 30, 2025**



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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Honorable Mayor and Members of the City Council  
City of Irvine  
Irvine, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Irvine (the City), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise City's basic financial statements, and have issued our report thereon dated February 26, 2026.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Honorable Mayor and Members of the City Council  
City of Irvine

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Irvine, California  
February 26, 2026



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH  
MAJOR FEDERAL PROGRAM, REPORT ON INTERNAL CONTROL OVER  
COMPLIANCE, AND REPORT ON THE SCHEDULE OF EXPENDITURES  
OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE**

Honorable Mayor and Members of the City Council  
City of Irvine  
Irvine, California

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the City of Irvine's (the City) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2025. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Honorable Mayor and Members of the City Council  
City of Irvine

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We have issued our report thereon, dated February 26, 2026 which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.



**CliftonLarsonAllen LLP**

Irvine, California  
March 30, 2026

**CITY OF IRVINE**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**YEAR ENDED JUNE 30, 2025**

Federal Grantor / Pass-Through Grantor / Program / Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Total Federal Expenditures	Passed Through to Subrecipients
<b>United States Department of Housing and Urban Development</b>				
Direct Assistance:				
Community Development Block Grant - Entitlement Grants Cluster:				
Community Development Block Grant	14.218	N/A	\$ 940,797	\$ 316,852
COVID-19 - Community Development Block Grants	14.218	N/A	22,193	-
Subtotal Community Development Block Grants/Entitlement Grants Cluster			962,990	316,852
Emergency Solutions Grant Program	14.231	N/A	143,338	-
Subtotal Emergency Solutions Grant Program			143,338	-
HOME Investment Partnerships Program	14.239	N/A	836,516	346,255
Total United States Department of Housing and Urban Development			1,942,844	663,107
<b>United States Department of Justice</b>				
Passed through National Recreation and Park Association, Incorporated:				
Mentoring Opportunities for Youth Initiative	16.726	15PJDP-22-GG-03844-MENT-NRPA-01	26,974	-
Passed through County of Orange Sheriff:				
Edward Byrne Memorial Justice Assistance Grant	16.738	15PBJA-21-GG-01188-JAGX	1,434	-
Direct Assistance:				
Equitable Sharing Program	16.922	N/A	24,656	-
Total United States Department of Justice			53,064	-
<b>United States Department of Transportation</b>				
Passed through Orange County Transportation Authority:				
Highway Planning and Construction:				
Highway Planning and Construction	20.205	CML-5410(084)	3,823,052	-
Subtotal Highway Planning and Construction			3,823,052	-
Passed through California Office of Traffic Safety:				
Highway Safety Cluster:				
State and Community Highway Safety	20.600	402PT-23	625	-
State and Community Highway Safety	20.600	402PT-24	45,556	-
State and Community Highway Safety	20.600	402PT-25	130,760	-
National Priority Safety Programs	20.616	405b OP-24	3,649	-
National Priority Safety Programs	20.616	405b OP-25	11,995	-
National Priority Safety Programs	20.616	405f MC-25	8,920	-
Subtotal Highway Safety Cluster			201,505	-
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.608	164AL-24	53,171	-
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.608	164AL-25	220,495	-
Total Minimum Penalties for Repeat Offenders for Driving While Intoxicated			273,666	-
Total United States Department of Transportation			4,298,223	-
<b>United States Department of Treasury</b>				
Direct Assistance:				
Equitable Sharing Program	21.000	N/A	995,188	-
Total United States Department of Treasury			995,188	-
<b>United States Department of Homeland Security</b>				
Passed through Orange County Sheriff's Department:				
Emergency Management Performance Grant	97.042	EMF-2023-EP-05000	41,284	-
Total United States Department of Homeland Security			41,284	-
<b>United States Department of Energy</b>				
Direct Assistance:				
Energy Efficiency and Conservation Block Grant Program	81.128	N/A	333,830	-
Total United States Department of Energy			333,830	-
Total Expenditures of Federal Awards			<u>\$ 7,664,433</u>	<u>\$ 663,107</u>

See accompanying Notes to Schedule of Expenditures of Federal Awards.

**CITY OF IRVINE**  
**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**JUNE 30, 2025**

**NOTE 1 BASIS OF PRESENTATION**

The accompanying Schedules of Expenditures of Federal Awards (the Schedule) include the federal and state award activities of the City of Irvine, California (the City), under programs of the federal government and the State of California, as well as federal and state financial assistance passed through other government agencies for the year ended June 30, 2025. The information in the Schedule of Expenditures of Federal Awards (SEFA) is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedules present only a selected portion of the operations of the City, they are not intended to, and do not, present the financial statements of the City. The City's reporting entity is defined in Note 1 of the notes to the City's financial statements.

**NOTE 2 BASIS OF ACCOUNTING**

The accompanying Schedule is presented using the modified accrual basis of accounting for governmental funds and the accrual basis for proprietary funds, which is described in the Note 1 of the notes to the City's financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance for all awards. The information in the SEFA is presented in accordance with the requirements of the Uniform Guidance. Therefore, some amounts presented in the SEFA may differ from amounts presented in, or used in the preparation of, the basic financial statements. Pass-through entity identifying numbers are identified where available.

**NOTE 3 INDIRECT COST RATE**

The City has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

**CITY OF IRVINE  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2025**

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***Section I – Summary of Auditors’ Results***

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***Financial Statements***

- |  |            |                              |
|--|------------|------------------------------|
| 1. Type of auditors’ report issued:                      | Unmodified |                              |
| 2. Internal control over financial reporting:            |            |                              |
| • Material weakness(es) identified?                      | _____ yes  | _____ <u>x</u> no            |
| • Significant deficiency(ies) identified?                | _____ yes  | _____ <u>x</u> none reported |
| 3. Noncompliance material to financial statements noted? | _____ yes  | _____ <u>x</u> no            |

***Federal Awards***

- |   |            |                              |
|---|------------|------------------------------|
| 1. Internal control over major federal programs:  |            |                              |
| • Material weakness(es) identified?   | _____ yes  | _____ <u>x</u> no            |
| • Significant deficiency(ies) identified?   | _____ yes  | _____ <u>x</u> none reported |
| 2. Type of auditors’ report issued on compliance for major federal programs:                          | Unmodified |                              |
| 3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? | _____ yes  | _____ <u>x</u> no            |

***Identification of Major Federal Programs***

**Assistance Listing Number(s)**

20.205  
81.128

**Name of Federal Program or Cluster**

Highway Planning and Construction  
Energy Efficiency and Conservation Block Grant (EECBG) Program

Dollar threshold used to distinguish between Type A and Type B programs:

\$ 750,000

Auditee qualified as low-risk auditee?

\_\_\_\_\_ x yes      \_\_\_\_\_ no

**CITY OF IRVINE  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
YEAR ENDED JUNE 30, 2025**

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***Section II – Financial Statement Findings***

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Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

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***Section III – Findings and Questioned Costs – Major Federal Programs***

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Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).



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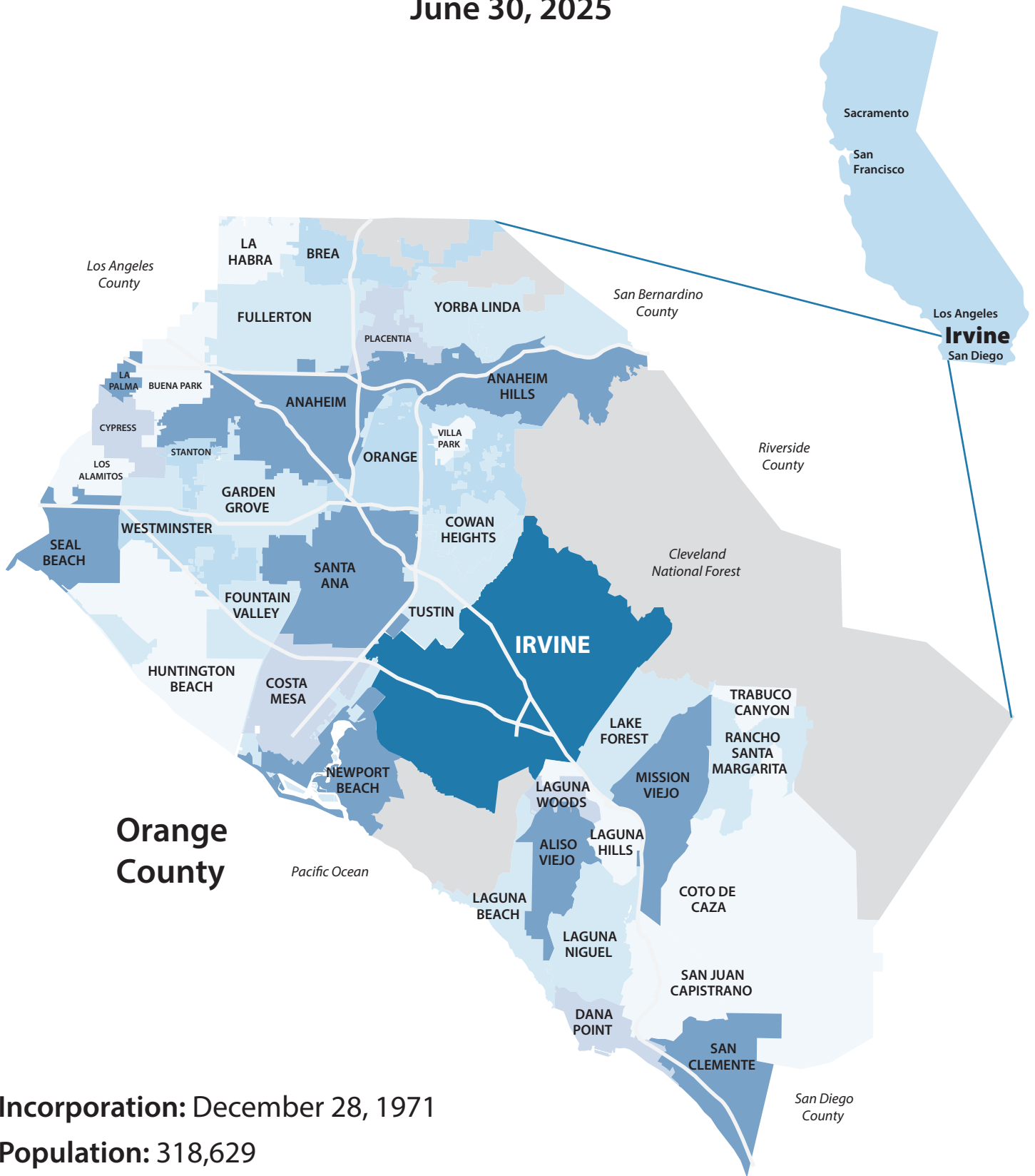


CITY OF IRVINE, CALIFORNIA  
**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

FOR FISCAL YEAR ENDED JUNE 30, 2025

# City of Irvine

June 30, 2025



**Incorporation:** December 28, 1971

**Population:** 318,629

**Size:** 66 square miles

**Sphere of Influence:** 74 square miles (approx.)

# CITY OF IRVINE

California



## ANNUAL COMPREHENSIVE FINANCIAL REPORT

Fiscal Year Ended June 30, 2025

PREPARED BY  
*Fiscal Services*

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# **INTRODUCTORY SECTION**

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February 26, 2026

To the Honorable Mayor, Councilmembers, and Residents of the City of Irvine:

We are pleased to submit the Annual Comprehensive Financial Report of the City of Irvine (City) for the fiscal year ended June 30, 2025. This report is published in accordance with local ordinance and state law requirements that financial statements be presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by an independent public accounting firm of licensed certified public accountants.

This report contains management's representations concerning the City's finances. Management assumes full responsibility for the completeness and reliability of all the information presented and that it is reported in a manner that fairly presents the financial position and operations of the various funds and component units of the City. To provide a reasonable basis for making these representations, and assurance that the financial statements will be free from material misstatement, City management has established a comprehensive internal control framework designed both to protect its assets and to compile sufficient reliable information to prepare the City's financial statements in conformity with GAAP. Since the cost of internal controls should not outweigh its benefits, internal controls have been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatements. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

CliftonLarsonAllen, LLP, a firm of licensed certified public accountants, has audited the City's financial statements. The goal of the independent audit was to provide reasonable assurance that the City's financial statements for the fiscal year ended June 30, 2025, are free of material misstatement. The independent auditor concluded it was reasonable to render unmodified opinions and that the City's financial statements for the fiscal year ended June 30, 2025, are fairly presented in conformity with GAAP. Their report is presented at the beginning of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of the federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. The City of Irvine's Single Audit Report is separately available.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditors' report and provides a narrative overview and analysis of the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

## **CITY OF IRVINE PROFILE**

The City, incorporated in 1971, is located in Orange County, California, approximately 40 miles southeast of Los Angeles and six miles from the ocean. As one of the nation's largest master-planned communities, the City encompasses 66 square miles and is the largest city by land area in Orange County. The City includes residential communities, commercial retail centers, several industrial and office complexes, a 1,500-acre University of California campus, as well as civic, cultural, and recreational facilities. The City's residential population has grown from 10,081 in 1971 to 318,629 in 2025.

The City operates under the Council-Manager form of government. Policymaking and legislative authority are vested in the City Council. The City Council is responsible for passing the City's ordinances and operating resolutions, adopting the two-year budget, appointing commissions and committees, and hiring the City Manager, City Clerk, City Treasurer, and City Attorney, as well as many other related duties. In November 2014, Measure W was approved, amending the Irvine City Charter and setting lifetime term limits for the City Council to two four-year terms and the office of mayor to two two-year terms. The City Manager is responsible for implementing the policies, ordinances, and directives of the City Council, overseeing the day-to-day operations of the City, and appointing executive management. The City Council is elected on a nonpartisan basis. Councilmembers are elected to four-year staggered terms, and the Mayor is elected to a two-year term.

On October 10, 2023, the Irvine City Council adopted a resolution establishing the City of Irvine's first voting district map for district elections. In March 2024, Irvine voters had the opportunity to vote on Measure D, a Charter Amendment to expand the City Council from five to seven members and establish six City Council districts while maintaining an at-large Mayor. Irvine voters ultimately approved Measure D, and the first district-based elections occurred for Mayor and Council Districts 1, 2, 3, and 4 at the November 5, 2024, General Municipal Election. One Councilmember from Council Districts designated 2, 3, and 4 shall serve a four-year term and the Councilmember from District 1 shall serve a two-year term. The next General Municipal Election will be held on Tuesday, November 3, 2026, to elect a Mayor and Councilmembers for Council Districts 1, 5, and 6.

The City provides a wide range of municipal services, with core services consisting of public safety, infrastructure maintenance, community services, financial support of its K-12 public schools, preservation of the City's aesthetics and beauty, recruitment and retention of employees, management of the City's finances, and many other services. The City is proud of its diverse programs and services provided to the City's youngest, oldest, and most vulnerable populations. The City contracts with the Orange County Fire Authority for fire protection and emergency medical aid services. The Orange County Transportation Authority provides transit services in the City, alongside the City-managed TRIPS and IrvineCONNECT transportation programs. Various County and special district agencies provide Irvine residents with educational, water, and sewer services. The City transitioned library services from the County of Orange to a new Irvine Public Library system, which officially opened on August 4, 2025. The Irvine Public Library system currently comprises two branch libraries, the Heritage Park Library and the University Park Library. The Katie Wheeler Library is projected to open as the third branch in 2026. The City plans to continue expanding the Irvine Public Library with future library sites in the coming years.

The City is financially accountable for several legally separate entities that are included as part of the City's financial statements, since the governing bodies of the City Council and these legally separate entities are substantially the same. These component units include the Great Park Corporation, the Irvine Facilities Financing Authority (IFFA), and the Irvine Public Facilities and Infrastructure Authority (IPFIA). The Great Park Corporation (Corporation) was established by the City Council on July 7, 2003, as a support agency to the City, for the specific purpose of managing and affecting the development, operation, and maintenance of the Great Park on the site of the former Marine Corps Air Station (MCAS) El Toro. IFFA was established on March 14, 2023, to finance the costs of acquisition and entitlement of certain real property located in the City. IPFIA is a corporate public body created by the City for the construction, acquisition, maintenance, and improvement of public facilities and infrastructure within the City.

## ECONOMIC CONDITION

Over the past 54 years, the City of Irvine has strategically grown into one of the safest, healthiest cities in the country. It offers first-class public education, unmatched public safety, strong business attraction, miles of varied and well-maintained biking and hiking trails, open spaces, parks, and public facilities. The City has been ranked No. 1 in America in fiscal strength and as the safest big city in the country, and has won numerous awards.

Irvine is renowned as one of the nation's largest, most culturally diverse, and successful master-planned communities. Over the years, countless organizations have recognized the diligent efforts of their elected officials in creating a safe and fiscally sound community.

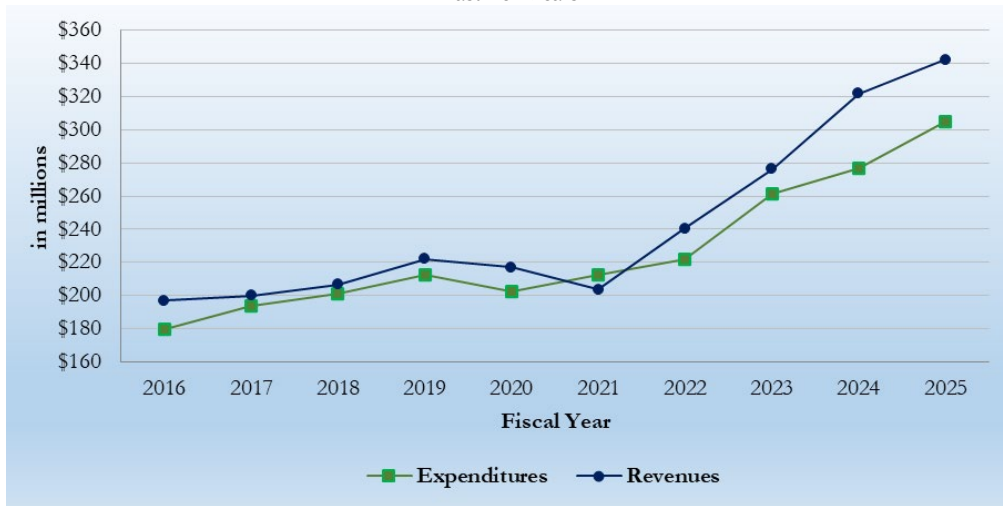
For example, in 2025, for the tenth consecutive year, the City was voted the "Best City to Live In" by *The Orange County Register* and the 11th "Best U.S. City for Working Parents" in a study conducted by *CoworkingCafe*. The City was also ranked as the 3rd "Happiest City in America," the 4th "Best City to Raise a Family in America," and the 4th "Greenest City in America" in studies conducted by *WalletHub.com*. Other accolades include the 3rd "Healthiest City in America," 5th "Cities with the Best Public Schools in America," and 1st "Best Place to Live in Orange County" rankings from *Niche.com*. Additionally, the City was awarded a Top Workplaces 2025 honor. It ranked No. 23 on the list of large companies with 500 or more employees in the 18th annual *The Orange County Register's* list of Top Workplaces awards and magazine publication.

For the 20th consecutive year in 2025, the City's Purchasing division received the prestigious National Procurement Institute's *Achievement of Excellence in Procurement Award*, which recognizes organizational excellence in public procurement. The City is one of only 85 cities nationwide to receive this award. Destination Irvine was also honored as the "2025 Smart Starts Award Winner" by *Smart Meetings Magazine*, an award recognizing Irvine's commitment to delivering high-quality service, personalized support, and innovative solutions for event and meeting planners.

Irvine's success is mainly due to its diverse local economy, talented workforce, mild climate, and outstanding quality of life, which make it an ideal location for business. The City continues to attract well-known technology and bioscience companies that choose Irvine as their corporate headquarters. Over 10,000 acres in the City are available for business use, and more than 20,000 businesses call Irvine home. Major commercial/industrial centers include the Irvine Business Complex, University Research Park, and the Irvine Spectrum.

The City's General Fund revenue for fiscal year 2024-25 increased 6.0 percent from the prior fiscal year. Expenditures increased by 9.3 percent. Chart 1 below displays revenue and expenditure trends over the last 10 years.

**Chart 1**  
**City of Irvine**  
**General Fund Revenue and Expenditures**  
**Last Ten Years**

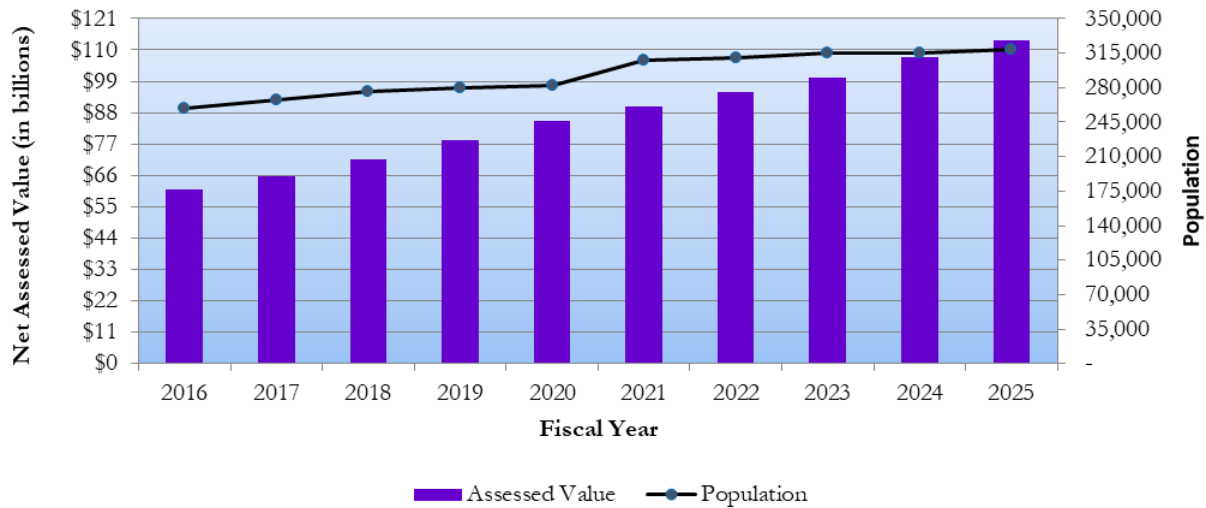


Property tax is the City's largest General Fund revenue source, with revenues of roughly \$105 million, an increase of 4.8 percent over the prior fiscal year. Sales tax is the second-largest General Fund revenue source, with \$97.2 million in revenues, an increase of 3.3 percent over the prior fiscal year. In addition, hotel taxes finished at \$19.3 million, an increase of 6 percent over the prior year. Overall, the increase in property tax is attributable to higher sales and market-value increases driven by growth in the City's assessed valuation. General Fund revenues are forecasted to increase by approximately 6.7 percent in fiscal year 2025-26.

Since 2004, when the State swapped cities' motor vehicle license fee allocations for additional property tax revenue, property tax revenue has continued to be a more significant source of revenue for the City. Property tax growth reflects both new development and increasing property values in Irvine. Chart 2 compares the total assessed valuation of property in Irvine against the annual population for the past 10 fiscal years.

In fiscal year 2024-25, the City's net assessed property value grew 5.2 percent from the previous fiscal year to \$113 billion. In June, the Orange County Assessor reported Irvine's net assessed property valuation will increase 5.3 percent for fiscal year 2025-26, leading the county with an assessed value of \$119 billion.

**Chart 2**  
**City of Irvine**  
**Assessed Valuation and Population Trends**  
**Last Ten Years**



According to the latest U.S. Census Bureau data, the City’s population is 318,629, making it the second-largest city in Orange County and the 13<sup>th</sup>-largest in California.

The budget is the foundation for the City's financial planning and budgetary control. The City Council is required to adopt the budget by the start of the fiscal year (July 1). The budget is prepared by fund (e.g., Asset Management Plan Fund), department (e.g., Community Services), and program (e.g., senior services).

After adoption, the City Manager may amend the adopted General Fund budget, provided the change does not decrease the overall fund balance. Departmental requests for budget amendments for all funds, except the Great Park fund, over \$50,000 or amendments that decrease fund balance or expand or add to City programs or services require review of the Finance Commission and approval by the City Council.

Irvine residents are encouraged to participate in the budget planning process through various avenues, such as participating in several commission meetings or attending community meetings, business roundtables, or public hearings at City Council meetings. Transparency in the budget process and its outcome is a central tenet of the City, as evidenced through various resources, including online webinars, the budget website, and the transparency portal.

The City’s Biennial Budget and Five-Year Strategic Business Plan are built upon the City Council’s strategic priorities, which are supplemented by six key Citywide strategic priorities. Those strategic priorities, which are aimed at supporting the advancement of the Irvine Master Plan, include:

1. People
2. Build the Great Park
3. Irvine Future Initiatives
4. Modernization of City Operations
5. Innovating to Improve Internal Processes
6. Advancing Key Strategic Projects

The fiscal year ending June 30, 2025, represents year two of the City’s 2023 – 2025 Biennial Budget. The City Council is required to adopt the budget for the following biennial period by the start of the fiscal year, July 1, 2025.

The Plan evaluates the City's financial capability to achieve its goals, helps set priorities for City operations and the budget, and guides its capital improvement and rehabilitation program. The Plan establishes the foundation and framework for guiding policy and financial management decisions. This long-term perspective integrates strategic planning and budgeting to forecast projections for five years and positions the City to identify issues early and make adjustments when necessary.

In June 2013, the Irvine City Council adopted a plan to stabilize future pension cost increases. The goal is to attain a 98 percent pension funding status, leveraging funds from the City's Asset Management Plan and General Fund when available. As of the last valuation report, June 30, 2024, the pension funding status was 84.32 percent funded for the Miscellaneous Plan and 82.55 percent funded for the Safety (Sworn) Plan. As of June 30, 2025, the City has paid an additional \$63.2 million towards the unfunded pension liability since 2013.

In addition to sound fiscal planning, the City maintains a host of policies designed to foster a culture of long-term fiscal sustainability. The policies cover long-term financial planning, infrastructure funding, debt management, and other related financial areas. One essential policy is the implementation of minimum reserves.

The City's policy is to maintain a Contingency Reserve of at least 20 percent of the General Fund adopted expenditure appropriations, including a 5 percent ready reserve. The contingency reserve may be used at the discretion of the City Council to provide resources during temporary decreases in revenues, in the event of an economic downturn, while expenditure reductions are implemented, or to provide resources to meet emergency expenditures in the case of flood, fire, earthquake, landslides, or other natural disasters. On June 30, 2025, the contingency reserve balance is \$66.2 million or 25 percent of the fiscal year 2024-25 General Fund adopted operating budget.

The City's budgetary procedures are further discussed in section II.A. of the notes to the basic financial statements.

## AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2024. This was the 46th consecutive year the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City published an Annual Comprehensive Financial Report that goes beyond the minimum requirement of GAAP and demonstrates the spirit of transparency and full disclosure that ensures users of the financial statements have the necessary information to assess the City's financial health. A Certificate of Achievement is valid for one year only, and management believes that the current Annual Comprehensive Financial Report will continue to meet the program's requirements. We are submitting it to the GFOA to determine its eligibility for another certificate.

The City's budget was also recognized for excellence, receiving the GFOA Distinguished Budget Presentation Award and the California Society of Municipal Finance Officers (CSMFO) Excellence in Operational Budget Award for the fiscal year 2023-25 budget document. These award programs judge a government's budget document for compliance with national (GFOA) and statewide (CSMFO) budgeting best practices.

The Annual Comprehensive Financial Report reflects the hard work, talent, and commitment of the Fiscal Services Division staff in particular and the cooperation of the entire Administrative Services Department. This document could not have been completed without their effort and assistance. We appreciate all members of the department who assisted and contributed to the preparation of the Annual Comprehensive Financial Report. Appreciation is also expressed to the Finance Commission, Investment Advisory Committee, the City Manager, and the entire executive team for their support of the financial operations of the City during this past fiscal year and to the Mayor and Councilmembers for their steadfastness in maintaining the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,



Dahle Bulosan  
Director of Administrative Services





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Irvine  
California**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2024

*Christopher P. Morill*

Executive Director/CEO

# Irvine City Officials

June 30, 2025



**Larry Agran**  
Mayor



**James Mai**  
Vice Mayor  
*District 3*



**Melinda Liu**  
Councilmember  
*District 1*



**William Go**  
Councilmember  
*District 2*



**Mike Carroll**  
Councilmember  
*District 4*



**Betty Martinez Franco**  
Councilmember  
*District 5*



**Kathleen Treseder**  
Councilmember  
*At-Large*

City Manager  
**Oliver C. Chi**

Assistant City Manager — Brian King

Assistant City Manager — Michelle Grettenberg

Assistant City Manager/  
Chief Development Officer

— Pete Carmichael

Assistant City Manager — Sean Crumby

City Attorney — Jeff Melching

City Clerk — Carl Petersen

Director of Administrative Services — Dahle Bulosan

Director of Communications & Engagement — Melissa Haley

Director of Community Development — Stephanie Frady

Director of Community & Library Services — Chris Slama

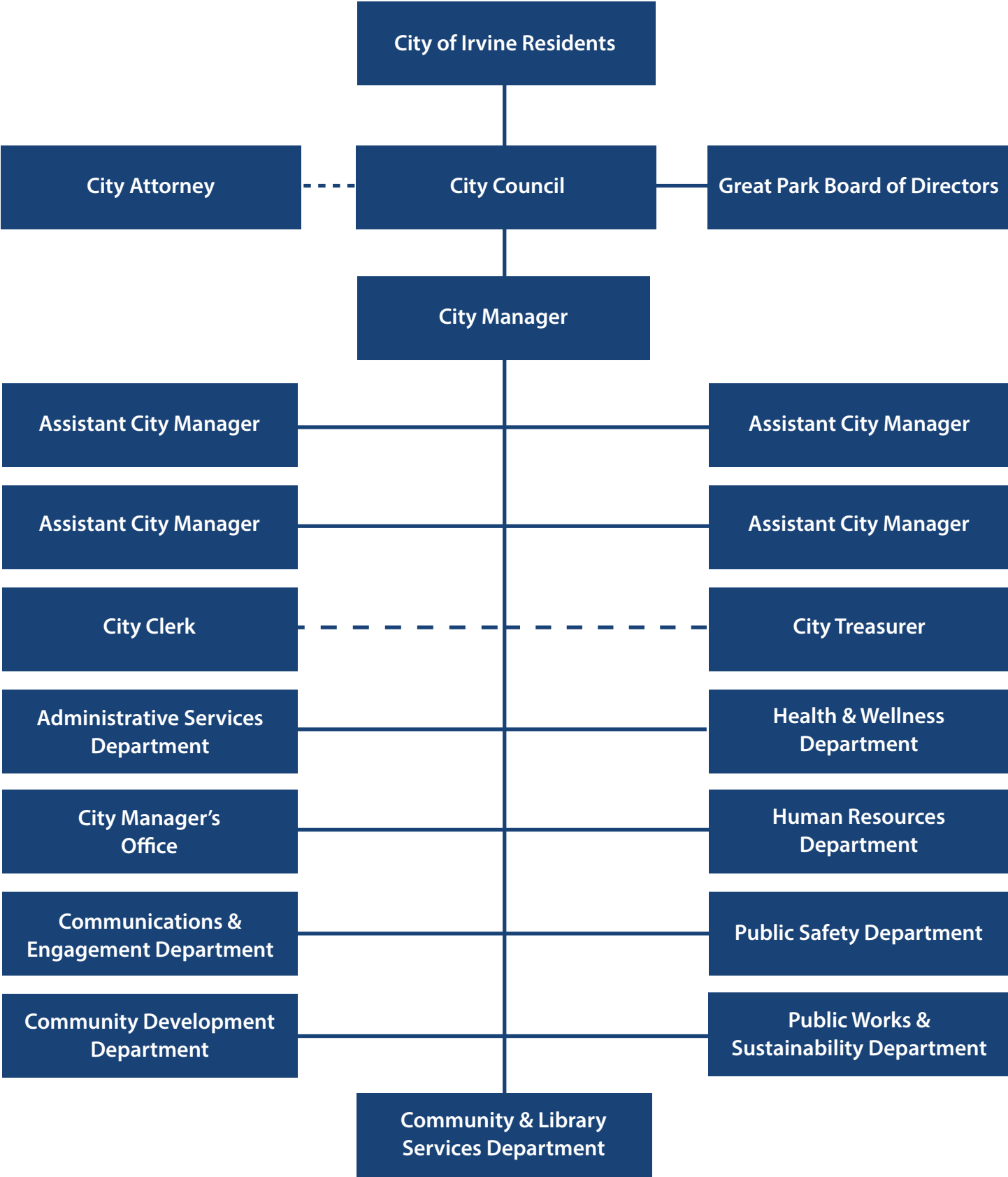
Director of Health & Wellness — Heather Dion

Director of Human Resources — Michelle Riske

Director of Public Safety — Michael Kent

Acting Director of Public Works & Sustainability — Luis Estevez

# City of Irvine





# FINANCIAL SECTION

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## INDEPENDENT AUDITORS' REPORT

Honorable Mayor and  
Members of the City Council  
of the City of Irvine  
Irvine, California

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Irvine (the City), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditors' Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Honorable Mayor and  
Members of the City Council  
of the City of Irvine

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Honorable Mayor and  
Members of the City Council  
of the City of Irvine

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedules of changes in net pension liability and related ratios, the schedules of pension plan contributions, and the schedule of changes in total OPEB liability and related ratios, and the budgetary comparison schedules for the general fund and major special revenue funds, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules (supplementary information) are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Information***

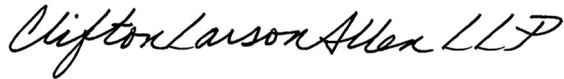
Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

Honorable Mayor and  
Members of the City Council  
of the City of Irvine

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 26, 2026, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

**CliftonLarsonAllen LLP**

Irvine, California  
February 26, 2026

# MANAGEMENT'S DISCUSSION AND ANALYSIS

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# City of Irvine

## Management's Discussion and Analysis

As management of the City of Irvine (City), California, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in the introductory section of this report and with the City's financial statements, which follows this discussion.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### Government-wide financial statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the City's assets, liabilities, deferred inflows, and deferred outflows, with the difference between the two reported as *net position*. Over time, changes in the net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information illustrating how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements present information about the functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*). The governmental activities of the City include general government, public safety, public works and sustainability, community development, and community and library services.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also two legally separate entities: the Orange County Great Park Corporation and Irvine Public Facility Infrastructure Authority for which the City is financially accountable. The Orange County Great Park Corporation and Irvine Public Facility Infrastructure Authority although also legally separate, function for all practical purposes as a department of the City and therefore have been included as an integral part of the primary government. The government-wide financial statements immediately follow this discussion and analysis.

#### Fund financial statements

A *fund* is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances provides a reconciliation to facilitate this comparison between *governmental funds and governmental activities*.

The City maintains various individual governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances, for the General Fund, Great Park Fund, Grants Fund, Great Park Development Fund, Community Facilities Districts Fund; Park Development, Gateway Preserve CIP, and North Irvine Transportation Mitigation; all of which are considered major funds. Data from other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these other governmental funds is provided in the form of *combining statements* elsewhere in this report.

The basic governmental fund financial statements immediately follow the government-wide financial statements.

**Proprietary funds.** The City maintains various *internal service funds*. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its self-insurance activities, vehicle fleet operations, miscellaneous equipment maintenance, duplication, telecommunications services, and information technology systems. Because these services benefit governmental functions, they have been included within *governmental activities* in the government-wide financial statements.

The *internal service funds* are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund financial statements immediately follow the basic governmental fund financial statements.

**Fiduciary funds.** Fiduciary funds account for resources held for the benefit of parties outside the government. Fiduciary funds are not included in the government-wide financial statement; the resources of these funds are *not* available to support the City's programs. The basic fiduciary fund financial statements immediately follow the basic proprietary fund financial statements.

### **Notes to the basic financial statements**

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements immediately follow the basic fiduciary fund financial statements.

## Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. This includes budgetary comparison statements for the General Fund, Great Park Fund, and Grants Fund to demonstrate compliance with the annual budget as adopted (original) and amended (final). Additionally, this report includes schedules concerning the City's annual required contribution to the Defined Benefit Pension Plans and Other Post Employment Benefit Plan. Required supplementary information immediately follows the notes to the basic financial statements.

The combining statements, referred to earlier in connection with other governmental funds and internal service funds, include statements for Other Special Revenue Funds, Other Capital Projects Funds, Permanent Fund, Internal Service Funds, and Fiduciary Funds. These combining and individual fund statements and schedules immediately follow the required supplementary information.

## Financial Highlights

### Government-Wide

- The net position of the City at the close of the fiscal year end, June 30, 2025, was \$3.9 billion. Of this amount, \$214.87 million is not restricted to a specific use or purpose.
- The net change in the City's position resulting from the recent fiscal year's operations was a net decrease of roughly \$21.0 million, or less than 1%.
- Total revenues from all primary government sources were approximately \$569.1 million. Of this amount, \$201.3 million, or 35%, was from program revenues and \$367.8 million, or 65%, was from general revenues.
- The total cost of all primary government programs and projects was roughly \$590.1 million, an increase of \$27.8 million, or 5%, in comparison to the prior fiscal year's governmental activity.

### Governmental Funds

- As of June 30, 2025, the City's governmental funds reported a combined ending fund balance of \$1.6 billion, a decrease of roughly \$405.0 million, or 20%, in comparison to the prior fiscal year.
- At June 30, 2025, committed, assigned, and unassigned fund balance for the general fund was nearly \$228.6 million. This represents an increase of \$8.8 million, or 4%, from the prior year. The City Council has designated all of the committed and assigned fund balance for specified purposes, in accordance with City policies and budgetary guidelines.
- The City's total long-term liabilities increased by \$3.8 million during the current fiscal year, mostly due to a net increase in compensated absences of \$4.8 million.

## Government-wide Financial Analysis

The government-wide financial statements provide long-term and short-term information about the City's overall financial condition. This analysis addresses the financial statements of the City as a whole.

The largest portion of the City's net position, \$2.0 billion, or 53%, reflects its net investment in capital assets (e.g., land, buildings and systems, improvements other than buildings, machinery and equipment, intangible assets, infrastructure, and construction in progress); less any related outstanding debt or other borrowings (also includes contract payable, retainage, and accounts payable related to the purchase of capital assets) used to acquire those assets. The City uses these capital assets to provide services to residents; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**City of Irvine**  
**Summary of Net Position**  
**June 30, 2025 and 2024**  
(amounts expressed in thousands)

	<b>Governmental Activities</b>	
	<b>2025</b>	<b>2024</b>
<b>Assets</b>		
Current and other assets	\$ 2,175,003	\$ 2,539,800
Capital assets	2,393,642	1,996,937
Total Assets	4,568,645	4,536,737
<b>Deferred Outflow of Resources</b>		
Pension and OPEB related items	85,714	93,564
<b>Liabilities</b>		
Other liabilities	157,160	119,676
Long-term liabilities	585,659	573,872
Total Liabilities	742,819	693,548
<b>Deferred Inflows of Resources</b>		
Leases	19,193	20,784
Pension and OPEB related items	5,058	7,673
Total Deferred Inflow of Resources	24,251	28,457
<b>Net Positions</b>		
Net investment in capital assets	2,044,219	1,653,386
Restricted	1,628,205	1,399,131
Unrestricted	214,866	855,780
Total Net Position	\$ 3,887,290	\$ 3,908,297

At the close of the fiscal year ended June 30, 2025, the net position of the City was \$3.9 billion, of which \$2.0 billion was the net investment in capital assets such as equipment, buildings, and infrastructure. Of the remaining total, \$1.8 billion, which is a decrease of \$419.4 million over the previous fiscal year, \$1.6 billion is restricted to specifically stipulated spending agreements originated by law, contract, or other agreements with external parties. The remaining \$214.9 million is unrestricted but subject to designation for specific purposes as approved by the City Council. Some of the City Council's significant designations are park development and the City's infrastructure such as streets, roads, and signals.

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**City of Irvine**  
**Summary of Changes in Net Position**  
**For the Years Ended June 30, 2025 and 2024**  
(amounts expressed in thousands)

	<b>Governmental Activities</b>	
	<u>2025</u>	<u>2024</u>
<b>Revenues</b>		
Program revenues:		
Charges for services	\$ 86,828	\$ 93,811
Operating grants and contributions	35,583	28,924
Capital grants and contributions	78,890	243,902
General revenues:		
Property taxes	106,929	101,068
Sales taxes	104,737	101,326
Franchise taxes	24,897	19,860
Transient occupancy taxes	24,087	19,313
Document transfer taxes	4,463	4,077
Unrestricted Motor Vehicle In-Lieu	496	380
Capital Contributions	450	-
Gain (loss) on Sale of Assets	361	(5,821)
Investment revenue	100,534	80,631
Other revenues	869	4,698
<b>Total Revenues</b>	<u>569,124</u>	<u>692,169</u>
<b>Expenses</b>		
General Government	78,685	77,508
Public Safety	134,151	125,352
Public Works & Sustainability	204,280	182,929
Community Development	32,367	43,579
Community and Library Services	63,453	59,015
Interest on long-term debt	15,928	14,025
Unallocated infrastructure depreciation	61,267	59,972
<b>Total Expenses</b>	<u>590,131</u>	<u>562,380</u>
<b>Change in Net Position</b>	(21,007)	129,789
Beginning Net Position	<u>3,908,297</u>	<u>3,778,508</u>
Ending Net Position	<u>\$ 3,887,290</u>	<u>\$ 3,908,297</u>

For the fiscal year ending June 30, 2025, total city-wide revenues decreased by \$123.0 million, or 18%, from the prior year. This decrease was primarily driven by a reduction in program revenues, \$165.3 million, mainly in capital grants and contributions. Conversely, general revenues increased by \$42.3 million compared to the previous fiscal year.

- Program revenues include operational and capital grants and charges for services, which totaled \$201.3 million, a 45% decrease from prior year. There are two significant transactions that compose most of the program revenues variance year-over-year: one-time bond revenue of \$127.57 in fiscal year 2023-24 and \$64.1 million of North Irvine Transportation Mitigation (NITM) development fees versus \$1.2 million of NITM development fees in fiscal year 2024-25.
- The City's general revenues experienced an increase of \$42.3 million, or just over 1%. This increase is attributable to small increases in all general revenue categories and a significant increase in investment income, \$19.9 million. During fiscal year 2024-25, investments increased, notably from special district contributions, these funds were reinvested in a higher interest rate environment.

Total expenses increased \$27.8 million, a 5% increase from the previous year. Generally, expenses have increased from the cost of doing business and the effects from inflation, along with the increased demands to maintain high quality services in correspondence with the City's growth. Public Safety and Public Works & Sustainability experienced the largest increases of \$21.4 million and \$8.8 million, respectively and Community Development experienced a decrease in expenses of \$11.2 million.

- General Government is the administration of the City and Great Park, overseeing all City operations to ensure that the City departments deliver quality services and to provide direction to ensure policies are implemented effectively. The increase of \$1.2 million is largely attributable to its continued work towards site preparation and construction preparation work necessary to develop the Great Park, as well as investments in information technology to maintain operational viability and increased efficiency.
- Public Safety is a combination of sworn and nonsworn personnel who are entrusted with providing for the public's safety within the City's residential communities, commercial and industrial centers, and recreational and open space areas. The department's expenses increased by \$8.8 million. The department's increase is mainly due to the expansion of sworn personnel to serve the developing areas of the City and the increase in pension costs for the sworn personnel.
- Public Works & Sustainability is designated with developing, building, and maintaining public infrastructure and facilities. The department had a \$21.4 million increase from the prior fiscal year from the increase in personnel and capital outlay expense for repair and maintenance of City's infrastructure, which is recognized within the government-wide financial statements.
- Community Development is entrusted with planning the City's residential communities, commercial and industrial centers, and ensuring that all of the construction in the City complies with building codes. The department's decrease, 11.2 million is mainly due to the City's Neighborhood Services program which includes the administration of federal housing grant programs has been relocated to the City Manager's office.
- Community and Library Services oversee the programs at the City's various parks, facilities and libraries, as well as offers resources and activities that support and assist children, youth, and families. The department's increase of roughly \$4.4 million from the prior fiscal year is due to increased demand in the libraries and various programs from the community, requiring appropriate staffing, contract classes, and instructors.

## Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information may be useful in assessing the City's financing requirements.

As of June 30, 2025, the City's governmental funds reported a total combined ending fund balance of \$1.6 billion. Approximately \$614 million, or 39%, of the City's governmental funds ending fund balances constitutes *committed, assigned, and unassigned fund balance*, which is available for spending at the government's discretion within the guidelines of the funding sources. The remaining fund balance, \$961 million, is either nonspendable or restricted for purposes imposed by creditors, grantors, contributors, laws or regulations of other governments or through enabling legislation.

The nonspendable total of \$0.79 million consists of a \$0.50 million endowment for senior citizen services programs and \$0.29 million of prepaid expenditures. The remaining restricted funds totaling \$1,245.6 million are comprised of \$1,227.12 million for capital improvement projects, such as streets, parks, and facilities, \$6.34 million for affordable housing activities, \$1.88 million for law enforcement purposes, \$2.37 million for public education, \$0.65 million for air quality improvement activities, \$3.91 million for animal care, and \$3.33 million for senior nutrition, open space maintenance, and other community service activities and programs.

**General Fund Financial Highlights**

The General Fund is the chief operating fund of the City. At June 30, 2025, committed, assigned, and unassigned fund balance of the General Fund was \$228.59 million, while total fund balance was \$228.68 million. As a measure of the General Fund's liquidity, it is useful to compare committed, assigned and unassigned fund balance to total fund expenditures. Committed, assigned, and unassigned fund balance represents 74.9% of the total General Fund expenditures. The City Council has designated all of the committed and assigned for specified purposes.

For the fiscal year ended June 30, 2025, the cash and investments balance in the General Fund was \$240.19 million, an increase of \$12.79 million from the previous fiscal year.

**City of Irvine**  
**Summary of Changes in Fund Balances - General Fund**  
**For the Years Ended June 30, 2025 and 2024**  
(amounts expressed in thousands)

	<u>2025</u>	<u>2024</u>
<b>Revenues</b>		
Taxes:		
Property	\$ 102,659	\$ 100,970
Sales	97,208	94,084
Other	44,078	37,871
Total Taxes	<u>243,945</u>	<u>232,925</u>
Intergovernmental	1,654	2,555
Charges for services	54,067	56,347
Investment income	16,876	10,632
Other	25,751	19,351
Total Revenues	<u>342,293</u>	<u>321,810</u>
<b>Expenditures</b>		
General Government	39,234	29,342
Public Safety	118,082	113,084
Public Works & Sustainability	56,607	52,418
Community Development	29,772	34,973
Community and Library Services	50,157	46,760
Capital Outlay	11,234	
Total Expenditures	<u>305,086</u>	<u>276,577</u>
Excess (Deficiency) of Revenues	37,207	45,233
<b>Other Financing Sources (Uses)</b>		
Gain on sale of capital assets	27	36
Net transfers	<u>(30,222)</u>	<u>(54,381)</u>
<b>Net Change in Fund Balance</b>	<u>\$ 7,012</u>	<u>\$ (9,112)</u>

- Overall, General Fund revenues for the fiscal year ended June 30, 2025, grew by \$20.48 million, or 6%, over the prior year. Property taxes grew at a slower rate than the previous year with a slight increase of \$1.69 million, Irvine's appreciation in residential real estate prices continues to rise. Sales taxes increased by \$3.12 million over last year, mainly attributable to the consumer spending and general growth in the economy. All other tax revenues such as hotel tax and franchise tax increased \$3.20 million. Charges for service decreased by \$2.28 million, mostly due to a decrease in development revenue related to Public Benefit fees. Investment income rose \$6.24 million, during fiscal year 2024-25, as investments that matured were reinvested in a higher interest rate environment.

Total General Fund expenditures increased by \$28.51 million, or 10%, from the prior year. The significant changes in expenditures, by function, occurred as follows during the fiscal year:

- General Government increased by 34% or \$9.89 million over the previous fiscal year. The General Government is the administration of the City and Great Park. During the fiscal year the City's Neighborhood Services program which includes the administration of federal housing grant programs, has been relocated to the City Manager's office accounting for a majority of this increase. Consecutively, Community Development has realized a decrease in expenditures of \$5.20 million
- Public Works and Sustainability increased expenditures by \$4.19 million or 8% over the previous fiscal year. Public Works and Sustainability is designated with developing, building, and maintaining public infrastructure and facilities. The increase is related to two factors, a 9% increase in staffing and 23% increase in contract services expenditures.

### **General Fund Budgetary Highlights**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information. This includes budgetary comparison statements for the General Fund, Great Park Fund, and Grants Fund to demonstrate compliance with the annual budget as adopted (original) and amended (final).

For the fiscal year ended June 30, 2025, the General Fund under expended its budget of \$349.80 million by \$44.71 million, for a total expenditure of \$305.09 million. Additionally, the revenues received totaled \$342.29 million, which were greater than final budgetary estimates by \$33.57 million. Moreover, the General Fund operating revenues exceeded expenditures by \$37.21 million. In each of the functional expenditure categories, actual expenditures were less than final budgeted amounts, except for Human Services which overspent its budget by \$0.55 million and Community and Library Services which exceeded its budget by \$0.47 million. Furthermore, the other net financing sources and uses were \$30.19 million to other funds. Overall, there was a \$7.01 million increase to the ending fund balance, resulting in a year-end fund balance of \$228.68 million.

### **Capital Assets and Debt Administration**

The City's investment in capital assets for its governmental activities as of June 30, 2025, amounts to \$2.39 billion net of accumulated depreciation. This investment in capital assets includes land, buildings, improvements other than buildings, machinery and equipment, intangible assets, park facilities, streets and roads, trails, and bridges. The increase over the previous fiscal year in the City's investment in capital assets net of depreciation was \$396.71 million, or 20%.

**City of Irvine**  
**Summary of Change in Capital Assets**  
**For the Year Ended June 30, 2025**  
(amounts expressed in thousands)

	Balance			Balance
	June 30, 2024	Increases	Decreases	June 30, 2025
<b>Governmental Activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 849,470	\$ 284,486	\$ -	\$ 1,133,956
Construction in progress	65,096	170,709	28,665	207,140
Total capital assets not being depreciated	<u>914,566</u>	<u>455,195</u>	<u>28,665</u>	<u>1,341,096</u>
Capital assets, being depreciated:				
Buildings and systems	228,774	13,010	-	241,784
Improvements other than buildings	296,633	23,047	26,983	292,697
Machinery and equipment	21,500	636	-	22,136
Intangible asset, right-to-use	13,930	1,799	697	15,032
Infrastructure	2,153,750	26,410	-	2,180,160
Total capital assets being depreciated	<u>2,714,587</u>	<u>64,902</u>	<u>27,680</u>	<u>2,751,809</u>
Less accumulated depreciation for:				
Buildings and systems	(93,595)	(5,889)	-	(99,484)
Improvements other than buildings	(150,922)	(17,426)	23,385	(144,963)
Machinery and equipment	(12,659)	(3,469)	-	(16,128)
Intangible asset, right-to-use	(3,357)	(3,076)	697	(5,736)
Infrastructure	(1,371,684)	(61,267)	-	(1,432,951)
Total accumulated depreciation	<u>(1,632,217)</u>	<u>(91,127)</u>	<u>24,082</u>	<u>(1,699,262)</u>
Total capital assets, being depreciated, net	<u>1,082,370</u>	<u>(26,225)</u>	<u>3,598</u>	<u>1,052,547</u>
Governmental activities capital assets, net	<u>\$ 1,996,936</u>	<u>\$ 428,970</u>	<u>\$ 32,263</u>	<u>\$ 2,393,643</u>

Additional information on the City's capital assets can be found under Note 3. B. entitled "Capital Assets", in the Notes to the Basic Financial Statements section of this report.

**Long-term Liabilities**

Total outstanding long-term liability at June 30, 2025, was roughly \$393.84 million, an increase of \$16.34 million from the prior year. A schedule showing the changes in long-term liabilities is provided on the following page.

Lease Revenue Bonds

The Irvine Facilities Financing Authority issued \$326,280,000 of Lease Revenue Bonds, Series 2023A on June 14, 2023. These bonds were issued for the purpose of financing the acquisition and permanent closure of an asphalt plant located in northern Irvine. The repayment of these bonds is secured by approximately 71 acres of residential developable land in northern Irvine. The land is recorded as Property held for resale in the Statement of Net Position. The bonds contain a fixed interest rate from 4.25 percent to 5.25 percent with maturity dates ranging from May 1, 2027, through May 1, 2053, per a prescribed redemption schedule of annual principal and semi-annual interest payments. These bonds were issued with a bond premium of \$7,387,928.

**City of Irvine**  
**Summary of Changes in Long-Term Liabilities**  
**For the Year Ended June 30, 2025**  
**(amounts expressed in thousands)**

	Balance			Balance		
	June 30, 2024	Increases	Decreases	June 30, 2025	Long-Term	Due Within One Year
Lease Revenue Bond:						
Series 2023	\$ 326,280	\$ -	\$ -	\$ 326,280	\$ 326,280	\$ -
Unamortized Issuance	7,053	-	380	6,673	6,673	-
Total Lease Revenue Bond	333,333	-	380	332,953	332,953	-
Other Debt:						
Compensated absences	22,823	4,794	-	27,617	18,996	8,621
Claims payable	23,702	6,397	5,709	24,390	14,940	9,450
Subscription liability	10,167	1,800	3,113	8,854	6,836	2,018
Contract capital payable	51	-	21	30	9	21
Total Other Debt	56,743	12,991	8,843	60,891	40,781	20,110
Total Long-Term Liabilities	<u>\$ 390,076</u>	<u>\$ 12,991</u>	<u>\$ 9,223</u>	<u>\$ 393,844</u>	<u>\$ 373,734</u>	<u>\$ 20,110</u>

Long-term liability-related events impacting the fiscal year ended June 30, 2025, included:

- Compensated absences liabilities increased by \$12.63 million and payouts to employees upon termination amounted to \$7.84 million for a net increase of \$4.79 million. A new accounting pronouncement requires the schedule for compensated absences to be presented as a net increase.
- A net increase to claims payable of \$0.69 million to adjust for possible future general liability and workers' compensation claims.
- Subscription liability, the right to use certain subscription assets (an intangible asset), has a future liability of \$8.85 million.
- In fiscal year 2021-22, the City entered into a capital finance purchase for Public Safety equipment, the final payment will be paid during the 2025-26 fiscal year.

Additional information on the City's long-term liabilities can be found under Note 3. E. entitled "Changes in Long-term Liabilities", in the Notes to the Basic Financial Statements.

## **Economic Factors and Next Year's Budgets and Rates**

The City's economy is linked to the national and state economy. However, because the City is still developing, its local economy can experience departures from other local, state or national trends with resultant recurring revenue fluctuations. Additionally, because the City's revenues are obtained from a limited number of sources, further revenue fluctuations may occur from year to year. To develop its budget model, the City uses the "Orange County Economic Forecast" prepared by Chapman University's Center for Economic Research, the UCLA Anderson Forecast, and the California State University at Fullerton Mihaylo College of Business and Economics, as well as projections provided by City consultants. Detailed information about the economic analysis, revenue assumptions, and other budgetary process parameters utilized in the biennial budget preparation, can be obtained from the City's 2023-25 biennial citywide budget, available through the Administrative Services Department.

## **Request for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Administrative Services, Post Office Box 19575, Irvine, CA 92623-9575.



# BASIC FINANCIAL STATEMENTS

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# GOVERNMENT-WIDE FINANCIAL STATEMENTS

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**CITY OF IRVINE  
STATEMENT OF NET POSITION  
JUNE 30, 2025**

	Governmental Activities
<b>ASSETS</b>	
Cash and Investments	\$ 1,684,510,309
Receivables, Net of Allowance:	
Taxes	21,203,263
Accounts	12,549,999
Leases	20,159,689
Accrued Interest	8,452,264
Escrow Deposits	10,316,168
Prepaid Items	1,834,530
Due from the Other Governments	39,237,708
Due from Developers	25,108,779
Long-Term Notes Receivable, Net of Allowances	17,930,188
Property Held for Resale	333,700,000
Capital Assets, Not Being Depreciated	1,341,095,553
Capital Assets, Net of Accumulated Depreciation and Amortization	1,052,546,899
Total Assets	4,568,645,349
 <b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension Related Items	84,228,601
Other Postemployment Benefits Related items	1,485,570
Total Deferred Outflows of Resources	85,714,171

See accompanying Notes to Basic Financial Statements.

**CITY OF IRVINE  
STATEMENT OF NET POSITION (CONTINUED)  
JUNE 30, 2025**

	<u>Governmental Activities</u>
<b>LIABILITIES</b>	
Accounts Payable	\$ 60,968,463
Accrued Liabilities	40,165,761
Due to Other Governments	14,169,556
Deposits	18,407,900
Retentions Payable	4,746,021
Unearned Revenue	16,020,097
Interest Payable	2,681,910
Noncurrent Liabilities:	
Due Within One Year	20,109,808
Due in More than One Year	373,734,395
Total Other Postemployment Benefits, Due Within One Year	562,421
Total Other Postemployment Benefits, Due in More than One Year	9,100,948
Net Pension Liability	182,151,280
Total Liabilities	<u>742,818,560</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Leases	19,192,551
Pension Related Items	3,442,372
Other Postemployment Benefits Related Items	1,616,253
Total Deferred Inflows of Resources	<u>24,251,176</u>
<b>NET POSITION</b>	
Net Investment in Capital Assets	2,044,219,095
Restricted for:	
Expendable:	
Assessment Infrastructure and Capital Improvements	1,261,406,130
Housing Programs	23,108,397
Public Safety Programs	1,878,282
Land Held for Resale	333,700,000
Other Programs and Activities	7,610,425
Nonexpendable:	
Senior Services Fund Program	501,288
Unrestricted	<u>214,866,167</u>
Total Net Position	<u><u>\$ 3,887,289,784</u></u>

See accompanying Notes to Basic Financial Statements.

**CITY OF IRVINE  
STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2025**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position	
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government	Component Unit
<b>PRIMARY GOVERNMENT</b>						
Governmental Activities:						
General Government	\$ 78,685,234	\$ 13,726,271	\$ 11,563,729	\$ -	\$ (53,395,234)	\$ -
Public Safety	134,150,421	2,936,806	4,992,558	-	(126,221,057)	-
Public Works and Sustainability	203,880,216	3,118,780	9,734,571	73,301,502	(117,725,363)	-
Community Development	32,367,018	42,426,109	5,355,813	3,497,385	18,912,289	-
Community and Library Services	63,453,552	24,620,227	3,936,640	2,091,600	(32,805,085)	-
Interest on Long-Term Debt	15,928,000	-	-	-	(15,928,000)	-
Unallocated Infrastructure						
Depreciation	61,666,228	-	-	-	(61,666,228)	-
Total Governmental Activities	<u>\$ 590,130,669</u>	<u>\$ 86,828,193</u>	<u>\$ 35,583,311</u>	<u>\$ 78,890,487</u>	(388,828,678)	-
<b>GENERAL REVENUES</b>						
Taxes:						
Property Taxes					106,928,614	-
Sales Taxes					104,736,489	-
Franchise Taxes					24,896,537	-
Transient Occupancy Taxes					24,087,243	-
Document Transfer Taxes					4,463,106	-
Unrestricted Motor Vehicle In-Lieu					495,954	-
Capital Contributions					450,000	-
Gain on Sale of Assets					360,653	-
Investment Revenue					100,533,956	-
Other Revenue					869,134	-
Total General Revenues					<u>367,821,686</u>	-
<b>CHANGE IN NET POSITION</b>					(21,006,992)	-
Net Position - Beginning of Year, as Previously Reported					3,908,296,776	81,561,224
Change Within Financial Reporting Entity (Elimination of Discretely Presented Component Unit)					-	(81,561,224)
Net Position - Beginning of Year, as Restated					<u>3,908,296,776</u>	-
<b>NET POSITION - END OF YEAR</b>					<u>\$ 3,887,289,784</u>	<u>\$ -</u>

See accompanying Notes to Basic Financial Statements.

# FUND FINANCIAL STATEMENTS

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**CITY OF IRVINE  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2025**

	General Fund	Great Park	Grants	Great Park Development	Community Facilities Districts
<b>ASSETS</b>					
Cash and Investments	\$ 240,191,035	\$ 286,323,779	\$ 14,820,967	\$ 14,961,386	\$ 433,968,540
Receivables Net of Allowance:					
Taxes	19,342,411	54,308	-	-	-
Accounts	6,045,432	335,810	2,332,644	-	-
Leases	5,011,527	15,148,162	-	-	-
Accrued Interest	1,687,565	1,591,072	1,231,426	68,523	354,789
Escrow Deposits	-	-	-	-	-
Prepaid Items	95,979	191,428	-	-	-
Due from Other Funds	1,759,597	-	-	-	-
Due from Other Governments	2,468,354	7,591,196	2,894,203	76,476	6,053,134
Due from Developers	-	-	-	-	-
Long-Term Notes Receivable, Net of Allowances	7,527,841	-	7,511,800	-	-
	<u>\$ 284,129,741</u>	<u>\$ 311,235,755</u>	<u>\$ 28,791,040</u>	<u>\$ 15,106,385</u>	<u>\$ 440,376,463</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts Payable	\$ 10,881,744	\$ 3,611,575	\$ 824,065	\$ 2,082,918	\$ 9,192,669
Accrued Liabilities	13,044,935	433,292	7,688	13,397	20,627,090
Due to Other Funds	-	-	-	-	-
Due to Other Governments	1,283,016	298	8,422	-	10,624,257
Retentions Payable	-	-	-	301,956	1,263,869
Deposits	17,801,831	98,421	-	-	-
Unearned Revenue	7,749,344	70,000	8,100,753	-	-
Total Liabilities	<u>50,760,870</u>	<u>4,213,586</u>	<u>8,940,928</u>	<u>2,398,271</u>	<u>41,707,885</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Leases	4,635,394	14,557,157	-	-	-
Unavailable Revenue	52,443	7,591,196	12,040,970	76,476	5,737,371
Total Deferred Inflows of Resources	<u>4,687,837</u>	<u>22,148,353</u>	<u>12,040,970</u>	<u>76,476</u>	<u>5,737,371</u>
<b>FUND BALANCES</b>					
Nonspendable	95,979	191,428	-	-	-
Restricted	-	284,682,388	8,066,428	-	392,931,207
Committed	66,190,110	-	-	-	-
Assigned	159,381,949	-	-	12,631,638	-
Unassigned	3,012,996	-	(257,286)	-	-
Total Fund Balances	<u>228,681,034</u>	<u>284,873,816</u>	<u>7,809,142</u>	<u>12,631,638</u>	<u>392,931,207</u>
	<u>\$ 284,129,741</u>	<u>\$ 311,235,755</u>	<u>\$ 28,791,040</u>	<u>\$ 15,106,385</u>	<u>\$ 440,376,463</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances					

See accompanying Notes to Basic Financial Statements.

**CITY OF IRVINE  
BALANCE SHEET (CONTINUED)  
GOVERNMENTAL FUNDS  
JUNE 30, 2025**

	Park Development	Gateway Preserve CIP	North Irvine Transportation Mitigation	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash and Investments	\$ 37,472,770	\$ -	\$ 162,337,852	\$ 448,832,851	\$ 1,638,909,180
Receivables Net of Allowance:					
Taxes	-	-	-	1,806,544	21,203,263
Accounts	-	-	-	3,669,076	12,382,962
Leases	-	-	-	-	20,159,689
Accrued Interest	206,674	-	905,599	2,406,616	8,452,264
Escrow Deposits	-	-	-	10,316,168	10,316,168
Prepaid Items	-	-	-	-	287,407
Due from Other Funds	-	-	-	-	1,759,597
Due from Other Governments	5,189,392	-	205,600	14,759,353	39,237,708
Due from Developers	-	-	25,108,779	-	25,108,779
Long-Term Notes Receivable, Net of Allowances	-	-	-	2,890,547	17,930,188
	<u>\$ 42,868,836</u>	<u>\$ -</u>	<u>\$ 188,557,830</u>	<u>\$ 484,681,155</u>	<u>\$ 1,795,747,205</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts Payable	\$ 14,759,276	\$ 168,285	\$ 1,485,240	\$ 14,290,970	\$ 57,296,742
Accrued Liabilities	1,432,573	-	-	4,316,780	39,875,755
Due to Other Funds	-	433,656	-	1,325,941	1,759,597
Due to Other Governments	-	-	-	2,253,563	14,169,556
Retentions Payable	2,319,862	-	51,906	808,428	4,746,021
Deposits	-	-	-	507,648	18,407,900
Unearned Revenue	100,000	-	-	-	16,020,097
Total Liabilities	<u>18,611,711</u>	<u>601,941</u>	<u>1,537,146</u>	<u>23,503,330</u>	<u>152,275,668</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Leases	-	-	-	-	19,192,551
Unavailable Revenue	5,189,391	-	205,601	17,471,320	48,364,768
Total Deferred Inflows of Resources	<u>5,189,391</u>	<u>-</u>	<u>205,601</u>	<u>17,471,320</u>	<u>67,557,319</u>
<b>FUND BALANCES</b>					
Nonspendable	-	-	-	501,288	788,695
Restricted	19,067,734	-	186,815,083	354,075,626	1,245,638,466
Committed	-	-	-	65,959,214	132,149,324
Assigned	-	-	-	24,767,868	196,781,455
Unassigned	-	(601,941)	-	(1,597,491)	556,278
Total Fund Balances	<u>19,067,734</u>	<u>(601,941)</u>	<u>186,815,083</u>	<u>443,706,505</u>	<u>1,575,914,218</u>
	<u>\$ 42,868,836</u>	<u>\$ -</u>	<u>\$ 188,557,830</u>	<u>\$ 484,681,155</u>	<u>\$ 1,795,747,205</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 42,868,836</u>	<u>\$ -</u>	<u>\$ 188,557,830</u>	<u>\$ 484,681,155</u>	<u>\$ 1,795,747,205</u>

See accompanying Notes to Basic Financial Statements.



**CITY OF IRVINE**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL**  
**FUNDS TO THE STATEMENT OF NET POSITION**  
**JUNE 30, 2025**

**RECONCILIATION TO THE STATEMENT OF NET POSITION**

Total Fund Balances of Governmental Funds	\$	1,575,914,218
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities in the Statement of Net Position are different because:		
Government Capital Assets		4,067,562,946
Less: Accumulated Depreciation		(1,686,834,619)
Long-term note receivable and its related interest for the revolving loan programs are not available to pay current period expenditures and are shown as unavailable revenues in the funds.		
		11,799,802
Deferred outflow of resources consists of items that will consume net position in a future reporting period and do not meet the definition of an asset.		
Pension Related Items		82,917,326
Other Postemployment Benefits Related Items		1,485,570
Revenues are not collected within current period and are shown as unavailable revenue in the funds. However, on an accrual basis revenues are included in the government-wide statements. These revenues include:		
Intergovernmental		23,152,941
Revenue from Special Assessments		13,328,567
Charges for Services		42,804
Other Revenue		40,654
Long-term land held for resale, not reported as a fund asset in the governmental funds		
		333,700,000
Long-term liabilities are not due and payable in the current period and, accordingly, are not reported as fund liabilities in the governmental funds.		
Net Pension Liability		(179,097,400)
Compensated Absences		(25,995,599)
Other Postemployment Benefit Pension Obligation		(9,663,369)
Interest Payable		(2,654,667)
Bonds Payable		(332,953,153)
Contract Capital Payable		(30,160)
Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources until that time.		
Pension Related Items		(3,421,596)
Other Postemployment Benefits Related Items		(1,616,253)
Internal service funds are used by management to charge the cost of activities involved in rendering services to departments within the City. The assets and liabilities of the internal services funds are included in the Statement of Net Position.		
		19,611,772
Net Position of Governmental Activities as Reported on the Statement of Net Position	\$	3,887,289,784

See accompanying Notes to Basic Financial Statements.

**CITY OF IRVINE**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	General Fund	Great Park	Local Park Fees	Grants	Irvine Facilities Financing Authority	Great Park Development
<b>REVENUES</b>						
Taxes	\$ 243,945,057	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	16,611,322	-	-	-	-	-
Fines and Forfeitures	1,316,419	-	-	-	-	-
Investment Income	16,876,463	16,482,264	-	567,849	-	884,043
Intergovernmental	1,654,424	-	-	9,472,182	-	-
Charges for Services	54,066,906	10,467,524	-	207,952	-	-
Contributions from Property Owners - Special Districts Contributions	-	-	-	-	-	-
Revenue from Developers	-	-	-	-	-	-
Special Assessments	-	11,147,378	-	-	-	-
Donations	457,800	97	-	3,599,811	-	-
Other Revenue	7,364,472	262	-	182,874	-	-
Total Revenues	<u>342,292,863</u>	<u>38,097,525</u>	<u>-</u>	<u>14,030,668</u>	<u>-</u>	<u>884,043</u>
<b>EXPENDITURES</b>						
Current:						
General Government	39,233,827	19,066,589	-	3,797,873	-	-
Public Safety	118,082,642	820,419	-	5,026,714	-	-
Public Works and Sustainability	56,606,666	14,528,947	-	717,642	-	151,441
Community Development	29,772,300	170,640	-	57,167	-	60
Community and Library Services	50,157,140	7,791,976	-	989,622	-	1,673
Capital Outlay	11,233,700	95,774	-	435,091	-	15,435,177
Debt Service:						
Interest and Fiscal Charges	-	-	-	-	-	-
Total Expenditures	<u>305,086,275</u>	<u>42,474,345</u>	<u>-</u>	<u>11,024,109</u>	<u>-</u>	<u>15,588,351</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	37,206,588	(4,376,820)	-	3,006,559	-	(14,704,308)
<b>OTHER FINANCING SOURCES (USES)</b>						
Proceeds from Sale of Capital Assets	27,202	-	-	-	-	-
Transfers In	-	9,444,072	-	487,533	-	12,778,338
Transfers Out	(30,221,935)	(12,945,682)	-	(54,993)	-	(282,284)
Total Other Financing Sources (Uses)	<u>(30,194,733)</u>	<u>(3,501,610)</u>	<u>-</u>	<u>432,540</u>	<u>-</u>	<u>12,496,054</u>
<b>NET CHANGE IN FUND BALANCE</b>	7,011,855	(7,878,430)	-	3,439,099	-	(2,208,254)
Fund Balances - Beginning of Year , as Previously Presented	221,669,179	292,752,246	147,602,638	4,370,043	323,611,706	14,839,892
Change Within Financial Reporting Entity (Nonmajor to Major Fund)	-	-	(147,602,638)	-	(323,611,706)	-
Fund Balances (Deficits) - Beginning of Year, as Restated	<u>221,669,179</u>	<u>292,752,246</u>	<u>-</u>	<u>4,370,043</u>	<u>-</u>	<u>14,839,892</u>
<b>FUND BALANCES (DEFICITS) - END OF YEAR</b>	<u>\$ 228,681,034</u>	<u>\$ 284,873,816</u>	<u>\$ -</u>	<u>\$ 7,809,142</u>	<u>\$ -</u>	<u>\$ 12,631,638</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF IRVINE**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES (CONTINUED)**  
**GOVERNMENTAL FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	Community Facilities Districts	Park Development	Gateway Preserve CIP	North Irvine Transportation Mitigation	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 15,921,962	\$ 259,867,019
Licenses and Permits	-	-	-	-	66,166	16,677,488
Fines and Forfeitures	-	-	-	-	-	1,316,419
Investment Income	30,645,582	2,359,174	-	8,499,279	24,507,816	100,822,470
Intergovernmental	-	13,981,618	-	-	29,511,297	54,619,521
Charges for Services	-	-	-	-	1,458,558	66,200,940
Contributions from Property Owners - Special Districts Contributions	150,926	-	-	-	-	150,926
Revenue from Developers	-	-	-	2,523,894	5,663,166	8,187,060
Special Assessments	10,222,852	-	-	-	16,838,797	38,209,027
Donations	-	-	-	-	43,705	4,101,413
Other Revenue	-	-	-	89,218	856,125	8,492,951
Total Revenues	<u>41,019,360</u>	<u>16,340,792</u>	<u>-</u>	<u>11,112,391</u>	<u>94,867,592</u>	<u>558,645,234</u>
<b>EXPENDITURES</b>						
Current:						
General Government	6,149,384	-	987,354	9,132	4,339,878	73,584,037
Public Safety	-	-	-	-	888,317	124,818,092
Public Works and Sustainability	653,536	813,932	-	303,890	39,232,765	113,008,819
Community Development	37,234	24,708	31,218	-	22,043	30,115,370
Community and Library Services	-	-	80,951	217	17,753	59,039,332
Capital Outlay	120,514,852	57,901,127	284,486,420	3,767,958	48,989,690	542,859,789
Debt Service:						
Interest and Fiscal Charges	-	-	-	-	15,928,000	15,928,000
Total Expenditures	<u>127,355,006</u>	<u>58,739,767</u>	<u>285,585,943</u>	<u>4,081,197</u>	<u>109,418,446</u>	<u>959,353,439</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	(86,335,646)	(42,398,975)	(285,585,943)	7,031,194	(14,550,854)	(400,708,205)
<b>OTHER FINANCING SOURCES (USES)</b>						
Proceeds from Sale of Capital Assets	-	-	-	-	-	27,202
Transfers In	-	17,064,372	285,830,377	-	36,065,325	361,670,017
Transfers Out	(9,444,072)	-	-	-	(313,008,291)	(365,957,257)
Total Other Financing Sources (Uses)	<u>(9,444,072)</u>	<u>17,064,372</u>	<u>285,830,377</u>	<u>-</u>	<u>(276,942,966)</u>	<u>(4,260,038)</u>
<b>NET CHANGE IN FUND BALANCE</b>	(95,779,718)	(25,334,603)	244,434	7,031,194	(291,493,820)	(404,968,243)
Fund Balances - Beginning of Year , as Previously Presented	488,710,925	-	-	-	487,325,832	1,980,882,461
Change Within Financial Reporting Entity (Nonmajor to Major Fund)	-	44,402,337	(846,375)	179,783,889	247,874,493	-
Fund Balances (Deficits) - Beginning of Year, as Restated	<u>488,710,925</u>	<u>44,402,337</u>	<u>(846,375)</u>	<u>179,783,889</u>	<u>735,200,325</u>	<u>1,980,882,461</u>
<b>FUND BALANCES (DEFICITS) - END OF YEAR</b>	<u>\$ 392,931,207</u>	<u>\$ 19,067,734</u>	<u>\$ (601,941)</u>	<u>\$ 186,815,083</u>	<u>\$ 443,706,505</u>	<u>\$ 1,575,914,218</u>

See accompanying Notes to Basic Financial Statements.



**CITY OF IRVINE**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**YEAR ENDED JUNE 30, 2025**

**RECONCILIATION TO THE STATEMENT OF ACTIVITIES**

Net Change in Fund Balances - Total Governmental Funds	\$	(404,968,243)
<p>Governmental funds report capital outlays as expenditures. In the Statement of Activities, however, the cost of these assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period, as listed below:</p>		
Expenditures for Capital Outlays		542,859,789
Less: Disposal of Capital Assets		(3,597,705)
Less: Amounts Not Capitalized		(53,865,241)
Depreciation Expense		(86,625,300)
<p>Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds.</p>		
Charges for Services		(12,369)
Revenue from Developers		1,427,003
Other Revenue		(423,882)
Intergovernmental		8,020,033
<p>Governmental funds do not report the changes in the net pensions and other postemployment benefit plan, since it does not provide or require the use of current financial resources.</p>		
Defined Benefit Pension Plans		(12,541,908)
Other Postemployment Benefit Plan		(489,709)
<p>Loan disbursements in the governmental funds use current financial resources but increase receivables in the Statement of Net Position.</p>		
		973,491
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and are not reported as governmental fund expenditures.</p>		
Compensated Absences		(4,026,179)
<p>Repayment of contract capital payable is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.</p>		
		20,405
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds.</p>		
Amortization of Premiums on Debt		380,087
<p>Internal Service Funds are used by management to charge the costs of certain activities such as insurance and fleet, to individual funds. The net revenue (expense) of the Internal Service Funds is included in the Statement of Activities.</p>		
		<u>(8,137,264)</u>
Change in Net Position of Governmental Activities as Reported on the Statement of Activities	\$	<u><u>(21,006,992)</u></u>

See accompanying Notes to Basic Financial Statements.

**CITY OF IRVINE  
STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
JUNE 30, 2025**

	<u>Governmental Activities - Internal Service Funds</u>
<b>ASSETS</b>	
Current Assets:	
Cash and Investments	\$ 45,601,129
Receivables, Net of Allowances:	
Accounts	167,037
Prepaid Items	<u>1,547,123</u>
Total Current Assets	47,315,289
 Noncurrent Assets:	
Capital Assets:	
Equipment	25,341,835
Less: Accumulated Depreciation and Amortization	<u>(12,427,710)</u>
Total Noncurrent Assets	<u>12,914,125</u>
 Total Assets	 60,229,414
 <b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension Related	<u>1,311,275</u>
Total Deferred Outflows of Resources	1,311,275

See accompanying Notes to Basic Financial Statements.

**CITY OF IRVINE  
STATEMENT OF NET POSITION (CONTINUED)  
PROPRIETARY FUNDS  
JUNE 30, 2025**

	<u>Governmental Activities - Internal Service Funds</u>
<b>LIABILITIES</b>	
Current Liabilities:	
Accounts Payable	\$ 3,671,721
Accrued Liabilities	290,006
Interest Payable	27,243
Subscription Payable	2,017,092
Compensated Absences	457,389
Claims Payable	9,450,372
Total Current Liabilities	<u>15,913,823</u>
Noncurrent Liabilities:	
Subscription Payable	6,836,351
Compensated Absences	1,164,018
Claims Payable	14,940,069
Net Pension Liability	3,053,880
Total Noncurrent Liabilities	<u>25,994,318</u>
Total Liabilities	41,908,141
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension Related	20,776
Total Deferred Inflows of Resources	<u>20,776</u>
<b>NET POSITION</b>	
Net Investment In Capital Assets	3,874,769
Unrestricted	<u>15,737,003</u>
Total Net Position	<u><u>\$ 19,611,772</u></u>

See accompanying Notes to Basic Financial Statements.



**CITY OF IRVINE**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	Governmental Activities - Internal Service Funds
<b>OPERATING REVENUES</b>	
Charges for Services	\$ 43,715,235
Other	126,282
Total Operating Revenues	43,841,517
<b>OPERATING EXPENSES</b>	
Salaries and Benefits	11,658,201
Supplies and Equipment	11,922,455
Contract Services	12,881,753
Administration	2,951,960
Self-Insured Losses	6,396,820
Insurance Premiums	6,419,795
Depreciation and Amortization	4,502,002
Total Operating Expenses	56,732,986
<b>OPERATING LOSS</b>	(12,891,469)
<b>NONOPERATING REVENUES (EXPENSES)</b>	
Interest Expense	(316,486)
Gain on Disposal of Equipment	333,451
Total Nonoperating Revenues (Expenses)	16,965
<b>LOSS BEFORE TRANSFERS</b>	(12,874,504)
<b>CONTRIBUTIONS</b>	
Capital Contributions	450,000
Total Contributions	450,000
<b>TRANSFERS</b>	
Transfers In	4,287,240
Total Transfers	4,287,240
<b>CHANGES IN NET POSITION</b>	(8,137,264)
Net Position - Beginning of Year	27,749,036
<b>NET POSITION - END OF YEAR</b>	\$ 19,611,772

See accompanying Notes to Basic Financial Statements.

**CITY OF IRVINE  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
YEAR ENDED JUNE 30, 2025**

	<u>Governmental Activities - Internal Service Funds</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Received from Interfund Services Provided	\$ 44,155,780
Paid to Suppliers and Providers	(41,379,514)
Paid for Salaries and Benefits	<u>(10,639,196)</u>
Net Cash Used by Operating Activities	(7,862,930)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Cash Transfers In	<u>4,287,240</u>
Net Cash Provided by Noncapital Financing Activities	4,287,240
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Proceeds from Sale of Capital Assets	333,451
Acquisition of Capital Assets	(2,436,089)
Capital Contributions	450,000
Payment of Interest on Subscriptions	<u>(316,486)</u>
Net Cash Used by Capital and Related Financing Activities	<u>(1,969,124)</u>
<b>NET DECREASE IN CASH AND CASH EQUIVALENTS</b>	(5,544,814)
Cash and Cash Equivalents - Beginning of Year	<u>51,145,943</u>
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<u><u>\$ 45,601,129</u></u>

See accompanying Notes to Basic Financial Statements.

**CITY OF IRVINE  
STATEMENT OF CASH FLOWS (CONTINUED)  
PROPRIETARY FUNDS  
YEAR ENDED JUNE 30, 2025**

	<u>Governmental Activities - Internal Service Funds</u>
<b>RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES</b>	
Operating Loss	\$ (12,891,469)
Adjustments to Reconcile Operating Loss to Net	
Cash Used by Operating Activities:	
Depreciation and Amortization	4,502,002
(Increase) Decrease in Operating Assets and	
Deferred Outflows of Resources:	
Accounts Receivable, Net of Allowances	314,263
Prepays Items	(169,198)
Deferred Outflows of Resources - Pension Related	169,051
Increase (Decrease) in Operating Liabilities and	
Deferred Inflows of Resources:	
Accounts Payable	(27,325)
Accrued Liabilities	28,350
Interest Payable	(21,430)
Due to Other Governments	36,192
Compensated Absences	767,891
Claims Payable	688,190
Net Pension Liability	99,246
Subscriptions Payable	(1,313,160)
Deferred Inflows of Resources - Pension Related	<u>(45,533)</u>
Total Adjustments	<u>5,028,539</u>
Net Cash Used by Operating Activities	<u><u>\$ (7,862,930)</u></u>

See accompanying Notes to Basic Financial Statements.

**CITY OF IRVINE**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**DECEMBER 31, 2024 AND JUNE 30, 2025**

	December 31, 2024	Successor Agency	
	Pension Trust Fund	Private-Purpose Trust Funds	Custodial Funds
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 168,408	\$ -	\$ 172,789,830
Receivables, Net of Allowances:			
Taxes	-	-	2,493,381
Accounts	22,280	-	13,329,928
Accrued Interest	83	-	752,914
Loans	13,258	-	-
Due from Developers	-	-	329,857
Investments:			
Government Securities	17,550	-	-
Mutual Funds - Closed End Funds Equity	18,308,038	-	-
Mutual Funds - Equity	6,484,299	-	-
Mutual Funds - Corporate Bonds	426,185	-	-
Mutual Funds - Balanced	3,945,647	-	-
Total Assets	<u>29,385,748</u>	<u>-</u>	<u>189,695,910</u>
<b>LIABILITIES</b>			
Accounts Payable	2,375	-	342,223
Accrued Liabilities	4,131	-	367,729
Due to Other Governments	-	-	13,621,531
Deposits	-	-	335,497
Total Liabilities	6,506	-	14,666,980
<b>NET POSITION</b>			
Restricted for Pensions	29,379,242	-	-
Held in Trust for Bondholders	-	-	175,028,930
Total Net Position	<u>\$ 29,379,242</u>	<u>\$ -</u>	<u>\$ 175,028,930</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF IRVINE**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2024 AND JUNE 30, 2025**

	December 31, 2024	Successor Agency Private-Purpose Trust Funds	Custodial Funds
	Pension Trust Fund		
<b>ADDITIONS</b>			
Contributions:			
Employer	\$ 671,235	\$ -	\$ -
Plan Members	77,872	-	-
Interest from Participants' Loan	1,315	-	-
Total Contributions	<u>750,422</u>	<u>-</u>	<u>-</u>
Investment Income (Loss):			
Interest and Dividends	707,453	-	-
Net Appreciation (Depreciation) in Fair Value of Investments	<u>1,547,253</u>	<u>-</u>	<u>-</u>
Total Investment Income	2,254,706	-	-
Less: Investment Expenses	<u>(61,424)</u>	<u>-</u>	<u>-</u>
Net Investment Income	2,193,282	-	-
Total Additions	2,943,704	-	-
Special Assessments or Special Taxes Collected from Property Owners	-	-	143,296,564
Investment Income	-	-	1,301,415
Charge for Services	-	-	550,604
Contributions from other Districts	-	-	7,400,579
Bond Proceeds	<u>-</u>	<u>-</u>	<u>74,415,810</u>
Total Additions	2,943,704	-	226,964,972
<b>DEDUCTIONS</b>			
Benefits Payments	3,145,006	-	-
Distributions to the County	-	756,300	-
Administrative Expenses	9,462	1,050	4,490,237
Contributions to other Districts	-	-	26,322,398
Payment for Special Assessment or Special Tax Debt	-	-	242,824,693
Contribution to City for Infrastructure	-	-	150,926
Apportionment Services	<u>-</u>	<u>-</u>	<u>51,288</u>
Total Deductions	<u>3,154,468</u>	<u>757,350</u>	<u>273,839,542</u>
<b>CHANGE IN NET POSITION</b>	(210,764)	(757,350)	(46,874,570)
Net Position - Beginning of Year	<u>29,590,006</u>	<u>757,350</u>	<u>221,903,500</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 29,379,242</u>	<u>\$ -</u>	<u>\$ 175,028,930</u>

See accompanying Notes to Basic Financial Statements.



# NOTES TO THE BASIC FINANCIAL STATEMENTS

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**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the City of Irvine, California (City) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

**A. Description of the Reporting Entity**

The City was incorporated December 28, 1971, under the general laws of the state of California. The City adopted its Charter in 1975. An elected mayor and four-member council govern the City. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. The City's blended component units, although legally separate entities are, in substance, part of the City's operations and the financial data is combined with data of the City.

Component Units

The criteria used in determining the scope of the reporting entity is based on the provisions of GASB Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement 39, *Determining Whether Certain Organizations are Component Units*, GASB Statement 61, *The Financial Reporting Entity: Omnibus an amendment of GASB No. 14 and No. 34*, and GASB Statement 84, *Fiduciary Activities*. Certain organizations warrant inclusion as part of the financial reporting entry because of the nature and significance of its relationship with the City.

Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

Blended Component Units

The Great Park Corporation (Corporation) was established by the City Council on July 7, 2003, as a support agency to the City, for the specific purpose of managing and effecting the development, operation, and maintenance of the Great Park on the site of the former Marine Corps Air Station (MCAS) El Toro. The board of directors is comprised of the seven elected City Councilmembers. Since the governing bodies of the City Council and Corporation are substantially the same, and there is a financial burden relationship between the City and the Corporation, the Corporation is reported as a blended component unit. The transactions of the Corporation are reported in the governmental fund financial statements as a part of the major special revenue fund Great Park.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**A. Description of the Reporting Entity (Continued)**

Blended Component Units (Continued)

The Irvine Public Facilities and Infrastructure Authority (Authority) was used to finance the acquisition and construction of the City's civic center and other infrastructure improvements within the City. The Authority is governed by a board comprised of elected City Councilmembers. Since the governing bodies of the City and the Authority are substantially the same, this entity is reported as a blended component unit and its transactions are reported in the governmental fund financial statements as a debt service fund. The Authority's debt was retired in fiscal year 2010-11; no additional activity has occurred in this fund. Separate financial statements are not prepared for the Authority.

The Irvine Facilities Financing Authority (Financing Authority) was established March 14, 2023, to finance the costs of acquisition and entitlement of certain real property located in the City. The Financing Authority is governed by a board comprised of elected City Councilmembers. Since the governing bodies of the City and the Financing Authority are substantially the same, the Financing Authority is reported as a blended component unit of the City and its transactions are reported in the governmental fund financial statements as a debt service fund. Separate financial statements are not prepared for the Financing Authority.

**B. Government-Wide and Fund Financial Statements – Basis of Presentation**

Government-Wide Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. All City activities are governmental; no business-type activities are reported in the statements.

The statement of activities demonstrates the degree to which the direct expenses of given functions or segments are offset by program revenues. Direct expenses are expenses that are clearly identifiable with a specific program, project, function or segment. Program revenues of the City include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items that are not properly included among program revenues are reported instead as general revenues.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Government-Wide and Fund Financial Statements – Basis of Presentation  
(Continued)**

Fund Financial Statements

The fund financial statements provide information about the government's funds, including its fiduciary funds and blended component units. Separate statements for each fund category – governmental, proprietary, and fiduciary are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

The Great Park Fund is a special revenue fund which receives funding from special assessments and customers who purchase or use services from the Great Park. The fund accounts for the receipt and disbursement of funds used for the specific purpose of managing, developing, operating, and maintaining the Great Park.

The Grant Fund is a special revenue fund which accounts for a variety of local, state, and federal grants and restricted funding.

The Great Park Development Fund is a capital projects fund that accounts for expenditures related to the planning, design, demolition, and constructing the Great Park.

The Community Facilities Districts Fund is a capital project fund which accounts for the capital infrastructure improvements associated with the Great Park Community Facilities District.

The Park Development Fund is a capital project fund which accounts for the receipts and disbursement of monies used for development and construction of noncirculation projects such as parks and public facilities within the City.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Government-Wide and Fund Financial Statements – Basis of Presentation  
(Continued)**

Fund Financial Statements (Continued)

The Gateway Preserve CIP Fund is a capital project fund which accounts for the acquisition and capital improvement related to the Gateway Preserve, which is the outcome of a land acquisition agreement regarding an asphalt plant located in northern Irvine. The land acquired by the City will be developed into hundreds of acres of accessible open space and residential housing in North Irvine, while also coordinating the closure of the plant.

The North Irvine Transportation Mitigation Program (NITM) – This fund accounts for the financial transaction related to traffic and transportation improvements identified in the Comprehensive NITM Traffic Study in connection with land use entitlements for the City's northern sphere planning areas.

Additionally, the City reports the following fund types:

Governmental Funds

Special Revenue Funds account for proceeds of specific revenue sources that are legally restricted or otherwise committed or assigned for specific purposes.

Capital Projects Funds account for financial resources used for the acquisition or construction of major capital facilities and circulation infrastructure.

Debt Service Funds account for the accumulation and disbursement of monies to meet the debt service requirements for the Series 2023A lease revenue bonds.

Permanent Fund accounts for resources that are legally restricted, to the extent that only earnings, and not principal, may be used for purposes that support the City's programs. Adult day health services and senior citizen programs are funded from these interest earnings and donations.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Government-Wide and Fund Financial Statements – Basis of Presentation  
(Continued)**

Fund Financial Statements (Continued)

Proprietary Funds

Internal Service Funds account for operations that provide services to other departments of the City on a cost reimbursement basis. These services include self-insurance, acquisition, replacement and maintenance of the City's vehicle fleet, central services such as information technology systems, telephone, mail and duplication services, and the City's central supplies and its distributions to operating departments.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's internal service funds are charges to customers for services. Operating expenses for internal service funds include the cost of services, administrative expenses, and depreciation/amortization on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Government-Wide and Fund Financial Statements – Basis of Presentation  
(Continued)**

Fund Financial Statements (Continued)

Fiduciary Funds

Pension Trust Funds account for the activities of the City's, single employer, Defined Benefit Pension Plan for sworn employees and the Defined Contribution Pension Plan for non-sworn employees.

Private-Purpose Trust Funds are the Successor Agency Trust funds, which holds assets and receives resources to pay enforceable obligations and administrative costs of the dissolved Irvine Redevelopment Agency.

Custodial Funds are used to account for debt service activities related to the Assessment District and Community Facilities Districts conduit debt issues, in which the City acts as an agent, not as a principal. The Inter-Agency Custodial Fund is used to account for cash seized by Public Safety and held until final disposition of court cases.

During the course of operations, the government has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due to/from other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so only the net amount is included as internal balances in the governmental activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and transfers out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so only the net amount is included as transfers in the governmental activities column.

**C. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Measurement Focus and Basis of Accounting (Continued)**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and pension trust, and custodial funds. Under the economic resources measurement focus, all assets, deferred outflow of resources, liabilities (current and long-term), and deferred inflow of resources are reported. Under the *accrual basis of accounting*, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the providers have been met.

In general, the effect of inter-fund activity has been eliminated from the government-wide financial statements. Direct expenses have not been eliminated from the functional categories; however, indirect expenses and internal payments have been eliminated.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Under the *current financial resources measurement focus*, generally only current assets, liabilities and deferred inflow of resources are reported in the governmental funds.

Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the *modified accrual basis of accounting*, revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, under accrual accounting. However, expenditures for debt service and compensated absences are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered susceptible to accrual, and are therefore recognized as revenues of the current fiscal period.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Use of Restricted and Unrestricted Resources**

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first and then use unrestricted resources as needed.

**E. Assets, Liabilities, Deferred Outflow/Inflow of Resources, and Net Position or Fund Balance**

Cash and Investments

Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates or fair market value when market quotations are readily available.

The City maintains a cash and investment pool that is available for use by all funds except the Pension Trust Funds, and the Inter-Agency Custodial Fund, which holds cash and investments separately from those of other City funds. Each fund's portion of the City's pool is displayed in the financial statements as "Cash and Investments." Investment income is allocated to all participating funds based on each fund's quarterly average balance.

Prepaid Items

Certain payments to vendors reflect costs applicable to a future accounting period and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items are recorded as expenditures/expenses during the periods benefited.

Capital Assets

Capital assets include property, plant, equipment, and infrastructure. Machinery, and equipment are reported as assets with an initial individual cost of at least \$50,000 and an estimated useful life in excess of one year. Buildings, improvements, and infrastructure components, which include street, bridge, traffic signal, landscape, and trail networks, are reported as assets with an initial individual cost of at least \$1,000,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of contribution.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflow/Inflow of Resources, and Net Position or Fund Balance (Continued)**

Capital Assets (Continued)

Subscription-Based Information Technology Arrangements (SBITA) assets, included within intangible asset, right to use, are initially measured as the sum of the present value of payments expected to be made during the subscription term, payments associated with the SBITA contract made to the SBITA vendor at the commencement of the subscription term, when applicable, and capitalizable implementation costs, less any SBITA vendor incentives received from the SBITA vendor at the commencement of the SBITA term. SBITA assets are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying information technology assets.

The estimated historical cost of infrastructure asset networks, as of July 1, 2001, was derived by calculating the current construction or purchase cost from recent historical data and deflating that cost back in time to estimated prior in-service dates for network classes using a generally used cost index deflator. Infrastructure asset networks are included in the City's capital assets reporting at estimated historical cost. Additions to the networks after June 30, 2001, are reported at actual cost consistent with the capitalization policy described above. The costs of normal maintenance and repairs that do not add to the value of assets or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as construction in progress as projects are constructed.

Land is not depreciated. Other property, plant, equipment, and infrastructure are depreciated using the straight-line method over the following estimated useful lives:

Buildings and Systems	30 to 40 Years
Improvements Other than Buildings	5 to 15 Years
Machinery and Equipment	3 to 10 Years
Infrastructure	17 to 62 Years

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflow/Inflow of Resources, and Net Position or Fund Balance (Continued)**

Deferred Outflow/Inflow of Resources

In addition to assets, the statement of net position and governmental fund balance sheet will sometimes report a separate section for deferred outflow of resources. This separate financial statement element, deferred outflow of resources, represents a consumption of net assets that applies to a future period(s) and will not be recognized as an outflow of resources (expenditure/expense) until then. The City has two types of items in the statement of net position, deferred outflow of resources related to pension and deferred outflow of resources related to other postemployment benefits. The pension balance represents current fiscal year contributions to the pension plans that will be applied as a reduction in net pension liability in the next fiscal year; or other items arising from changes in actuarial assumptions, or difference between actual and expected experience, or net difference between projected and actual earnings that will be amortized and reported as a component in pension expense in future fiscal years. The other postemployment benefit balance represents items arising from changes in actuarial assumptions and differences between actual and expected experience, which will be amortized and reported as a component of other postemployment benefit expense in future years.

In addition to liabilities, the statement of net position and governmental fund balance sheet will sometimes report a separate section for deferred inflow of resources. The separate financial statement element, deferred inflow of resources, represents an acquisition of net assets that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. The City reported the following in this category:

1. Unavailable revenues measured under the modified accrual basis of accounting reported in governmental funds. These amounts are deferred and will be recognized as an inflow of resources in the period that the amounts become available.
2. The pension and other postemployment benefits (OPEB) items are certain changes in net pension/OPEB liability that are to be amortized and reported as a change in pension/OPEB expenses in future fiscal years. These balances arise from changes in actuarial assumptions, or difference between actual and expected experience.
3. Lease-related amounts are recognized at the inception of leases in which the City is the lessor. The deferred inflow of resources is recorded in an amount equal to the corresponding lease receivable plus certain additional amounts received from the lessee at or before the commencement of the lease term that relate to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term. The inflow of resources is recognized in a systematic and rational manner over the term of the lease.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflow/Inflow of Resources, and Net Position or Fund Balance (Continued)**

Leases

The City is a lessor for noncancellable leases of facilities and land. The City recognizes a lease receivable and a deferred inflow of resources in the applicable governmental activities in the government-wide and in the governmental and proprietary fund financial statements.

At the commencement of a lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgements include how the City determines 1) the discount rate it uses to discount the expected lease receipts to present value, 2) lease term, and 3) lease receipts.

- The City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.
- Lease receipts included in the measurement of the lease receivable is composed of fixed payment from the lessee.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Net Position Flow Assumptions

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflow/Inflow of Resources, and Net Position or Fund Balance (Continued)**

Fund Balance Flow Assumptions

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Long-Term Notes Receivable

Long-term notes receivable consist of loans for affordable housing and the Orange County Power Authority. The Orange County Power Authority (Authority) is a California joint power authority formed by participating Orange County cities for the purpose of implementing a community choice aggregation program. The City loaned the Authority \$2,500,000 for pre-launch costs, up to an additional \$250,000 in formation costs, and \$5,000,000 in cash collateral for the Authority to secure a credit facility for additional working capital associated with power procurement and operational support. The loan has an interest rate on the outstanding pre-launch costs and cash collateral, which equals the City's quarterly investment rate. The outstanding formation costs bear no interest. The outstanding loan and interest is due January 1, 2027. As of June 30, 2025, the outstanding balance due is \$7,527,841.

The loans to developers are to assist in the stimulation of affordable housing projects, rehabilitation loans to low income individuals that need assistance in rehabilitating their homes, and first time buyers' assistance loans. Loan repayment terms range from due at the sale of the property to 57 years. A majority of the loans to the developers will be repaid from residual rental receipts earned on the affordable housing property.

Due to the long-term nature and contingent repayment requirements for some of the loans, an allowance for doubtful accounts has been estimated, actual results can differ from the estimates. Some of these loans were funded from the Department of Housing and Urban Development and CalHOME grants and are part of a revolving loan program. In the governmental funds financial statements, disbursements for providing these revolving loan receivables are recorded as expenditures while the collection of these receivables are recorded as revenue. Due to the requirements of the granting agency, these receivable collections must be utilized for the purpose of the grant. The City has recorded a deferred inflow of resources equal to the outstanding revolving developer loans of \$10,402,347.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflow/Inflow of Resources, and Net Position or Fund Balance (Continued)**

Long-Term Notes Receivable (Continued)

Developer Loans	\$ 22,885,270
Rehabilitation loans	2,687,626
First Time Home Buyer Assistance Loans	556,700
Irvine Recovery Program Loans	<u>2,056,603</u>
Total	28,186,199
Allowance for Doubtful Accounts	<u>(17,783,852)</u>
Developer Long-Term Notes Receivable, Net	<u><u>\$ 10,402,347</u></u>

Property Taxes

Property taxes are attached as enforceable liens on the related property as of January 1. Taxes are levied on July 1 and are payable in two installments on December 10 and April 10. The County of Orange (County) bills and collects the property taxes and remits the amounts to the City in installments during the year. California State legislation (known as the Teeter Plan) allowed the City and County to adopt an alternative property tax allocation plan whereby the City receives 100 percent of the tax levied. The City is not responsible to reimburse the County for unpaid property taxes, in return, the County receives all penalty charges or delinquent property taxes and is also responsible for any foreclosure proceedings.

Compensated Absences

The City recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled during or upon separation from employment. Based on the criteria listed, three types of leave qualify for liability recognition for compensated absences – vacation, sick, and compensatory time. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable. The General Fund is used to liquidate the compensated absences.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflow/Inflow of Resources, and Net Position or Fund Balance (Continued)**

Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type statement of net positions. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs, with the exception of prepaid insurance costs, are recognized as an outflow of resources in the period when the debt is issued. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Pensions

For purposes of measuring the net pension liability, deferred outflow of resources and deferred inflow of resources related to pensions and pension expense, information about the fiduciary net position of the Plan, and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the CalPERS' Financial Office and the City's Defined Benefit Pension Plan for sworn employees. For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

Governmental Accounting Standards Board (GASB) Statement No. 68 requires that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used.

	Defined Benefit Pension Plan	CalPERS Pension Plans
	_____	_____
Valuation Date	December 31, 2023	June 30, 2023
Measurement Date	December 31, 2024	June 30, 2024
Measurement Period	January 1, 2024 to December 31, 2024	July 1, 2023 to June 30, 2024

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflow/Inflow of Resources, and Net Position or Fund Balance (Continued)**

Other Postemployment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflow of resources and deferred inflow of resources related to OPEB, and OPEB expense have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. The General Fund is used to liquidate the OPEB liability.

Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date	July 1, 2024
Reporting Period	July 1, 2024 to June 30, 2025
Measurement Period	July 1, 2024 to June 30, 2025

Fund Balance – Net Position

In the fund financial statements, governmental fund balance is made up of the following components:

Nonspendable fund balance typically includes inventories, prepaid items and other items that must be maintained intact pursuant to legal or contractual requirements, such as endowments.

Restricted fund balance includes amounts that can be spent only for specific purposes imposed by creditors, grantors, contributors, or laws or regulations of other governments or through enabling legislations.

Committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the City Council ordinances. These amounts cannot be used for any other purposes unless the City removes or changes the specified use by taking the same type of action it employed previously to commit those amounts.

Assigned fund balance are constrained by an intent to be used for a specific purposes but are neither restricted or committed. Through City Council's adoption of the budget and subsequent budget adjustments throughout the year, the City assigns the specific purpose of the funding.

Unassigned fund balance is the residual classification that includes all spendable amounts in the General Fund not contained in other classifications. In other governmental funds, the unassigned classification reports a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflow/Inflow of Resources, and Net Position or Fund Balance (Continued)**

Fund Balance – Net Position (Continued)

In the governmental-wide financial statement and proprietary fund financial statements, net positions are classified as follows:

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding debt or other borrowings attributed to the acquisition, construction or improvement of the assets.

Restricted net position is restricted by external creditors, grantors, contributors, or laws or regulations of other governments.

Unrestricted net position is all resources that do not meet the definition of “net investment in capital assets” or “restricted net position.”

**F. Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Specifically, the City has made certain estimates and assumptions related to the collectability of its receivables (e.g. accounts receivable, intergovernmental receivables, loans receivable, amounts due from other funds and amounts advanced to other funds), the depreciation and amortization of its capital assets and infrastructure networks, pensions, OPEB and related deferred inflows and outflows of resources, and the ultimate outcome of claims and judgments. Actual results could differ from those estimates.

**G. Implementation of New GASB Pronouncements**

Effective July 1, 2024, the City implemented GASB Statement No. 101, *Compensated Absences*. This statement updated the recognition and measurement guidance for compensated absences and associated salary-related payments. The effect of the implementation of this standard does not have a material impact on the financial statements.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 2 STEWARDSHIP, COMPLIANCE, AND AUTHORITY**

**A. Expenditures exceeding appropriations**

Fund	Amount Exceeding
General Fund - Human Resources	\$ (54,856)
General Fund - Community and Library Services	(46,840)
Great Park - Public Safety	(80,236)
Grants - Community and Library Services	(33,790)
OCFA Settlement Agreement	(128,487)

**B. Deficit Fund Balances**

Fund	Deficit
Gateway Preserve CIP	\$ (601,941)
iShuttle	(1,597,491)

Deficits in the iShuttle and Gateway Preserve CIP funds will be eliminated through receipt of revenue and transfers in from other funds in fiscal year 2025-2026.

**C. Significant Encumbrances**

Encumbrances represent commitments related to unperformed contracts for goods or services (i.e. purchase orders). While all appropriations and encumbrances lapse at year-end, valid outstanding encumbrances are re-appropriated and become part of the subsequent year's budget. Significant encumbrances in total on June 30, 2025, which are categorized as restricted, committed, or assigned are as follows:

General Fund	\$ 10,986,614
Grant Funds	2,400,633
Great Park Funds	3,313,290
Gateway Preserve CIP Fund	1,335,716
Other Governmental Funds	3,158,694
Total	\$ 21,194,947

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS**

**A. Cash and Investments**

Cash and investments, excluding amounts reported in the pension trust fund, as of June 30, 2025, are classified in the accompanying financial statements as follows:

Statement of Net Position:	
Cash and Investments	\$ 1,684,510,309
Total	1,684,510,309
Statement of Fiduciary Net Position:	
Cash and Investments - Custodial Funds	172,789,830
Total	172,789,830
Total Cash and Cash Investments	\$ 1,857,300,139

Cash and investments, as of June 30, 2025, consist of the following:

Cash on Hand	\$ 9,100
Deposits with Financial Institutions	5,334,422
Cash with Trustee	611,076,652
Total Cash	616,420,174
Investments	1,240,879,965
Total Investments	1,240,879,965
Total Cash and Investments	\$ 1,857,300,139

Cash and investments, as of December 31, 2024, for the Pension Trust Funds consist of the following:

Cash - Pension Trust Funds	\$ 168,408
Investments - Pension Trust Funds	29,181,719
Total Cash and Investments	\$ 29,350,127

Separately issued financial statements are available for the Defined Benefit Pension Plan and Defined Contribution Pension Plan. These statements are available at the City's website, [www.cityofirvine.org](http://www.cityofirvine.org).

**Investments Authorized By the California Government Code and the City of Irvine's Investment Policy**

The City Treasurer may waive the collateral requirement for deposits that are fully insured up to \$250,000 by the Federal Deposit Insurance Corporation (FDIC). The following table identifies the investment types that are authorized for the City by the California Government Code (or the City's investment policy, where more restrictive). The table also addresses interest rate risk, credit risk and concentration of credit risk by virtue of the limitations imposed by the California Government Code (or the City's investment policy, where more restrictive).

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**A. Cash and Investments (Continued)**

Investments Authorized By the California Government Code and the City of Irvine's Investment Policy (Continued)

Authorized Investment Type	Maturity	Maximum Percentage of Portfolio	Maximum Investment In One Issuer
U.S. Treasuries	5 Years	None	None
U.S. Government Sponsored Enterprise Securities	5 Years	None	None
Bankers' Acceptances	180 Days	40%	5%
Commercial Paper	270 Days	40%	5%
Repurchase Agreements	1 Year	None	None
Reverse Repurchase Agreements	92 Days	20%	None
Local Agency Investment Fund (LAIF)	N/A	None	N/A
Municipal Bonds	5 Years	None	None
Corporate Medium Term Notes	5 Years	30%	5%
Money Market Mutual Funds	N/A	20%	10%
Supranationals	5 Years	30%	None
Mortgage Pass-Through and Asset Backed Securities	5 Years	20%	None
JPA Managed Pools	N/A	None	N/A
Negotiable Certificates of Deposit	5 Years	30%	None

Investments Authorized by Bond Indentures

Investments of debt proceeds held by trustees are governed by provisions of the bond indentures rather than the general provisions of the California Government Code or the City's investment policy. The City's investment policy is designed to meet the objectives of safety, liquidity, and yield.

Investment Authorized by Pension and Employee Benefit Trust Funds

Defined Benefit Pension Plan

Investments in the Plan are administered by the City's Defined Benefit Pension Plan Trustee and are subject to the investment policies stipulated in the Plan document rather than the general provisions of the California Government Code or the City's investment policy. Cash and investments of the Defined Benefit Pension Plan are included in the basic financial statements as of December 31, 2024. The fair values of the Plan investments have been determined by the respective unit price provided by the custodian as of December 31, 2024.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**A. Cash and Investments (Continued)**

Investment Authorized by Pension and Employee Benefit Trust Funds (Continued)

Defined Contribution Pension Plan

The City's Defined Contribution Pension Plan Committee administers investment options in this Plan, which is subject to the investment policies stipulated in the Plan document rather than the general provisions of the California Government Code or the City's investment policy. Cash and investments of the Defined Contribution Pension Plan are included in the basic financial statements as of December 31, 2024. Investments of the Plan are stated at fair value. The fair value of investments in open-end investment trusts are determined by the funds' quoted share price at December 31, 2024.

Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the City manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time, as necessary, to provide the cash flow and liquidity needed for operations.

Information about the fair value sensitivity of the City's investments (including investments held by trustees) to market interest rate fluctuations is provided in the following table that provides the distribution of the City's investments by maturity:

Investment Type	Amount	Remaining Maturity		
		12 Months or Less	13 to 24 Months	25 to 60 Months
U.S. Government Sponsored Enterprise Securities	\$ 232,211,435	\$ 68,297,242	\$ 22,900,417	\$ 141,013,776
Commercial Paper	20,362,151	20,362,151	-	-
U.S. Treasuries	318,058,691	11,993,597	124,196,498	181,868,596
Corporate Medium Term Notes	185,620,387	29,509,929	37,437,530	118,672,928
Mortgage Pass-through and Asset Backed Securities	37,643,254	-	-	37,643,254
Managed Pool Accounts	231,832,641	231,832,641	-	-
Municipal Bonds	57,257,099	40,098,099	2,421,775	14,737,225
Supranationals	135,211,474	44,988,537	27,232,028	62,990,909
Money Market Mutual Funds	22,682,833	22,682,833	-	-
Total	<u>\$ 1,240,879,965</u>	<u>\$ 469,765,029</u>	<u>\$ 214,188,248</u>	<u>\$ 556,926,688</u>

Investments with Fair Values Highly Sensitive to Interest Rate Fluctuations

The City's investments (including investments held by trustees) in callable federal agency securities are highly sensitive to interest rate fluctuations. These securities are subject to early payment in a period of declining interest rates. The resultant reduction in expected total cash flows affects the fair value of these securities and makes their fair values highly sensitive to changes in interest rates. The fair value of callable investments in the City's portfolio at June 30, 2025, is \$25,975,845.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**A. Cash and Investments (Continued)**

Disclosures Relating to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by the California Government Code or the City's investment policy (where more restrictive), and the actual rating as of year-end for each investment type.

Investment Type	Total	Minimum Legal Rating	Not Rated	Rating as of June 30, 2025 - Standard & Poor's				
				AAAm	AAA	AA+	AA	Other
U.S. Government Sponsored								
Enterprise Securities	\$ 232,211,435	N/A	\$ 31,908,186	\$ -	\$ -	\$ 200,303,249	\$ -	\$ -
Commercial Paper	20,362,151	A-1	-	-	-	-	-	20,362,151
U.S. Treasuries	318,058,691	N/A	-	-	-	318,058,691	-	-
Corporate Medium								
Term Notes	185,620,387	A-1	-	-	29,146,323	45,635,583	35,347,235	75,491,246
Mortgage Pass-through and								
Asset Backed Securities	37,643,254	AA	-	-	24,407,291	13,235,963	-	-
Managed Pool Accounts	231,832,641	N/A	-	231,832,641	-	-	-	-
Municipal Bonds	57,257,099	A	5,068,600	-	30,069,199	2,421,775	-	19,697,525
Supranationals	135,211,474	AA	-	-	135,211,474	-	-	-
Money Market Mutual								
Funds	22,682,833	AAAm	-	22,682,833	-	-	-	-
<b>Total</b>	<b>\$ 1,240,879,965</b>		<b>\$ 36,976,786</b>	<b>\$ 254,515,474</b>	<b>\$ 218,834,287</b>	<b>\$ 579,655,261</b>	<b>\$ 35,347,235</b>	<b>\$ 115,550,922</b>

The ratings for the "Other" category above are as follows:

Investment Type	Total	Minimum Legal Rating	Rating as of June 30, 2025 - Standard & Poor's					
			AA-	A	A-	A-1+	A-1	
Commercial Paper	\$ 20,362,151	A-1	\$ -	\$ -	\$ -	\$ 10,165,297	\$ 10,196,854	
Corporate Medium								
Term Notes	75,491,246	A-1	31,063,245	19,725,162	15,145,172	9,557,667	-	
Municipal Bonds	19,697,525	AA	19,697,525	-	-	-	-	
<b>Total</b>	<b>\$ 115,550,922</b>		<b>\$ 50,760,770</b>	<b>\$ 19,725,162</b>	<b>\$ 15,145,172</b>	<b>\$ 19,722,964</b>	<b>\$ 10,196,854</b>	

Concentration of Credit Risk

The City's investment policy generally limits the amount that can be invested in any obligations of one entity or single security except U.S. Treasuries, U.S. Government Sponsored Enterprise Securities, and Managed Pooled Accounts, which is subject to the maximum permitted by State law. Investments in any one issuer (other than mutual funds and external investment pools) that represent 5 percent or more of the City's investments are as follows:

Issuer	Investment Type	Fair Value
U.S. Treasury	U.S. Treasuries	\$ 318,058,691
California Asset Management Program	California Joint Powers Authority	171,655,357
Federal Farm Credit Bank	U.S. Government Sponsored Enterprise Securities	101,786,050

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**A. Cash and Investments (Continued)**

Concentration of Credit Risk (Continued)

The City's fiscal agent investment portfolio is subject to the provisions of the bond indentures. Investments in any one issuer that represent 5 percent or more of the fiscal agent investment portfolio are as follows:

Issuer	Investment Type	Fair Value
U.S. Treasury	U.S. Treasuries	\$ 319,997,541

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investments, or collateral securities that are in the possession of another party.

The California Government Code requires that a financial institution secure deposits made by state or local government units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The fair value of the pledged securities in the collateral pool must equal to at least 110 percent of the total amount deposited by the public agencies. The City's investment policy further limits pledged securities for all City deposits to U.S. Treasury securities with a cost value equal to at least 110 percent of the deposit amount. The City's repurchase agreements must be secured by pledging U.S. Treasury securities and/or U.S. Government Agency securities with a cost value equal to at least 102 percent of the par amount plus accrued interest. All securities owned by the City and a portion of the money market mutual funds are held in safekeeping with a custodial bank different from the City's primary bank. Securities are not held in broker accounts. Investments held by money market mutual funds are registered in the City's name.

Custodial credit risk for deposits and investments held by bond trustees is the risk that the City will not be able to recover the value of its deposit or investment securities that are in the possession of an outside party. All deposits and securities held by bond trustees are in the name of the bond issue in trust for safekeeping with the bond trustee, which is different from the City's primary bank. As of June 30, 2025, uninsured and uncollateralized deposits held by trustee totaled \$397,264,150.

Inter-Agency Custodial Deposits

The inter-agency custodial deposits are funds which were seized during the course of local law enforcement activities and are held in trust pending a final asset forfeiture hearing by the Orange County District Attorney's Office. At the conclusion of each case, the District Attorney's Office informs the City of the required disposition of the funds, at which time, the City remits the seized amount plus interest as directed.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**A. Cash and Investments (Continued)**

Fair Value Measurements

The City categorizes its fair value measurement within the fair value hierarchy established by generally accepted accounting principles consistent with GASB Statement No. 72. These principles recognize a three-tiered fair value hierarchy, as follows:

*Level 1* – Investments reflect prices based on quoted identical assets in an active market.

*Level 2* – Investments reflect prices that are based on identical or similar assets in inactive markets or similar assets in active markets. Inputs other than quotes are observable.

*Level 3* – Investments reflect prices based on significant unobservable inputs.

Fair value measurement is based on pricing received from the City's third party investment management company. Investments in money market mutual funds are priced using amortized cost which approximates fair value, with a net asset value of \$1.00 (in absolute dollar amounts) per share, and per GASB Statement No. 72 are not subject to the fair value hierarchy. Additionally, the Managed Pool Accounts are not subject to the fair value hierarchy.

The fair value investment as of June 30, 2025, for each investment type:

Investment Type	Amount	Investment Not Measured at Fair Value	Level 1	Level 2	Level 3
U.S. Government Sponsored					
Enterprise Securities	\$ 232,211,435	\$ -	\$ -	\$ 232,211,435	\$ -
Commercial Paper	20,362,151	-	-	20,362,151	-
U.S. Treasuries	318,058,691	-	-	318,058,691	-
Corporate Medium Term Notes	185,620,387	-	-	185,620,387	-
Mortgage Pass-through and Asset Backed Securities	37,643,254	-	-	37,643,254	-
Managed Pool Accounts	231,832,641	231,832,641	-	-	-
Municipal Bonds	57,257,099	-	-	57,257,099	-
Supranationals	135,211,474	-	-	135,211,474	-
Money Market Mutual Funds	22,682,833	-	22,682,833	-	-
Total	<u>\$ 1,240,879,965</u>	<u>\$ 231,832,641</u>	<u>\$ 22,682,833</u>	<u>\$ 986,364,491</u>	<u>\$ -</u>

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**A. Cash and Investments (Continued)**

Fair Value Measurements (Continued)

The fair value measurement as of December 31, 2024, for each investment type for the Pension Trust Funds

<u>Investment Type</u>	<u>Amount</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
Mutual Funds	\$ 29,164,169	\$ 29,164,169	\$ -	\$ -
Governmental Securities	17,550	-	17,550	-
Total	<u>\$ 29,181,719</u>	<u>\$ 29,164,169</u>	<u>\$ 17,550</u>	<u>\$ -</u>

Restricted Cash

Cash and investments in the Senior Services Permanent Fund, consisting of proceeds from permanent fund contributions totaling \$970,510 at June 30, 2025, were nonspendable or restricted per terms of an agreement between the Irvine Senior Foundation and the City.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**B. Capital Assets**

Capital asset activity for the year ended June 30, 2025, was as follows:

	Balance June 30, 2024	Increases	Decreases	Balance June 30, 2025
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 849,470,468	\$ 284,485,770	\$ -	\$ 1,133,956,238
Construction in Progress	65,095,622	170,708,583	28,664,890	207,139,315
Total Capital Assets Not Being Depreciated	914,566,090	455,194,353	28,664,890	1,341,095,553
Capital Assets, Being Depreciated/Amortized:				
Buildings and Systems Improvements Other than Buildings	228,774,691	13,008,909	-	241,783,600
Machinery and Equipment	296,633,015	23,046,760	26,982,790	292,696,985
Intangible Asset, Right-to-Use	21,500,607	635,912	-	22,136,519
Infrastructure	13,928,988	1,800,175	696,660	15,032,503
Total Capital Assets Being Depreciated/Amortized	2,153,750,203	26,409,418	-	2,180,159,621
Total Capital Assets Being Depreciated/Amortized	2,714,587,504	64,901,174	27,679,450	2,751,809,228
Less Accumulated Depreciation/Amortization for:				
Buildings and Systems Improvements Other than Buildings	(93,594,713)	(5,889,477)	-	(99,484,190)
Machinery and Equipment	(150,921,986)	(17,426,327)	23,385,085	(144,963,228)
Intangible Asset, Right-to-Use	(12,659,190)	(3,469,184)	-	(16,128,374)
Infrastructure	(3,356,676)	(3,076,086)	696,660	(5,736,102)
Total Accumulated Depreciation/Amortization	(1,371,684,207)	(61,266,228)	-	(1,432,950,435)
Total Capital Assets Being Depreciated/Amortized, Net	(1,632,216,772)	(91,127,302)	24,081,745	(1,699,262,329)
Total Capital Assets Being Depreciated/Amortized, Net	1,082,370,732	(26,226,128)	3,597,705	1,052,546,899
Governmental Activities Capital Assets, Net	\$ 1,996,936,822	\$ 428,968,225	\$ 32,262,595	\$ 2,393,642,452

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**B. Capital Assets (Continued)**

Museum Collections

The Great Park has acquired airplane collections for the future museum at the Great Park. The requirement to capitalize these collections is waived because the Great Park collections are held for reasons other than financial gain; the collection is protected, kept unencumbered, cared for, and preserved; and the collection is subject to the City's policy requiring the proceeds from sales of collection items be used to acquire other items for collections.

Depreciation and amortization expense was charged to City functions/programs as follows:

General Government	\$ 9,851,243
Public Safety	14,326
Public Works and Sustainability	14,613,720
Community and Library Services	479,783
Internal Service Funds Depreciation - Charged to Programs Based on Asset Usage	4,502,002
Allocated Depreciation/Amortization	29,461,074
Unallocated Infrastructure Depreciation/Amortization	61,666,228
Total Depreciation/Amortization Expense - Governmental Activities	\$ 91,127,302

Construction Commitments

The City has active construction projects as of June 30, 2025. The projects include signals, streets and drainage, bridges, parks, trails, landscape and facilities. At fiscal year-end, the City's encumbrances with contractors were as follows:

	Great Park Development	Community Facilities Districts	Park Development	North Irvine Transportation Mitigation	Other Governmental Funds	Total Remaining Commitment
Streets and Drainage	\$ -	\$ 38,417,257	\$ -	\$ 1,202,313	\$ 8,012,724	\$ 47,632,294
Facilities	12,749,507	1,491,891	22,763,991	-	-	37,005,389
Bridges	-	-	-	-	28,518,581	28,518,581
Trails	-	-	8,841,890	-	41,058	8,882,948
Traffic Signal Projects	-	-	-	-	1,063,740	1,063,740
Parks	-	23,732,207	470,560	-	-	24,202,767
Landscape and Streetscape	266,032	-	385,190	-	123,529	774,751
Total	\$ 13,015,539	\$ 63,641,355	\$ 32,461,631	\$ 1,202,313	\$ 37,759,632	\$ 148,080,470

Special assessment bonds that will be repaid by the benefiting property owners are financing the special assessment commitments. A mixture of outside federal and state grants supplemented by City funding finances the other commitments. City funding includes General Fund transfers, Gas Tax, and County Sales Tax – Measure M funding as well as various types of development fees.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**B. Capital Assets (Continued)**

Construction Commitments (Continued)

In September 2006, the City Council approved a development agreement for Planning Area (PA) 39, Los Olivos. The associated Master Affordable Housing Plan (MAHP) with the Irvine Company was also implemented at that time and revised in July 2022 in association with a new development agreement for PA 39. The MAHP includes a provision that, over multiple years, 17 acres of land will be conveyed to the City for affordable housing. On November 22, 2022, an Amended and Restated MAHP was approved that identified four acres in Planning Area 40, Cypress Village, that would satisfy the PA 39 affordable housing requirement. As of June 30, 2025, the City has received approximately 10 of the 17 acres, and has received an irrevocable offer of dedication for the four acres in Planning Area 40, Cypress Village, which, subject to City's actual acceptance of that site, conditionally satisfies the requirement that Irvine Company convey four acres. The MAHP requires the additional three acres of land for affordable housing to be conveyed by December 31, 2026.

**C. Interfund Receivables, Payables, and Transfers**

The composition of interfund balances as of June 30, 2025, was as follows:

Interfund Transfers:

	Transfers In							Total
	Great Park	Grants	Great Park Development	Park Development	Gateway Preserve CIP	Other Governmental Funds	Internal Service Funds	
Transfers Out:								
General Fund	\$ -	\$ 487,533	\$ -	\$ 8,305,131	\$ -	\$ 17,142,031	\$ 4,287,240	\$ 30,221,935
Great Park	-	-	12,641,551	-	-	304,131	-	12,945,682
Grants	-	-	-	54,993	-	-	-	54,993
Great Park Development	-	-	-	-	-	282,284	-	282,284
Community Facilities Districts	9,444,072	-	-	-	-	-	-	9,444,072
Other Governmental Funds	-	-	136,787	8,704,248	285,830,377	18,336,879	-	313,008,291
Total	<u>\$ 9,444,072</u>	<u>\$ 487,533</u>	<u>\$ 12,778,338</u>	<u>\$ 17,064,372</u>	<u>\$ 285,830,377</u>	<u>\$ 36,065,325</u>	<u>\$ 4,287,240</u>	<u>\$ 365,957,257</u>

Transfers provided funding for the payment of debt, development of capital projects, as well as capital acquisitions. Many of the City's capital projects are funded through the collection of special taxes, fees, and grants which are recorded in special revenue funds and transferred to the capital project once expenditures transpire. In addition, transfers are used to move revenues from the fund that statute or budget requires to collect it, to the fund that statute or budget requires to expend it, and the use of unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorization.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**D. Leases**

Lease Receivables

The City, as a lessor, has entered into long-term noncancelable lease agreements for farming, retail space, facilities, and cell sites, which expire at various dates through 2088. During the year ended June 30, 2025, the City recognized \$1,588,097 and \$670,634 in lease revenue and interest revenue, respectively, pursuant to these contracts. The future minimum lease receipts to be received from the aforementioned leases is as follows:

<u>Fiscal Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 1,307,980	\$ 633,732
2027	1,318,409	596,678
2028	1,360,914	558,303
2029	734,184	535,073
2030	734,933	521,240
2031 - 2035	1,818,651	2,457,004
2036 - 2040	747,406	2,313,357
2041 - 2045	528,128	2,221,872
2046 - 2050	634,924	2,115,076
2051 - 2055	763,316	1,986,684
2056 - 2060	917,671	1,832,329
2061 - 2065	1,103,240	1,646,760
2066 - 2070	1,326,333	1,423,667
2071 - 2075	1,594,540	1,155,460
2076 - 2080	1,916,983	833,017
2081 - 2085	2,304,628	445,372
2086 - 2089	1,047,450	52,550
Total	<u>\$ 20,159,689</u>	<u>\$ 21,328,174</u>

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**E. Changes in Long-Term Liabilities**

For the fiscal year ended June 30, 2025, changes in long-term liabilities are as follows:

	Balance June 30, 2024	Increases	Decreases	Balance June 30, 2025	Long-Term	Due Within One Year
Lease Revenue Bond:						
Series 2023 A	\$ 326,280,000	\$ -	\$ -	\$ 326,280,000	\$ 326,280,000	\$ -
Unamortized Issuance						
Premiums	7,053,240	-	380,087	6,673,153	6,673,153	-
Total Lease Revenue Bond	333,333,240	-	380,087	332,953,153	332,953,153	-
Other Debt:						
Compensated Absences	22,822,935	4,794,071 (1)	-	27,617,006	18,995,929	8,621,077
Claims Payable	23,702,251	6,396,819	5,708,629	24,390,441	14,940,069	9,450,372
Subscription Liability	10,166,604	1,800,176	3,113,337	8,853,443	6,836,351	2,017,092
Contract Capital Payable	50,565	-	20,405	30,160	8,893	21,267
Total Other Debt	56,742,355	12,991,066	8,842,371	60,891,050	40,781,242	20,109,808
Total Long-Term Liabilities	<u>\$ 390,075,595</u>	<u>\$ 12,991,066</u>	<u>\$ 9,222,458</u>	<u>\$ 393,844,203</u>	<u>\$ 373,734,395</u>	<u>\$ 20,109,808</u>

(1) Presented as net change.

**Lease Revenue Bonds Payable**

The Irvine Facilities Financing Authority issued \$326,280,000 of Lease Revenue Bonds, Series 2023A on June 14, 2023. These bonds were issued for the purpose of financing the acquisition and permanent closure of an asphalt plant located in northern Irvine. The repayment of these bonds is secured by approximately 71 acres of residential developable land in northern Irvine.

The bonds contain a fixed interest rate from 4.25 percent to 5.25 percent with maturity dates ranging from May 1, 2027, through May 1, 2053, per a prescribed redemption schedule of annual principal and semi-annual interest payments. These bonds were issued with a premium of \$7,387,928.

Annual debt service requirements to maturity for the lease revenue bonds are as follows:

<u>Fiscal Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ -	\$ 15,928,000	\$ 15,928,000
2027	5,925,000	15,928,000	21,853,000
2028	6,220,000	15,631,750	21,851,750
2029	6,530,000	15,320,750	21,850,750
2030	6,860,000	14,994,250	21,854,250
2031 - 2035	39,790,000	69,471,500	109,261,500
2036 - 2040	50,815,000	58,451,150	109,266,150
2041 - 2045	65,445,000	43,811,238	109,256,238
2046 - 2050	84,345,000	24,908,875	109,253,875
2051 - 2054	60,350,000	5,200,938	65,550,938
Subtotal	326,280,000	<u>\$ 279,646,450</u>	<u>\$ 605,926,450</u>
Add: Unamortized Insurance Premiums	6,673,153		
Total	<u>\$ 332,953,153</u>		

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**E. Changes in Long-Term Liabilities (Continued)**

Subscription-Based Information Technology Arrangements

The City has entered into subscription-based information technology arrangements (SBITAs), included in subscription liability. The SBITA arrangements expire at various dates through 2040 and provide for renewal options. The subscription-based information technology agreements consist of licensing for the right to use various desktop software and software as a service solution. As of June 30, 2025, SBITA assets and the related accumulated amortization totaled \$15,032,503 and \$5,736,102, respectively.

The future subscription payments under SBITA agreements are as follows:

<u>Fiscal Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 2,017,092	\$ 274,513	\$ 2,291,605
2027	1,248,328	223,613	1,471,941
2028	1,128,128	177,351	1,305,478
2029	993,618	138,234	1,131,852
2030	609,916	111,289	721,205
2031 - 2035	2,843,965	180,780	3,024,745
2036 - 2040	12,396	114	12,510
Total	<u>\$ 8,853,443</u>	<u>\$ 1,105,894</u>	<u>\$ 9,959,337</u>

Contract Capital Payable

The City has entered into a contract agreement for Public Safety equipment at a cost of \$100,283. The interest rate on the contract is 4.14 percent and the term is four years. Future minimum contract payments relating to the Public Safety equipment are as follows:

<u>Fiscal Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 21,267	\$ 1,274	\$ 22,541
2027	8,893	344	9,237
Total	<u>\$ 30,160</u>	<u>\$ 1,618</u>	<u>\$ 31,778</u>

**F. Special Assessment Debt with No City Commitment**

The City has issued assessment district and community facilities district bonds on behalf of the property owners, pursuant to the Improvement Bond Act of 1915 and the Mello-Roos Community Facilities Act of 1982, respectively, to finance the acquisition and construction of certain infrastructure improvements within the assessment districts and community facilities districts.

The City acts solely as an agent for those paying special assessments and special taxes and remits the amounts collected to the bondholders of these variable and fixed rate Improvement Bond Act of 1915 and Mello-Roos Community Facilities Act of 1982 issues. The City is acting as an agent and is in no way liable for the assessment district and community facilities district debt.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**F. Special Assessment Debt with No City Commitment (Continued)**

The obligation of the City under the assessment district and community facilities district bonds are not general obligations of the City but are limited obligations, payable solely from special assessments and special taxes. The City has no obligation beyond the balances in the designated custodial funds for any delinquent assessment and community facilities district bond payments. If delinquencies occur beyond the amounts held in the reserve funds that are created from bond proceeds, the City has no duty to pay the delinquency out of the available funds of the City. Neither the faith and credit or the taxing power of the City, or the State of California, or any political subdivision thereof is pledged to the payment of these bonds.

Noncommittal debt amounts issued and outstanding at June 30, 2025, are as follows:

Variable Rate Issues		Bonds Issued	Bonds Outstanding
07-22	Stonegate	\$ 40,000,000	\$ 7,551,000
05-21	Orchard Hills	79,265,000	11,476,000
04-20	Portola Springs	78,605,000	4,536,000
03-19	Woodbury	121,600,000	42,517,000
00-18	Shady Canyon/Turtle Ridge/Quail Hill	84,800,000	8,683,000
85-7	Irvine Spectrum 1, 3, and 4	41,150,000	18,922,000
93-14	Irvine Spectrum 6 and 7	72,400,000	54,537,000
Total Variable Rate Issues		<u>517,820,000</u>	<u>148,222,000</u>
Fixed Rate Issues			
04-20	Portola Springs 2017	30,200,000	25,601,000
04-20	Portola Springs 2019	40,490,000	37,425,000
05-21	Orchard Hills 2014	74,860,000	60,334,000
05-21	Orchard Hills 2017	19,500,000	17,355,000
05-21	Orchard Hills 2018	27,995,000	25,745,000
05-21	Orchard Hills 2025	24,210,000	24,210,000
13-25	Eastwood	34,430,000	26,337,000
12-1	Reassessment District	126,220,000	13,990,000
15-1	Reassessment District	47,360,000	9,060,000
19-1	Reassessment District	48,860,000	42,725,000
21-1	Reassessment District	44,165,000	38,300,000
24-1	Reassessment District	19,350,000	19,350,000
25-1	Reassessment District	27,205,000	27,205,000
CFD 2004-1	Central Park	18,510,000	15,270,000
CFD 2005-2	Columbus Grove	16,975,000	10,415,000
CFD 2013-3	Great Park 2016	135,835,000	128,630,000
CFD 2013-3	Great Park 2018	72,420,000	71,255,000
Irvine Facilities Financing Authority	CFD 2013-3 Great Park 2023	446,707,000	446,707,000
CFD 2013-3	Great Park 2023	102,690,000	102,690,000
CFD 2013-3	Great Park 2024	81,998,000	81,998,000
Total Fixed Rate Issues		<u>1,439,980,000</u>	<u>1,224,602,000</u>
Total All Issues		<u>\$ 1,957,800,000</u>	<u>\$ 1,372,824,000</u>

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**G. Fund Balance Classifications**

Fund balances in the governmental funds at June 30, 2025 have been classified as follows:

	General	Great Park	Grants	Great Park Development	Community Facilities Districts	Park Development	Gateway Preserve CIP	North Irvine Transportation Mitigation	Other Governmental Funds	Total Governmental Funds
<b>Nonspendable:</b>										
Endowment	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 501,288	\$ 501,288
Prepaid Expenditures	95,979	191,428	-	-	-	-	-	-	-	287,407
Subtotal	95,979	191,428	-	-	-	-	-	-	501,288	788,695
<b>Restricted for:</b>										
Streets, Roads, and Facilities	-	-	-	-	392,931,207	-	-	-	31,902,304	424,833,511
Park and Public Park Facilities	-	284,682,388	213,909	-	-	19,067,734	-	-	149,629,568	453,593,599
Circulation Improvement	-	-	-	-	-	-	-	186,815,083	161,956,824	348,771,907
Community Services Activities	-	-	10,366	-	-	-	-	-	1,782,566	1,792,932
Animal Care Activities	-	-	3,908,395	-	-	-	-	-	-	3,908,395
Affordable Housing Activities	-	-	1,404,905	-	-	-	-	-	4,936,258	6,341,163
Air Quality Improvement Activities	-	-	-	-	-	-	-	-	646,618	646,618
Public Safety Programs	-	-	1,739,058	-	-	-	-	-	139,224	1,878,282
ADA Access Activities	-	-	-	-	-	-	-	-	243,978	243,978
Public Education	-	-	-	-	-	-	-	-	2,365,601	2,365,601
Senior Nutrition Programs and Activities	-	-	547,633	-	-	-	-	-	472,685	1,020,318
Open Space Maintenance	-	-	11,250	-	-	-	-	-	-	11,250
Recycling Programs	-	-	230,912	-	-	-	-	-	-	230,912
Subtotal	-	284,682,388	8,066,428	-	392,931,207	19,067,734	-	186,815,083	354,075,626	1,245,638,466
<b>Committed to:</b>										
Streets, Roads, and Facilities	-	-	-	-	-	-	-	-	31,864,593	31,864,593
Circulation Improvements	-	-	-	-	-	-	-	-	18,616,881	18,616,881
Contingency Reserve	66,190,110	-	-	-	-	-	-	-	-	66,190,110
Public Facilities Improvements	-	-	-	-	-	-	-	-	9,314,887	9,314,887
Public Safety Services	-	-	-	-	-	-	-	-	660,780	660,780
Lighting, Landscape, and Park Maintenance	-	-	-	-	-	-	-	-	5,502,073	5,502,073
Subtotal	66,190,110	-	-	-	-	-	-	-	65,959,214	132,149,324
<b>Assigned to:</b>										
Capital Improvement Projects	-	-	-	-	-	-	-	-	2,051,107	2,051,107
Great Park Development and Operations	-	-	-	12,631,638	-	-	-	-	-	12,631,638
Community Services Activities	14,627,803	-	-	-	-	-	-	-	-	14,627,803
Compensated Absences	6,659,330	-	-	-	-	-	-	-	-	6,659,330
Debt Service	-	-	-	-	-	-	-	-	22,716,761	22,716,761
Development Activities	12,059,680	-	-	-	-	-	-	-	-	12,059,680
Education	2,386,210	-	-	-	-	-	-	-	-	2,386,210
Infrastructure and Rehabilitation	123,467,625	-	-	-	-	-	-	-	-	123,467,625
Other Programs and Activities	181,301	-	-	-	-	-	-	-	-	181,301
Subtotal	159,381,949	-	-	12,631,638	-	-	-	-	24,767,868	196,781,455
<b>Unassigned</b>	3,012,996	-	(257,286)	-	-	-	(601,941)	-	(1,597,491)	556,278
<b>Total</b>	<u>\$ 228,681,034</u>	<u>\$ 284,873,816</u>	<u>\$ 7,809,142</u>	<u>\$ 12,631,638</u>	<u>\$ 392,931,207</u>	<u>\$ 19,067,734</u>	<u>\$ (601,941)</u>	<u>\$ 186,815,083</u>	<u>\$ 443,706,505</u>	<u>\$ 1,575,914,218</u>

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**H. Successor Agency Trust for Assets of Former Redevelopment Agency**

On December 29, 2011, the California Supreme Court (Court) upheld Assembly Bill 1 X 26 (Bill) that provides for the dissolution of all redevelopment agencies in the state of California. This action impacted the reporting entity of the City that previously had reported a redevelopment agency within the reporting entity of the City as a blended component unit.

The Bill provides that upon dissolution of a redevelopment agency, either the city or another unit of local government would agree to serve as the successor agency (Successor Agency) to hold the assets until they are distributed to other units of state and local government. On January 10, 2012, the City Council elected to become the Successor Agency for the former redevelopment agency in accordance with the Bill as part of City Council Resolution number 12-10.

After enactment of the law, which occurred on June 28, 2011, redevelopment agencies in the state of California cannot enter into new projects, obligations or commitments. Subject to the control of a newly established oversight board, remaining assets can only be used to pay enforceable obligations in existence at the date of dissolution (including the completion of any unfinished projects that were subject to legally enforceable contractual commitments).

Successor Agencies will only be allocated revenue in the amount that is necessary to pay the estimated annual installment payments on enforceable obligations of the former redevelopment agency until all enforceable obligations of the prior redevelopment agency have been paid in full and all assets have been liquidated.

In accordance with the timeline set forth in the Bill (as modified by the California Supreme Court on December 29, 2011) all redevelopment agencies in the state of California were dissolved and ceased to operate as a legal entity as of February 1, 2012.

During fiscal year 2024-2025 the Successor Agency fulfilled its enforceable obligations and in accordance with the Bill the City has now closed the Private-Purpose Trust Funds associated with the Successor Agency.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION**

**A. Risk Management**

The City uses a combination of insured and self-insured programs to finance its property and casualty risk. The City is self-insured for workers' compensation, automobile and general liability risks. Excess liability coverage above \$500,000 per occurrence and a \$3,000,000 aggregate is provided through a risk-sharing pool, the California Insurance Pool Authority (CIPA). CIPA also purchases excess liability coverage up to a \$45,000,000 aggregate per member, per occurrence. Excess workers' compensation coverage above \$500,000 per occurrence and up to statutory requirements is provided through CIPA. Property risk is financed through insurance contracts and has various limits and deductibles.

The City is a member of CIPA in order to jointly purchase insurance coverage and to share costs for professional risk management, claim administration, and group purchasing of insurance products with 13 other cities from Orange, Los Angeles, San Bernardino, and San Diego Counties. Premiums paid during the fiscal year ended June 30, 2025, were \$6,036,498. CIPA uses independent actuaries and underwriters to determine premiums and help set insurance limits and deductible levels. The pool is managed by an independent general manager and contracted legal advisers. Three internal subcommittees are made up of City members to provide direction on underwriting and claims activities. The Governing Board of CIPA is comprised of one member from each participating City and is responsible for the selection of the independent general manager, legal counsel and electing subcommittee members.

The City retains a risk of loss due to the fact that actual losses may exceed estimated claims or coverage amounts. Settled claims have not exceeded any of the City's coverage amounts in any of the last three fiscal years, and there were no reductions in the City's coverage during the fiscal year ended June 30, 2025. The City, did settle claims during the fiscal year which were from several decades ago. These claims were paid from the City's insurance fund since the insurance carrier from that time-period is no longer solvent. All self-insurance activity is reported in the City's Self-Insurance Internal Service Fund.

At June 30, 2025, \$24,390,441 had been accrued for general liability and workers' compensation claims in the fund. This amount represents the estimated outstanding losses including case reserves, the development on known claims and incurred but not reported claims based upon past experience, modified for current trends and information, including all claims adjustment expenses. The liabilities included in the self-insurance fund are based on the results of an actuarial review performed during the 2024-25 fiscal year. It is the City's policy to assess its risk exposure periodically.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**A. Risk Management (Continued)**

Changes in the aggregate liability for claims since July 1, 2023, resulted in the following:

	Workers' Compensation	General Liability	Total
Liability Balance - July 1, 2023	\$ 17,663,892	\$ 4,631,506	\$ 22,295,398
Changes in Estimates	7,495,399	3,606,455	11,101,854
Claim Payments During 2023 - 2024	<u>(4,437,508)</u>	<u>(5,257,493)</u>	<u>(9,695,001)</u>
Liability Balance - June 30, 2024	20,721,783	2,980,468	23,702,251
Changes in Estimates	4,462,858	1,926,497	6,389,355
Claim Payments During 2024 - 2025	<u>(4,830,279)</u>	<u>(870,886)</u>	<u>(5,701,165)</u>
Liability Balance - June 30, 2025	<u>\$ 20,354,362</u>	<u>\$ 4,036,079</u>	<u>\$ 24,390,441</u>

**B. Contingencies**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

The City is a defendant and plaintiff in several pending lawsuits arising out of matters incidental to the operation of the City. Although the outcome of these lawsuits cannot be determined at present, management estimates that any potential claims against the City not covered by insurance resulting from such litigation will not materially affect the City's financial condition.

**C. Other Postemployment Benefits**

Voluntary Employees' Beneficiary Association

Plan Description

The Voluntary Employees' Beneficiary Association (VEBA) known as "Medical Expense Reimbursement Plan of the Irvine Employees Benefit Trust" is a defined contribution welfare benefit plan. The Plan provides health insurance premium and medical expense reimbursement benefits to retirees. The Plan was established by the Irvine Police Association (IPA), and later joined by the Irvine City Employees Association (ICEA) and Association of Supervisory and Administrative Personnel (ASAP). Separate accounts are maintained under the trust agreement for the three member groups but the amounts administered are pooled within each employee group. Eligible retirees receive a monthly reimbursement of health insurance premiums and eligible expenses under the plan in an amount to be determined by the Board of Trustees, from time to time, based on years of service. Eligibility requires five years of active service and five years of mandatory contributions to the plan. The Plan is administered by Vimly Benefit Solutions under the provisions of IRS Code Section 501(c)(9).

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**C. Other Postemployment Benefits (Continued)**

Voluntary Employees' Beneficiary Association (Continued)

Funding Policy

Participants and the City are required to contribute to the plan at a percentage of base pay per the various employee associations' Memorandum of Understanding (MOU). The contribution requirements of plan members and the City are established and may be amended by the MOU with the various employee associations. For the year ended June 30, 2025, employer contributions were \$4,655,877 and participant contributions were \$401,533. Copies of the MOUs may be obtained from City Hall.

Retirement Health Savings

Plan Description

The City provides postretirement medical benefits to management, Irvine Professional Employees Association (IPEA), and nonrepresented employees in the form of contributions to a defined contribution Retiree Health Savings Plan (RHS). Employer contribution rates to the Plan are determined by negotiation between the City and the employee association and detailed along with other wage and benefit issues in MOU between those entities. Copies of the MOU may be obtained from City Hall.

Funding Policy

The City is required to contribute 2 percent or 3 percent of base salary depending on the employee association's MOU. For the year ended June 30, 2025, the City contributed \$486,029 to the RHS plan. The Plan is administered by Mission Square.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**C. Other Postemployment Benefits (Continued)**

Other Post Employment Benefits (OPEB)

Plan Description

The City administers a single employer defined benefit health care plan. The Plan provides retirees the ability to purchase healthcare insurance benefits through the City's group health insurance plans, which cover both active and retired employees. This benefit coverage is determined by negotiation between the City and the employee associations and detailed along with other wage and benefit issues in MOUs between those entities. Copies of the MOUs may be obtained from City Hall. Employees who retire directly from the City and obtain the following are eligible to continue medical coverage as a participant with active employees at a blended premium rate, as an implied subsidy:

Employee Group

Miscellaneous (Non-Sworn)	Either attain the age of 60 years or is 50 years or older and has completed five years of service with the City.
Sworn	Has completed 15 years of service with the City or 10 years of service and has reached the age of at least 50 years, or who has been medically retired at any age.

This Plan does not accumulate assets and only provides the employees that retire an implied subsidy.

Employees Covered

As of June 30, 2025, the following current and former employees were covered by the benefit terms under the OPEB Plan:

Active Employee	950
Inactive Employees or Beneficiaries Currently Receiving Benefits	111
Total	1061

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**C. Other Postemployment Benefits (Continued)**

Implied Subsidy

The OPEB Plan and its contribution requirements are established by MOU with the applicable employee associations and may be amended by negotiation between the City and the associations. The retired plan members receiving benefits makes contributions at the premium rates identical to those charged for the City's active employees. While the City does not directly contribute towards the cost of the premium, the ability to obtain coverage at an active employee rate constitutes a significant economic benefit to the retirees, called an "implied subsidy." The implied subsidy is considered to be another postemployment benefit of the City. For the year ended June 30, 2025, the City's contribution (implicit subsidy) was \$562,421.

OPEB Liability

The City's total OPEB liability was measured as of June 30, 2025, and was determined by an actuarial valuation dated July 1, 2024. The total OPEB liability was based on the following actuarial methods and assumptions:

Discount Rate	5.20%
Salary Increases	3.00%
Inflation Rate	2.50%
Mortality Rate	(1)
Healthcare Cost Trend Rate	(2)

(1) Pre-retirement mortality rates for Miscellaneous (Non-Sworn) were based on the Preretirement Mortality Rates for Public Agency Miscellaneous from CalPERS Experience Study (2000-2019) and the Sworn rates were based on the Preretirement Mortality Rates for Public Agency Police from CalPERS Experience Study (2000-2019). Postretirement mortality rates for Miscellaneous (Non-Sworn) were based on the Postretirement Mortality Rates for Public Agency Miscellaneous from CalPERS Experience Study (2000-2019) and the Sworn rates were based on the Postretirement Mortality Rates for Public Agency Police from CalPERS Experience Study (2000-2019).

(2) 7.00 percent for 2025 decreasing to 5.40 percent for 2029, 5.25 percent for 2030-2034, 4.60 percent for 2035-2049, 4.50 percent for 2050-2064, 4.25 percent for 2065-2074, and 4.00 percent 2075 and later years; Medicare ages: 4.50 percent for 2025-2064, 4.25 percent for 2065-2074, and 4.00 percent for 2075 and later years

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**C. Other Postemployment Benefits (Continued)**

Discount Rate

The discount rate used to measure the total OPEB liability was 5.20 percent. GASB 75 requires a discount rate that reflects the following:

- a) The long-term expected rate of return on OPEB plan investment – to the extent that the OPEB plan's fiduciary net position (if any) is projected to be sufficient to make projected benefit payments and assets are expected to be invested using a strategy to achieve that return;
- b) A yield or index rate for 20-year, tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher – to the extent that the conditions in (a) are not met.

Based on the requirements of GASB 75, the City is using the Bond Buyer 20-year General Obligation.

Changes in the Total OPEB Liability

The following table displays the changes in the total OPEB liability recognized over the measurement period:

	Total OPEB Liability
Balance - June 30, 2024	\$ 9,196,426
Changes for the Year:	
Service Cost	586,188
Interest Expense	421,122
Change of Assumptions	(661,455)
Differences Between Expected and Actual Experience	683,509
Benefit Payments	(562,421)
Net Change	466,943
Balance - June 30, 2025	\$ 9,663,369

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City as the measurement date, calculated using the discount rate of 5.20 percent as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (4.20 percent) or 1 percentage-point higher (6.20 percent) than the current rate:

	Discount Rate -1% 4.20%	Current Discount Rate 5.20%	Discount Rate +1% 6.20%
Total OPEB Liability	\$ 10,435,630	\$ 9,663,369	\$ 8,972,504

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**C. Other Postemployment Benefits (Continued)**

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability, as well as what the total OPEB liability would be if it were calculated using healthcare cost trends rates that are 1 percentage-point lower or 1 percentage-point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rate</u>	<u>1% Increase</u>
Total OPEB Liability	\$ 8,559,053	\$ 9,663,369	\$ 10,976,395

Recognition of Deferred Outflows and Deferred Inflow of Resources

Gains and losses related to changes in the total OPEB liability and fiduciary total position are recognized in OPEB expense systematically overtime.

The first amortized amounts are recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense.

The amortization period is a closed period equal to the average of the expected remaining service lives of all employees provided with OPEB.

OPEB Expense and Deferred Outflows and Deferred Inflow of Resources Related to OPEB

As of the start of the measurement period (July 1, 2024), the total OPEB liability was \$9,196,426. For the measurement period ending June 30, 2025 (the measurement date), the City incurred a OPEB expense of \$1,052,131 for the plan.

As of June 30, 2025, the City has deferred outflows and deferred inflows of resources related to OPEB as follows:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference Between Expected and Actual Experience	\$ 1,334,342	\$ -
Change in Assumptions	151,228	1,616,253
Total	<u>\$ 1,485,570</u>	<u>\$ 1,616,253</u>

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**C. Other Postemployment Benefits (Continued)**

OPEB Expense and Deferred Outflows and Deferred Inflow of Resources Related to OPEB (Continued)

Amounts reported as deferred outflows and deferred inflows of resources related to the OPEB liability will be recognized in future OPEB expense as follows:

<u>Measurement Period Ending June 30,</u>	<u>Deferred Outflows/ (Inflows) of Resources</u>
2026	\$ (5,448)
2027	(62,994)
2028	(121,349)
2029	16,584
2030	16,584
Thereafter	25,940

**D. Employee Retirement Systems and Pension Plans**

The following is a summary of pension related items for the year ended June 30, 2025:

	<u>Governmental Activities</u>
Deferred Outflow of Resources:	
Defined Benefit Pension Plan	\$ 1,654,060
CalPERS Sworn Plan	38,865,390
CalPERS Miscellaneous Plan	43,709,151
Total Deferred Outflow of Resources	<u>\$ 84,228,601</u>
Deferred Inflow of Resources:	
Defined Benefit Pension Plan	\$ -
CalPERS Sworn Plan	2,749,884
CalPERS Miscellaneous Plan	692,488
Total Deferred Inflow of Resources	<u>\$ 3,442,372</u>

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

	Governmental Activities
Net Pension Liability:	
Defined Benefit Pension Plan	\$ 5,211,943
CalPERS Sworn Plan	75,143,308
CalPERS Miscellaneous Plan	101,796,029
Total Net Pension Liability	\$ 182,151,280
Pension Expense (Income):	
Defined Benefit Pension Plan	\$ 1,040,756
CalPERS Sworn Plan	20,238,871
CalPERS Miscellaneous Plan	25,857,217
Total Net Pension Expense	\$ 47,136,844

Pension liabilities are liquidated from the related employees' home fund with the majority funded from the General Fund.

City of Irvine Defined Benefit Pension Plan

Plan Description

Prior to February 2, 2002, the City provided pension benefits for all of its sworn employees through the City of Irvine Defined Benefit Pension Plan. The City of Irvine Defined Benefit Pension Plan is a single-employer defined benefit pension plan established by City resolution and administered in accordance with the provisions of the Plan document adopted on April 1, 1975, and subsequently restated on January 1, 1984, July 1, 1996, January 1, 2004, and January 1, 2012.

On February 2, 2002, the City contracted with the California Public Employees' Retirement System (CalPERS) to provide retirement benefits for sworn employees. The Plan is closed to new participants. An actuarial valuation is performed annually to determine the actuarial implication of the Plan's funding policy. The last actuarial valuation date was January 1, 2025. The City issues a publicly available financial report that includes financial statements and required supplementary information for the City of Irvine Defined Benefit Pension Plan.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

City of Irvine Defined Benefit Pension Plan (Continued)

Benefit Provided

The City Defined Benefit Pension Plan provides retirement, annual cost of living adjustment, death and disability benefits to certain sworn employees. Benefits are based on years of credited service, equal to one year of full-time employment. The Plan's provisions and benefits in effect at:

Hire Date	Prior to February 2, 2002
Benefit formula	2.50% at 50
Benefit vesting schedule	10 years of services
Benefit payments	Monthly for life
Retirement age	50 – 55
Monthly benefits, as a percentage of eligible compensation	2.50% to 3.00%

Employees Covered

At December 31, 2024 (measurement date), the following employees were covered by the benefit terms for the Plan.

Inactive Employees or Beneficiaries Currently	
Receiving Benefits	32
Active Employees	2
Total	34

Contribution Description

The City of Irvine Defined Benefit Pension Plan as restated January 1, 2012, Section 9 states the employer shall regularly make contribution under the Plan which, together with the assets held in the Trust Fund, will be adequate to finance the Plan's benefits on an actuarial basis consistent with the funding policy adopted for the Plan by the Administrator. The total plan contributions are determined through an annual actuarial process. The actuarially determined rate is the estimated amount necessary to finance any unfunded accrued liability. The employer is required to contribute the difference between the actuarially determined rate and the contribution rate of the employee. The fiscal year 2024-25, employer contribution rates were as follows:

	Normal Cost	Unfunded Liabilities
July 1 to December 31, 2024	40.40%	195.37%
January 1 to June 30, 2024	33.46%	198.05%

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

City of Irvine Defined Benefit Pension Plan (Continued)

Contribution Description (Continued)

Employees covered under the Plan contributed 12 percent of pensionable-base compensation. For the fiscal year ended June 30, 2025, the City made contributions of \$594,717.

Net Pension Liability

The City's net pension liability for the Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of the Plan is measured as of December 31, 2024, using an annual actuarial valuation as of January 1, 2025. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

Actuarial Assumptions

The total pension liability in the January 1, 2025, actuarial valuations were determined using the following actuarial assumptions:

Valuation Date	January 1, 2025
Measurement Date	December 31, 2024
Actuarial Cost Method	Entry age normal
Actuarial Assumptions:	
Discount Rate	5.00%
Inflation	3.00%
Salary Increases	5.00%
Mortality	RP-2014 Blue Collar Table with Improvement Scale MP-2021
Postretirement Benefit Increase	2.00%

Asset Allocation

The asset allocation policy developed herein is based on an evaluation of the Plan's ability to assume modest investment risk in light of its financial and benefit-related goals and objectives, the Plan's liability structure, and the few remaining active participants after the implementation of CalPERS pension alternative.

The Plan's cash flow needs can vary significantly based on the anticipated number of elections for lump-sum payments versus annuity payments, as well as the number and amount of disability benefits being paid. The Trustees recognize that it is difficult to currently assess these variables and that each can have significant impact on liabilities that will need to be paid.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

City of Irvine Defined Benefit Pension Plan (Continued)

Asset Allocation (Continued)

The Trustees, for purposes of range setting this policy, have determined that all Plan assets will be invested in accordance with the following investment guidelines:

<u>Investment Type</u>	<u>Target Allocation</u>
Fixed Income	60% - 80%
Domestic Equity	5% - 25%
Foreign Equity	0% - 20%
Real Estate	0% - 15%

\* To accommodate the payment of withdrawals and benefits.

- The target balance of investments is expected, over a market cycle of four to six years, to provide a return in the range of 4 percent to 6 percent.
- The Trustees believe these guidelines to be appropriate in view of liabilities and the current market/economic environment. While these guidelines are meant to be long term in nature, they will be changed when warranted by further reviews of these conditions.
- The Trustees acknowledge that guidelines will be further defined as managers or funds are reviewed and/or selected and provided instruction.

Change in Assumptions

During the measurement period ended December 31, 2024, there were no changes to the assumptions.

Discount Rate

The discount rate for funding purposes is 5 percent. Paragraph 43 of GASB Statement No. 67 provides for an alternative method to be used other than the projection of the pension plan's fiduciary net position based on projected contributions, benefit payments and investment earnings. The City's current contribution policy requires the City to contribute the normal cost plus the ten year closed amortization of the unfunded liabilities as of January 1, 2019 plus the 20 year closed amortization of additional unfunded liabilities in each future year in the fiscal year following the annual valuation. The unfunded liability as a percent of actuarial asset values as of January 1, 2025 was 19.9 percent. Based on actuarial theory if the actuarial assumptions are met, the plan's fiduciary net position will remain positive.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

City of Irvine Defined Benefit Pension Plan (Continued)

Changes in the Net Pension Liability

The following table shows the changes in net pension liability recognized over the measurement period:

	Increase (Decrease)		
	Total	Plan	Net Pension Liability
	Pension Liability	Fiduciary Net Position	
	(a)	(b)	(a) - (b)
Balance - December 31, 2023	\$ 23,667,876	\$ 18,730,434	\$ 4,937,442
Changes for the Year:			
Service Cost	123,838	-	123,838
Interest Expense	1,152,795	-	1,152,795
Differences Between Expected and Actual Experience	247,498	-	247,498
Contributions - Employer	-	594,717	(594,717)
Contributions - Employees	-	37,597	(37,597)
Net Investment Income	-	621,478	(621,478)
Benefit Payments, Including Refunds of Employee Contributions	(1,489,797)	(1,489,797)	-
Administrative Expenses	-	(4,162)	4,162
Net Change	<u>34,334</u>	<u>(240,167)</u>	<u>274,501</u>
Balance - December 31, 2024	<u>\$ 23,702,210</u>	<u>\$ 18,490,267</u>	<u>\$ 5,211,943</u>

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Plan as of the measurement date, calculated using the discount rate of 5.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (4.00 percent) or 1 percentage-point higher (6.00 percent) than the current rate:

	Discount	Current	Discount
	Rate -1%	Discount Rate	Rate +1%
	4.00%	5.00%	6.00%
Plan's Net Pension Liability	\$ 7,753,928	\$ 5,211,943	\$ 3,060,043

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

City of Irvine Defined Benefit Pension Plan (Continued)

Recognition of Gains and Losses

Under GASB Statement No. 68, gains and losses related to changes in total pension liability and fiduciary net position are recognized in pension expense systematically over time.

The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to pensions and are to be recognized in future pension expense.

The amortization period differs depending on the source of the gain or loss:

Difference between projected and actual earnings      5 year straight-line amortization

All other amounts      Amortization over the average remaining service period of actives and inactive (one year of future service is assumed for inactive for this calculation).

Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions

As of the start of the measurement period (January 1, 2024), the net pension liability was \$4,937,442. For the measurement period ending December 31, 2024 (the measurement date), the City incurred a pension expense of \$1,040,756 for the Plan.

As of December 31, 2024, the City has deferred outflows and deferred inflows of resources related to pensions were as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Contributions Made After the Measurement Date	\$ 323,804	\$ -
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	1,330,256	-
Total	\$ 1,654,060	\$ -

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

City of Irvine Defined Benefit Pension Plan (Continued)

Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions (Continued)

The \$323,804 reported as deferred outflow of resources related to the contribution made after the measurement date, will be recognized as a reduction of the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in future pension expense as follows:

<u>Measurement Period Ending December 31,</u>	<u>Deferred Outflows/ (Inflows) of Resources</u>
2026	\$ 715,105
2027	692,311
2028	(135,913)
2029	58,753
2030	-
Thereafter	-

City of Irvine Defined Contribution Pension Plan

Plan Description

The City provides pension benefits through the City of Irvine Defined Contribution Pension Plan for those full-time non-sworn employees who elected not to participate in CalPERS in 2003. The City is responsible for the administration of the Plan with the City Council having the authority to amend or terminate contribution provisions. Retirement benefits depend on amounts contributed plus investment earnings. Until July 2004, non-sworn full-time employees were eligible to participate from the date of employment; however, the Plan is closed to new participants. Employer and employee contribution rates to the Plan are determined by negotiation between the City and the employee associations and detailed along with other wage and benefit issues in MOUs between those entities. Copies of the annual financial report and MOUs may be obtained from City Hall.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

City of Irvine Defined Contribution Pension Plan (Continued)

Funding Policy

Effective July 1, 2003, eligible participants were required to contribute 4 percent of their base compensation into the Plan and the City's contributions were 15 percent of participants' basic compensation. Effective August 10, 2012, pursuant to agreements with the City's employee associations, the City contributes 12.448 percent of the participants' base compensation, and eligible participants contributes 6.552 percent of their base compensation into the plan. Plan participants have the right to 100 percent of contributions made on their behalf and related earnings upon their death, permanent and total disability or upon attainment of normal retirement age, 59.5 under the Plan. If employment terminates prior to normal retirement age for reasons other than death, or permanent and total disability, the participant will achieve 50 percent vesting upon successful completion of a six-month probationary period or 55 percent vesting upon successful completion of a one-year probationary period. Following the probationary period, the participant will retain 5 percent vesting for each plan year in which the participant attains 1,000 hours of the credited service until the completion of the fifth year when full vesting will occur.

At December 31, 2024, the Plan had 40 members, consisting of 4 active members, and 36 terminated members. All 40 members are fully vested in the Plan. Total Plan assets were \$10,891,350. Effective April 1996, the Plan became participant-directed. Participants may direct investment of employer contributions and earnings in 1 percent increments among investment options with the third party administrator, Principal.

Employer contributions to the Plan during the fiscal year ended December 31, 2024 were \$76,518 and participant contributions were \$40,275. For additional details concerning the transition to CalPERS, see the note below related to miscellaneous (non-sworn) employees.

City of Irvine Defined Contribution Pension Plan – 401a

Plan Description

The City provides a pension benefit through a 401a Pension Plan for certain full-time employees. The City is responsible for the administration of the Plan with the City Council having the authority to amend or terminate contribution provisions. Retirement benefits depend on amounts contributed plus investment earning. Employer contribution rates to the Plan are determined by negotiation between the City and the employee associations and detailed along with other wage and benefit issues in MOUs between those entities. Copies of the MOUs may be obtained from City Hall. Financial reports are not prepared for this Plan.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

City of Irvine Defined Contribution Pension Plan – 401a (Continued)

Funding Policy

Effective July 1, 2020, the City shall contribute 2 percent or 4 percent of eligible participants' base compensation into the Plan, based on the various employee associations' Memorandum of Understanding. Plan participants have the right to 100 percent of contributions made on their behalf and related earning upon their death, permanent and total disability or upon attainment of normal retirement age.

Annual Pension Cost

Employer contributions to the Plan as of June 30, 2025, were \$2,168,786.

CalPERS Defined Benefit Pension Plan

Plan Description

The City provides pension benefits to eligible full-time and extended part-time employees not already in the City's Defined Benefit Pension Plan for sworn employees or the City's Defined Contribution Pension Plan for miscellaneous (non-sworn) employees. These plans are agent multiple-employer public employee defined benefit plans and are administered through the California Public Employees' Retirement System (CalPERS), which acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provision and all other requirements are established by State statute and City ordinance. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information and can be found on the CalPERS website at [www.calpers.ca.gov](http://www.calpers.ca.gov).

Benefits Provided

CalPERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. The Plan's provisions and benefits in effect at June 30, 2025, are summarized as follows:

<u>Hire Date</u>	<u>Sworn Plan</u>	
	<u>Prior to January 1, 2013</u>	<u>On or After January 1, 2013</u>
Benefit formula	3.00% at 50	2.70% at 57
Benefit vesting schedule	5 years of service	5 years of service
Benefit payments	Monthly for life	Monthly for life
Retirement age	50	50 – 57
Monthly benefits, as a percentage of eligible compensation	3.00%	2.00% to 2.70%

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

CalPERS Defined Benefit Pension Plan (Continued)

Benefits Provided (Continued)

Hire Date	Miscellaneous Plan		
	Prior to August 14, 2012	On or After August 14, 2012 and Prior to January 1, 2013	On or After January 1, 2013
Benefit formula	2.70% at 55	2.00% at 55	2.00% at 62
Benefit vesting schedule	5 years of service	5 years of service	5 years of service
Benefit payments	Monthly for life	Monthly for life	Monthly for life
Retirement age	50 – 55	50 – 63	52 – 62
Monthly benefits, as a percentage of eligible compensation	2.00% to 2.70%	1.426% to 2.00%	1.00% to 2.00%

Employees Covered

At June 30, 2024 (measurement date), the following employees were covered by the benefit terms for the Plan:

	Sworn Plan	Miscellaneous Plan
Active Members	236	871
Retired Members and Beneficiaries	174	594
Terminated Members	70	699
Transferred Members	54	440
Total	534	2,604

Contribution Description

Section 20814(c) of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on July 1 following notice of a change in the rate. The total plan contributions are determined through CalPERS' annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. City contribution rates may change if plan contracts are amended. Payments made by the City satisfy contribution requirements that are identified by the pension plan terms as plan member contribution requirements are classified as plan member contributions.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

CalPERS Defined Benefit Pension Plan (Continued)

Contribution Description (Continued)

The employer required contribution rates for the sworn and miscellaneous plans for fiscal year 2024-25 were as follows:

	Sworn	Miscellaneous
Normal Cost Rate	25.27%	11.53%
Employer Unfunded Accrued Liability Contribution <sup>(1)</sup>	16.90%	12.42%
Total	42.17%	23.95%

(1) The Employer Unfunded Accrued Liability Contribution (UAL) amount is either paid monthly or prepaid at the beginning of the fiscal year to CalPERS. The City elected to prepay the UAL of \$5,359,635 and \$8,076,163 for the sworn and miscellaneous plans, respectively.

The employee required contribution rates for the sworn and miscellaneous plans for fiscal year 2024-25 were as follows:

Sworn Plan			
	Prior to January 1, 2013	On or After January 1, 2013	
Employee Contribution Rate	9.00%	13.75%	
Miscellaneous Plan			
	Prior to August 14, 2012	On or After August 14, 2012 and Prior to January 1, 2013	On or After January 1, 2013
Employee Contribution Rate	8.00%	7.00%	8.00%

For the fiscal year ended June 30, 2025, the City made contributions of \$15,371,748 for the sworn plan and \$18,456,397 for the miscellaneous plan.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

CalPERS Defined Benefit Pension Plan (Continued)

Payments for Unfunded Actuarial Accrued Liability

In June 2013, the City Council approved a plan to reduce the City's unfunded actuarial accrued liability. The City has contributed an additional \$25,786,000 in the Sworn Plan and \$37,376,000 in the Miscellaneous Plans. Additional payments may be made in future years, subject to evaluation and discretion of the City Council.

Net Pension Liability

The City's net pension liability for the Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of the Plan is measured as of June 30, 2024, using an annual actuarial valuation as of June 30, 2023, rolled forward to June 30, 2024, using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is provided below.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

CalPERS Defined Benefit Pension Plan (Continued)

Actuarial Assumptions

The total pension liabilities in the June 30, 2023 actuarial valuations were determined using the following actuarial assumptions:

Valuation date	June 30, 2023
Measurement date	June 30, 2024
Actuarial cost method	Entry age Actuarial Cost Method
Actuarial assumptions:	
Discount rate	6.90%
Inflation	2.30%
Salary increases	Varies on entry age and duration of service
Mortality <sup>(1)</sup>	Derived using CalPERS membership data for all funds
Postretirement benefit increase	The lesser of contract COLA or 2.30% until Purchasing Power Protection Allowance floor on purchasing power applies, 2.30% thereafter

(1) The mortality table used was developed based on CalPERS-specific data. The probabilities of mortality are based on the 2021 CalPERS Experience Study and Review of Actuarial Assumptions. Mortality rates incorporate full generational mortality improvement using 80 percent of Scale MP-2020 published by the Society of Actuaries. For more details on this table, please refer to the 2021 experience study report from November 2021 that can be found on the CalPERS website.

Change in Assumptions

In fiscal year 2024-25 (measurement date of June 30, 2024) there were no changes in assumptions.

Discount Rate

The discount rate used to measure the total pension liability was 6.90 percent. The projections of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

CalPERS Defined Benefit Pension Plan (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations. Using historical returns of all of the funds' asset classes, expected compound (geometric) returns were calculated over the next 20 years using a building-block approach. The expected rate of return was then adjusted to account for assumed administrative expenses of ten Basis points. The expected real rate of return by asset class are as followed:

<u>Asset Class <sup>(1)</sup></u>	<u>Assumed Asset Allocation</u>	<u>Real Return <sup>(1, 2)</sup></u>
Global Equity – Cap-Weighted	30.00 %	4.54 %
Global Equity – Non-Cap-Weighted	12.00	3.84
Private Equity	13.00	7.28
Treasury	5.00	0.27
Mortgage-Backed Securities	5.00	0.50
Investment Grade Corporates	10.00	1.56
High Yield	5.00	2.27
Emerging Market Debt	5.00	2.48
Private Debt	5.00	3.57
Real Assets	15.00	3.21
Leverage	(5.00)	(0.59)

(1) An expected inflation of 2.30 percent used for this period.

(2) Figures are based on the 2021 Asset Liability Management study.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

CalPERS Defined Benefit Pension Plan (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of each Plan as of the measurement date, calculated using the discount rate of 6.90 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.90 percent) or 1 percentage-point higher (7.90 percent) than the current rate:

	Discount Rate -1% 5.90%	Current Discount Rate 6.90%	Discount Rate +1% 7.90%
Plan's Net Pension Liability			
(Assets):			
Sworn Plan	\$ 140,786,865	\$ 75,143,308	\$ 22,116,134
Miscellaneous Plan	182,671,491	101,796,029	35,258,769
Combined Total	\$ 323,458,356	\$ 176,939,337	\$ 57,374,903

Amortization of Deferred Outflows and Deferred Inflows of Resources

Under GASB Statement No. 68, gains and losses related to changes in total pension liability and fiduciary net position are recognized in pension expense systematically over time.

The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to pensions and are to be recognized in future pension expense.

The amortization period differs depending on the source of the gain or loss:

Net difference between projected and actual earnings on pension plan investments	5 year straight-line amortization
All other amounts	Straight-line amortization over the average remaining service lives (EARSL) of all members that are provided with benefits (active, inactive, and retired) as of the beginning of the measurement period

The expected average remaining service lifetime (EARSL) is calculated by dividing the total future service years by the total number of plan participants (active, inactive and retired).

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

CalPERS Defined Benefit Pension Plan (Continued)

Amortization of Deferred Outflows and Deferred Inflows of Resources (Continued)

The Plan's EARSL for the 2023-24 measurement period, ended June 30, 2024, is 5.5 years for the Sworn Plan and 3.9 years for the Miscellaneous Plan, which was obtained by dividing the total service years (the sum of remaining service lifetimes of the active employees) by the total number of participants: active, inactive and retired. Inactive employees and retirees have remaining service lifetimes equal to zero. Total future service is based on the members' probability of decrementing due to an event other than receiving a cash refund.

Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions

As of the start of the measurement period (July 1, 2023), the net pension liability was \$71,174,431 for the Sworn Plan and \$98,487,817 for the Miscellaneous Plan. For the measurement period ending June 30, 2024 (the measurement date), the City incurred a pension expense of \$20,238,871 and \$25,857,217 for the Sworn and Miscellaneous Plans, respectively.

Changes in the Net Pension Liability

The following tables show the changes in net pension liability for each plan recognized over the measurement period:

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
<u>Sworn Plan</u>			
Balance - June 30, 2023	\$ 392,980,760	\$ 321,806,329	\$ 71,174,431
Changes for the Year:			
Service Cost	12,880,765	-	12,880,765
Interest on Total Pension Liability	27,893,585	-	27,893,585
Changes in Benefit Terms	-	-	-
Differences Between Expected and Actual Experience	12,832,072	-	12,832,072
Contributions - Employer	-	14,443,144	(14,443,144)
Contributions - Employee	-	4,315,449	(4,315,449)
Net Investment Income	-	31,140,807	(31,140,807)
Benefit Payments, Including Refunds of Employee Contributions	(15,996,692)	(15,996,692)	-
Administrative Expenses	-	(261,855)	261,855
Net Change	<u>37,609,730</u>	<u>33,640,853</u>	<u>3,968,877</u>
Balance - June 30, 2024	<u>\$ 430,590,490</u>	<u>\$ 355,447,182</u>	<u>\$ 75,143,308</u>

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

CalPERS Defined Benefit Pension Plan (Continued)

Changes in the Net Pension Liability (Continued)

Miscellaneous Plan	Increase (Decrease)		
	Total	Plan	Net Pension
	Pension Liability (a)	Fiduciary Net Position (b)	
Balance - June 30, 2023	\$ 545,918,155	\$ 447,430,338	\$ 98,487,817
Changes for the Year:			
Service Cost	14,257,291	-	14,257,291
Interest on Total Pension Liability	38,339,801	-	38,339,801
Changes in Benefit Terms	-	-	-
Differences Between Expected and Actual Experience	15,807,169	-	15,807,169
Contributions - Employer	-	15,950,149	(15,950,149)
Contributions - Employee	-	6,462,665	(6,462,665)
Net Investment Income	-	43,047,310	(43,047,310)
Benefit Payments, Including Refunds of Employee Contributions	(26,409,379)	(26,409,379)	-
Administrative Expenses	-	(364,075)	364,075
Net Change	<u>41,994,882</u>	<u>38,686,670</u>	<u>3,308,212</u>
Balance - June 30, 2024	<u>\$ 587,913,037</u>	<u>\$ 486,117,008</u>	<u>\$ 101,796,029</u>

As of June 30, 2024 (measurement date), the City's deferred outflows and deferred inflows of resources related to pensions were as follows:

	Sworn Plan		Miscellaneous Plan	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 11,210,548	\$ 2,749,884	\$ 14,647,734	\$ 692,488
Change in Assumptions	7,362,125	-	3,731,493	-
Contributions Made After the Measurement Date	15,371,748	-	18,456,397	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	4,920,969	-	6,873,527	-
Total	<u>\$ 38,865,390</u>	<u>\$ 2,749,884</u>	<u>\$ 43,709,151</u>	<u>\$ 692,488</u>

The amounts above are net of outflows and inflows recognized in the 2023-24 measurement period expense.

The \$15,371,748 and \$18,456,397 reported as deferred outflow of resources related to the contributions made after the measurement date for each Plan, will be recognized as a reduction of the net pension liability in the year ending June 30, 2026.

**CITY OF IRVINE  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

CalPERS Defined Benefit Pension Plan (Continued)

Changes in the Net Pension Liability (Continued)

Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in future pension expense as follows:

<u>Measurement Period Ending June 30,</u>	<u>Sworn Plan Deferred Outflows/ (Inflows) of Resources</u>	<u>Miscellaneous Plan Deferred Outflows/ (Inflows) of Resources</u>
2025	\$ 4,195,047	\$ 8,439,088
2026	12,407,914	16,801,184
2027	2,354,974	1,787,097
2028	619,271	(2,467,103)
2029	1,166,552	-
Thereafter	-	-

At June 30, 2025, the City had no outstanding amount of contributions to the pension plan required for the year ended June 30, 2025.

Subsequent Events

During the time period between the valuation date and the publication of this report, price inflation has been higher than the assumed rate of 2.3% per annum. Since inflation influences cost-of-living adjustments for retirees and beneficiaries and active member pay increases, higher inflation is likely to put at least some upward pressure on the pension expense and the net pension liability in future valuations. The actual impact of higher inflation on future valuation results will depend on, among other factors, how long higher inflation persists.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**D. Employee Retirement Systems and Pension Plans (Continued)**

Public Agency Retirement System Defined Contribution Plan

Plan Description

The City's part-time, seasonal and temporary employees that are ineligible for another retirement plan are eligible to participate in the Public Agency Retirement Systems Trust (PARS). PARS is a 401(a) defined contribution plan. The City is responsible for the administration of the Plan with the City Council having the authority to amend, modify or terminate the provisions and contributions. Retirement benefits depend on amounts contributed plus investment earnings. Copies of PARS' annual financial report may be obtained from its executive office: P.O. Box 1291, Newport Beach, California 92658.

Funding Policy

Eligible participants are required to contribute 4.3 percent of their base compensation into the Plan. The City shall contribute an amount equal to 3.2 percent of the base salary compensation. Plan participants have the right to 100 percent of their account balance upon their death, termination of employment, permanent and total disability, or upon attainment of normal retirement age of 59.5 under the Plan.

Annual Pension Cost

As of June 30, 2025, the Plan had 812 active members and total Plan net assets were \$3,253,455. For the year ended June 30, 2025, employer contributions were \$215,344 and participant contributions were \$283,819.

**E. Permanent Fund**

The City has one permanent fund, which was established during the fiscal year ended June 30, 2002. The Senior Services Fund was created with a contribution received in conjunction with the Agreement to terminate the Irvine Senior Foundation/City of Irvine Distribution of Funds Agreement (Agreement) and approved by the City Council in March 2002. This Agreement directs the City to use the interest income earned by investments of the nonexpendable endowment to fund projects at specific senior citizen and adult day health centers, and to use other contributed amounts and its investment earnings in the same manner as previously used by the Irvine Senior Foundation.

The net position of the fund includes a nonexpendable amount of \$501,288, which is reported as part of Restricted Net Position, Nonexpendable. Expendable donations and accrued interest of \$472,685 are available for expenditure and are reflected as Restricted Net Position, Expendable.

**CITY OF IRVINE**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 5 ACCOUNTING CHANGES**

Change in Fund Presentation from Nonmajor to Major

Effective July 1, 2024, Capital Projects Park Development, Gateway Preserve CIP, and North Irvine Transportation Mitigation funds met the criteria to be reported as major governmental funds. For the fiscal year ended June 30, 2024, these funds were reported as nonmajor governmental funds. Effective July 1, 2024, the Debt Service Irvine Facilities Financing Authority and Special Revenue Local Park Fees funds do not meet the criteria to be reported as major governmental funds. Effective July 1, 2024 the Irvine Community Land Trust Component Unit no longer meets the criteria for a discretely presented component unit. The effect of these changes within the financial reporting entity are shown in the table below.

	June 30, 2024 As Previously Presented	Changes to or Within the Financial Reporting Entity	June 30, 2024 As Restated
Governmental Funds:			
Major Funds:			
Special Revenue - Local Park Fees	\$ 147,602,638	\$ (147,602,638)	\$ -
Debt Service - Irvine Facilities Financing Authority	323,611,706	(323,611,706)	-
Capital Projects - Park Development	-	44,402,337	44,402,337
Capital Projects - Gateway Preserve CIP	-	(846,375)	(846,375)
Capital Projects - North Irvine Transportation Mitigation	-	179,783,889	179,783,889
Nonmajor Governmental Funds	487,325,832	247,874,493	735,200,325
Component Unit:			
Irvine Community Land Trust	81,561,224	(81,561,224)	-



REQUIRED SUPPLEMENTARY INFORMATION

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**CITY OF IRVINE**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**JUNE 30, 2025**

**Budgetary Information**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. During May and June, the City Manager submits to the City's Finance Commission and the City Council a proposed two-year operating budget for all funds of the City for the fiscal year commencing the following July 1. In addition, during June, the Great Park funds' budget is submitted to the Great Park Board. The budget includes proposed expenditures and the means of financing them.
2. The Finance Commission, Great Park Board, and City Council hold public meetings to consider the proposed budget. Prior to July 1, the budget is legally enacted through adoption of an appropriation resolution.
3. After adoption, the two-year budget, except for the Great Park Fund, may be amended by the City Manager if amendments are less than \$50,000 and do not decrease fund balances. The legal level of control in the General Fund is considered to be the department level. The City departments are: City Manager's Office, Administrative Services, City Clerk, Human Resources, Communications, Community Development, Community and Library Services, Public Safety, and Public Works and Sustainability. The first five departments are classified together for reporting purposes as General Government, but City Manager's Office, Administrative Services, City Clerk, Human Resources, and Communications operate separately as departments for budgetary control purposes. Review by the Finance Commission and approval by the City Council are required if an amendment is in excess of \$50,000 or any decreases to fund balance. Amendments to the adopted General Fund budget for the fiscal year ended June 30, 2025, increased appropriations by \$73,799,408 to an amended total of \$349,795,774.

The legal level of control for the Great Park Fund is by department level. Adjustments to the budget must be approved by the Great Park Board of Directors and a majority vote of the City Council. Amendments to the adopted Great Park budget for the fiscal year ended June 30, 2025, increased appropriations by \$46,182,664 to an amended total of \$81,757,567.

The legal level of control for all governmental funds other than the General Fund and Great Park Fund is considered to be the fund level.

4. Budgets for the General, Special Revenue, and Permanent Funds are adopted on a basis consistent with generally accepted accounting principles. Accordingly, actual revenues and expenditures can be compared with related budget amounts without any significant reconciling items. Budgeted amounts contained within this report are the original and final amended amounts, as approved by the City Council. There was no budget adopted for the Special Revenue Fund, Library System. There were also no expenditures in fiscal year 2024-2025, only revenues. No budgetary comparisons are presented for the Capital Projects Funds since budgets are adopted on a project basis as opposed to an annual basis. Also, no budgetary comparisons are presented for the Debt Service, Internal Service, and Fiduciary Funds.

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL – GENERAL FUND**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		Positive (Negative)
<b>REVENUES</b>				
Taxes	\$ 232,383,898	\$ 245,474,628	\$ 243,945,057	\$ (1,529,571)
Licenses and Permits	12,794,477	13,494,477	16,611,322	3,116,845
Fines and Forfeitures	1,192,158	1,504,634	1,316,419	(188,215)
Investment Income	4,290,638	4,290,638	16,876,463	12,585,825
Intergovernmental	676,947	891,620	1,654,424	762,804
Charges for Services	35,163,610	36,166,850	54,066,906	17,900,056
Donations	444,578	444,578	457,800	13,222
Other Revenue	1,455,853	6,455,853	7,364,472	908,619
Total Revenues	288,402,159	308,723,278	342,292,863	33,569,585
<b>EXPENDITURES</b>				
General Government:				
City Manager and City Council	20,985,988	58,797,907	18,412,825	40,385,082
City Clerk	3,457,046	4,268,874	4,221,114	47,760
Human Resources	4,212,085	4,889,661	4,944,517	(54,856)
Communications	-	3,106,654	2,887,997	218,657
Administrative Services	7,964,699	9,170,255	8,767,374	402,881
Public Safety	111,090,649	118,839,617	118,082,642	756,975
Public Works and Sustainability	52,207,748	57,057,163	56,606,666	450,497
Community Development	31,765,002	31,721,370	29,772,300	1,949,070
Community and Library Services	44,133,048	50,110,300	50,157,140	(46,840)
Capital Outlay	180,101	11,833,973	11,233,700	600,273
Total Expenditures	275,996,366	349,795,774	305,086,275	44,709,499
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	12,405,793	(41,072,496)	37,206,588	78,279,084
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds from Sale of Capital Assets	24,544	24,544	27,202	2,658
Transfers In	1,060,000	1,060,000	-	(1,060,000)
Transfers Out	(19,901,196)	(50,666,424)	(30,221,935)	20,444,489
Total Other Financing Sources (Uses)	(18,816,652)	(49,581,880)	(30,194,733)	19,387,147
<b>NET CHANGE IN FUND BALANCES</b>	(6,410,859)	(90,654,376)	7,011,855	97,666,231
Fund Balances - Beginning of Year	221,669,179	221,669,179	221,669,179	-
<b>FUND BALANCES - END OF YEAR</b>	\$ 215,258,320	\$ 131,014,803	\$ 228,681,034	\$ 97,666,231

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL – GREAT PARK**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Investment Income	\$ 4,031,260	\$ 4,031,260	\$ 16,482,264	\$ 12,451,004
Intergovernmental	-	891,620	-	(891,620)
Charges for Services	9,024,976	36,166,850	10,467,524	(25,699,326)
Special Assessment	20,524,055	12,395,345	11,147,378	(1,247,967)
Donations	-	-	97	97
Other Revenue	-	-	262	262
Total Revenues	33,580,291	53,485,075	38,097,525	(15,387,550)
<b>EXPENDITURES</b>				
General Government:				
City Manager and City Council	10,520,459	53,513,811	16,067,841	37,445,970
City Clerk	558,897	558,897	416,291	142,606
Human Resources	252,098	252,098	252,098	-
Communications	-	1,179,945	1,179,333	612
Administrative Services	1,217,603	1,217,603	1,151,026	66,577
Public Safety	740,183	740,183	820,419	(80,236)
Public Works and Sustainability	13,322,631	15,328,106	14,528,947	799,159
Community Development	268,024	239,093	170,640	68,453
Community and Library Services	8,401,008	8,302,125	7,791,976	510,149
Capital Outlay	294,000	425,706	95,774	329,932
Total Expenditures	35,574,903	81,757,567	42,474,345	39,283,222
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	(1,994,612)	(28,272,492)	(4,376,820)	(54,670,772)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	-	9,444,072	9,444,072	-
Transfers Out	(1,304,131)	(47,611,776)	(12,945,682)	34,666,094
Total Other Financing Sources (Uses)	(1,304,131)	(38,167,704)	(3,501,610)	34,666,094
<b>NET CHANGE IN FUND BALANCES</b>	(3,298,743)	(66,440,196)	(7,878,430)	58,561,766
Fund Balances - Beginning of Year	292,752,246	292,752,246	292,752,246	-
<b>FUND BALANCES - END OF YEAR</b>	\$ 289,453,503	\$ 226,312,050	\$ 284,873,816	\$ 58,561,766

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL – GRANTS**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Investment Income	\$ 42,256	\$ 42,256	\$ 567,849	\$ 525,593
Intergovernmental	9,218,806	20,576,863	9,472,182	(11,104,681)
Charges for Services	712,984	712,984	207,952	(505,032)
Donations	224,000	374,000	3,599,811	3,225,811
Other Revenue	-	-	182,874	182,874
Total Revenues	10,198,046	21,706,103	14,030,668	(7,675,435)
<b>EXPENDITURES</b>				
Current:				
General Government	106,343	10,217,926	3,797,873	6,420,053
Public Safety	2,647,642	14,640,050	5,026,714	9,613,336
Public Works and Sustainability	239,930	1,382,498	717,642	664,856
Community Development	6,490,113	6,490,113	57,167	6,432,946
Community and Library Services	881,718	955,832	989,622	(33,790)
Capital Outlay	-	1,295,648	435,091	860,557
Total Expenditures	10,365,746	34,982,067	11,024,109	23,957,958
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	(167,700)	(13,275,964)	3,006,559	16,282,523
<b>OTHER FINANCING USES</b>				
Transfers In	487,533	487,533	487,533	-
Transfers Out	-	(404,993)	(54,993)	350,000
Total Other Financing Uses	487,533	82,540	432,540	350,000
<b>NET CHANGE IN FUND BALANCE</b>	319,833	(13,193,424)	3,439,099	16,632,523
Fund Balance - Beginning of Year	4,370,043	4,370,043	4,370,043	-
<b>FUND BALANCE - END OF YEAR</b>	\$ 4,689,876	\$ (8,823,381)	\$ 7,809,142	\$ 16,632,523



**CITY OF IRVINE**  
**CITY OF IRVINE DEFINED BENEFIT PENSION PLAN FOR SWORN EMPLOYEES**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**LAST TEN MEASUREMENT PERIODS**

Measurement Periods Ended December 31,	2024	2023*	2022	2021	2020
<b>Total Pension Liability:</b>					
Service Cost	\$ 123,838	\$ 110,982	\$ 108,000	\$ 97,000	\$ 98,000
Interest on Total Pension Liability	1,152,795	1,135,732	1,163,000	1,191,000	1,213,000
Changes in Benefit Terms	-	-	-	-	-
Differences Between Expected and Actual Experience	247,498	546,861	(412,000)	56,000	160,000
Changes in Assumptions	-	-	-	674,000	(461,000)
Benefit Payments, Including Refunds of Employee Contributions	(1,489,797)	(1,458,703)	(1,456,000)	(1,444,000)	(1,414,000)
Net Change in Total Pension Liability	34,334	334,872	(597,000)	574,000	(404,000)
Total Pension Liability - Beginning of Year	23,667,876	23,333,004	23,931,000	23,357,000	23,761,000
Total Pension Liability - End of Year (a)	23,702,210	23,667,876	23,334,000	23,931,000	23,357,000
<b>Plan Fiduciary Net Position:</b>					
Contributions - Employer	594,717	594,717	595,000	595,000	595,000
Contributions - Employee	37,597	36,795	33,000	32,000	31,000
Net Investment Income	621,478	1,839,500	(3,079,000)	994,000	2,280,000
Benefit Payments, Including Refunds of Employee Contributions	(1,489,797)	(1,458,703)	(1,456,000)	(1,444,000)	(1,414,000)
Administrative Expenses	(4,162)	(18,838)	(19,000)	(18,000)	(23,000)
Other Changes in Fiduciary Net Position	-	-	-	-	-
Net Change in Plan Fiduciary Net Position	(240,167)	993,471	(3,926,000)	159,000	1,469,000
Plan Fiduciary Net Position - Beginning of Year	18,730,434	17,736,963	21,664,000	21,505,000	20,036,000
Plan Fiduciary Net Position - End of Year (b)	18,490,267	18,730,434	17,738,000	21,664,000	21,505,000
Net Pension Liability - Ending (a) - (b)	<u>\$ 5,211,943</u>	<u>\$ 4,937,442</u>	<u>\$ 5,596,000</u>	<u>\$ 2,267,000</u>	<u>\$ 1,852,000</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability Funded Status	78.01%	79.14%	76.02%	90.53%	92.07%
Covered Payroll	\$ 307,000	\$ 264,000	\$ 272,000	\$ 265,000	\$ 264,000
Plan Net Pension Liability (Asset) as Percentage of Covered Payroll	1697.70%	1870.24%	2057.35%	855.47%	701.52%

\*Starting in measurement period 2023, the City ACFR was prepared utilizing dollars, prior fiscal years all rounded to the thousand.

**CITY OF IRVINE**  
**CITY OF IRVINE DEFINED BENEFIT PENSION PLAN FOR SWORN EMPLOYEES**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (CONTINUED)**  
**LAST TEN MEASUREMENT PERIODS**

Measurement Periods Ended December 31,	2019	2018	2017	2016	2015
<b>Total Pension Liability:</b>					
Service Cost	\$ 114,000	\$ 110,000	\$ 82,000	\$ 81,000	\$ 137,000
Interest on Total Pension Liability	1,088,000	1,086,000	1,086,000	1,077,000	1,091,000
Changes in Benefit Terms	-	-	-	-	-
Differences Between Expected and Actual Experience	182,000	104,000	283,000	178,000	(280,000)
Changes in Assumptions	3,277,000	-	(261,000)	-	-
Benefit Payments, Including Refunds of Employee Contributions	(1,271,000)	(1,224,000)	(1,198,000)	(1,165,000)	(1,171,000)
Net Change in Total Pension Liability	3,390,000	76,000	(8,000)	171,000	(223,000)
Total Pension Liability - Beginning of Year	20,371,000	20,295,000	20,303,000	20,132,000	20,355,000
Total Pension Liability - End of Year (a)	23,761,000	20,371,000	20,295,000	20,303,000	20,132,000
<b>Plan Fiduciary Net Position:</b>					
Contributions - Employer	262,000	253,000	184,000	88,000	130,000
Contributions - Employee	46,000	46,000	45,000	39,000	32,000
Net Investment Income	2,550,000	(499,000)	1,761,000	1,105,000	71,000
Benefit Payments, Including Refunds of Employee Contributions	(1,271,000)	(1,224,000)	(1,198,000)	(1,165,000)	(1,171,000)
Administrative Expenses	(27,000)	(14,000)	(84,000)	(84,000)	(123,000)
Other Changes in Fiduciary Net Position	-	-	-	-	-
Net Change in Plan Fiduciary Net Position	1,560,000	(1,438,000)	708,000	(17,000)	(1,061,000)
Plan Fiduciary Net Position - Beginning of Year	18,476,000	19,914,000	19,206,000	19,223,000	20,284,000
Plan Fiduciary Net Position - End of Year (b)	20,036,000	18,476,000	19,914,000	19,206,000	19,223,000
Net Pension Liability - Ending (a) - (b)	<u>\$ 3,725,000</u>	<u>\$ 1,895,000</u>	<u>\$ 381,000</u>	<u>\$ 1,097,000</u>	<u>\$ 909,000</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability Funded Status	84.32%	90.70%	98.12%	94.60%	95.48%
Covered Payroll	\$ 379,000	\$ 385,000	\$ 373,000	\$ 365,000	\$ 334,000
Plan Net Pension Liability (Asset) as Percentage of Covered Payroll	982.85%	492.21%	102.14%	300.55%	272.16%

**CITY OF IRVINE  
CITY OF IRVINE DEFINED BENEFIT PENSION PLAN FOR SWORN EMPLOYEES  
SCHEDULE OF PLAN CONTRIBUTIONS  
LAST TEN FISCAL YEARS**

	2024-25	2023-24	2022-23	2021-22	2020-21
Actuarially Determined Contribution <sup>(1)</sup>	\$ 623,320	\$ 565,000	\$ 536,000	\$ 532,000	\$ 557,000
Contribution in Relation to the Actuarially Determined Contribution	<u>(594,717)</u>	<u>(621,095)</u>	<u>(595,000)</u>	<u>(595,000)</u>	<u>(595,000)</u>
Contribution Deficiency (Excess)	<u>\$ 28,603</u>	<u>\$ (56,095)</u>	<u>\$ (59,000)</u>	<u>\$ (63,000)</u>	<u>\$ (38,000)</u>
Covered Payroll	\$ 320,515	\$ 307,000	\$ 264,000	\$ 272,000	\$ 265,000
Contributions as a Percentage of Covered Payroll	194.47%	184.34%	185.29%	197.95%	210.59%

**Notes to Schedule:**

Additional information used for funding purposes for the determination of the ARC is as follows:

Valuation Date	December 31, 2024	December 31, 2023	December 31, 2022	December 31, 2021	December 31, 2020
<b>Actuarial Assumptions:</b>					
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Asset Valuation Method	Market Value	Market Value	Market Value	Market Value	Market Value
Amortization Method	(7)	(7)	(7)	(7)	(7)
Inflation	3%	3%	3%	3%	3%
Salary Increases	5%	5%	5%	5%	5%
Investment Rate of Return	5.00%	5.00%	5.00%	5.00%	5.25%
Retirement Age	(10)	(10)	(10)	(5)	(5)
Mortality Rate Table	(9)	(9)	(9)	(9)	(8)

- (1) The fiscal year employer contribution is comprised of two actuarial valuations. The July 1 to December 31 contributions uses the prior year valuation and January 1 to June 30 contributions uses the current year's valuation.
- (2) 10-year amortization of the unfunded liability
- (3) 50% at age 50, 20% from age 51 to 54, 100% at age 55
- (4) 1983 Group Annuity Mortality Table-Male use for postretirement mortality rates is experience based. Most members of this plan are disabled. As such, mortality projections have been considered and deemed inappropriate for the group as a whole.
- (5) 15% from age 50 to 59, 100% at age 60
- (6) RP-2014 Blue Collar Table with Improvement Scale MP-2018
- (7) Closed 20-year amortization for any future assets or liability gains or losses with the current 10-year closed amortization for losses existing at January 1, 2019.
- (8) RP-2014 Blue Collar Table with Improvement Scale MP-2020
- (9) RP-2014 Blue Collar Table with Improvement Scale MP-2021
- (10) 15% from age 50 to 64, 100% at age 65

**CITY OF IRVINE**  
**CITY OF IRVINE DEFINED BENEFIT PENSION PLAN FOR SWORN EMPLOYEES**  
**SCHEDULE OF PLAN CONTRIBUTIONS (CONTINUED)**  
**LAST TEN FISCAL YEARS**

	2019-20	2018-19	2017-18	2016-17	2015-16
Actuarially Determined Contribution <sup>(1)</sup>	\$ 425,000	\$ 232,000	\$ 194,000	\$ 136,000	\$ 109,000
Contribution in Relation to the Actuarially Determined Contribution	<u>(429,000)</u>	<u>(258,000)</u>	<u>(219,000)</u>	<u>(136,000)</u>	<u>(109,000)</u>
Contribution Deficiency (Excess)	<u>\$ (4,000)</u>	<u>\$ (26,000)</u>	<u>\$ (25,000)</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	\$ 264,000	\$ 379,000	\$ 385,000	\$ 373,000	\$ 365,000
Contributions as a Percentage of Covered Payroll	131.78%	60.44%	51.19%	36.86%	31.19%

**Notes to Schedule:**

Additional information used for funding purposes for for the determination of the ARC is as follows:

Valuation Date	December 31, 2019	December 31, 2018	December 31, 2017	December 31, 2016	December 31, 2015
Actuarial Assumptions:					
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Asset Valuation Method	Market Value	Market Value	Market Value	Market Value	Market Value
Amortization Method	(7)	(2)	(2)	(2)	(2)
Inflation	3%	3%	3%	3%	3%
Salary Increases	5%	5%	5%	5%	5%
Investment Rate of Return	5.25%	5.50%	5.50%	5.50%	5.50%
Retirement Age	(5)	(5)	(5)	(3)	(3)
Mortality Rate Table	(6)	(4)	(4)	(4)	(4)

**CITY OF IRVINE**  
**CALPERS DEFINED BENEFIT PENSION PLAN FOR SWORN EMPLOYEES**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**LAST TEN MEASUREMENT PERIODS**

Measurement Periods Ended June 30,	2024	2023*	2022	2021	2020
<b>Total Pension Liability:</b>					
Service Cost	\$ 12,880,765	\$ 10,801,168	\$ 10,728,000	\$ 9,541,000	\$ 9,569,000
Interest on Total Pension Liability	27,893,585	25,507,964	24,045,000	22,653,000	21,582,000
Changes in Benefit Terms	-	85,006	-	-	-
Differences Between Expected and Actual Experience	12,832,072	1,032,499	(3,698,000)	(3,584,000)	242,000
Changes in Assumptions	-	-	16,197,000	-	-
Benefit Payments, Including Refunds of Employee Contributions	(15,996,692)	(15,216,870)	(14,239,000)	(13,023,000)	(12,115,000)
Net Change in Total Pension Liability	37,609,730	22,209,767	33,033,000	15,587,000	19,278,000
Total Pension Liability - Beginning of Year	392,980,760	370,770,993	337,739,000	322,152,000	302,874,000
Total Pension Liability - End of Year (a)	430,590,490	392,980,760	370,772,000	337,739,000	322,152,000
<b>Plan Fiduciary Net Position:</b>					
Contributions - Employer	14,443,144	15,257,675	13,967,000	16,149,000	12,327,000
Contributions - Employee	4,315,449	3,633,671	3,188,000	2,970,000	2,942,000
Net Investment Income	31,140,807	18,481,473	(24,510,000)	59,017,000	12,191,000
Benefit Payments, Including Refunds of Employee Contributions	(15,996,692)	(15,216,870)	(14,239,000)	(13,023,000)	(12,115,000)
Net Plan to Plan Resource Movement	-	-	-	-	-
Administrative Expenses	(261,855)	(220,511)	(200,000)	(257,000)	(341,000)
Other Miscellaneous Income (Expense)	-	-	-	-	-
Net Change in Plan Fiduciary Net Position	33,640,853	21,935,438	(21,794,000)	64,856,000	15,004,000
Plan Fiduciary Net Position - Beginning of Year	321,806,329	299,870,891	321,666,000	256,810,000	241,806,000
Plan Fiduciary Net Position - End of Year (b)	355,447,182	321,806,329	299,872,000	321,666,000	256,810,000
Net Pension Liability (Assets) - Ending (a) - (b)	<u>\$ 75,143,308</u>	<u>\$ 71,174,431</u>	<u>\$ 70,900,000</u>	<u>\$ 16,073,000</u>	<u>\$ 65,342,000</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability Funded Status	82.55%	81.89%	80.88%	95.24%	79.72%
Covered Payroll	\$ 39,426,901	\$ 36,016,000	\$ 30,537,000	\$ 29,956,000	\$ 29,876,000
Plan Net Pension Liability (Asset) as Percentage of Covered Payroll	190.59%	197.62%	232.18%	53.66%	218.71%

\*Starting in measurement period 2023 the City ACFR was prepared utilizing dollars, prior fiscal years all rounded to the thousand.

- (1) During fiscal year 2017-18, as a result of Governmental Accounting Standards Board Statement (GASB) No. 75, *Accounting and Financial Reporting for Postemployment Benefit Plan Other than Pension (GASB 75)*, CalPERS reported its proportionate share of activity related to postemployment benefits for participation in the State of California's agent OPEB plan. Accordingly, CalPERS recorded a one-time expense as a result of the adoption of GASB 75.

Additionally, CalPERS employees participated in various State of California agent pension plans and during fiscal year 2017-18, CalPERS recorded a correction to previously reported financial statements to properly reflect its proportionate share of activity related to pensions in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions (GASB 68)*.

**Notes to Schedule:**

Benefit Changes: There were no changes to benefit terms.

Changes in Assumptions: In 2023, the accounting discount rate reduced from 7.00 percent to 6.90 percent. Inflation rate decreased from 2.50 percent to 2.30 percent.

In 2017, the accounting discount rate reduced from 7.65 percent to 7.15 percent.

In 2015, amounts reported reflect an adjustment of the discount rate from 7.50 percent (net of administrative expenses) to 7.65 percent (without a reduction for pension plan administrative expense).

**CITY OF IRVINE**  
**CALPERS DEFINED BENEFIT PENSION PLAN FOR SWORN EMPLOYEES**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (CONTINUED)**  
**LAST TEN MEASUREMENT PERIODS**

Measurement Periods Ended June 30,	2019	2018 <sup>(1)</sup>	2017	2016	2015
<b>Total Pension Liability:</b>					
Service Cost	\$ 9,169,000	\$ 9,005,000	\$ 8,348,000	\$ 6,966,000	\$ 6,238,000
Interest on Total Pension Liability	20,284,000	18,924,000	17,393,000	16,258,000	14,875,000
Changes in Benefit Terms	-	-	-	-	-
Differences Between Expected and Actual Experience	1,733,000	6,915,000	(502,000)	5,005,000	4,152,000
Changes in Assumptions	-	(1,934,000)	16,239,000	-	(4,043,000)
Benefit Payments, Including Refunds of Employee Contributions	(11,362,000)	(10,118,000)	(9,131,000)	(8,705,000)	(8,114,000)
Net Change in Total Pension Liability	19,824,000	22,792,000	32,347,000	19,524,000	13,108,000
Total Pension Liability - Beginning of Year	283,050,000	260,258,000	227,911,000	208,387,000	195,279,000
Total Pension Liability - End of Year (a)	302,874,000	283,050,000	260,258,000	227,911,000	208,387,000
<b>Plan Fiduciary Net Position:</b>					
Contributions - Employer	16,464,000	14,077,000	11,332,000	8,628,000	8,369,000
Contributions - Employee	2,830,000	2,708,000	2,760,000	2,286,000	2,131,000
Net Investment Income	14,618,000	16,943,000	19,779,000	791,000	3,683,000
Benefit Payments, Including Refunds of Employee Contributions	(11,362,000)	(10,118,000)	(9,131,000)	(8,705,000)	(8,114,000)
Net Plan to Plan Resource Movement	-	-	-	-	1,000
Administrative Expenses	(157,000)	(306,000)	(254,000)	(103,000)	(191,000)
Other Miscellaneous Income (Expense)	1,000	(582,000)	-	-	-
Net Change in Plan Fiduciary Net Position	22,394,000	22,722,000	24,486,000	2,897,000	5,879,000
Plan Fiduciary Net Position - Beginning of Year	219,412,000	196,690,000	172,204,000	169,307,000	163,428,000
Plan Fiduciary Net Position - End of Year (b)	241,806,000	219,412,000	196,690,000	172,204,000	169,307,000
Net Pension Liability (Assets) - Ending (a) - (b)	\$ 61,068,000	\$ 63,638,000	\$ 63,568,000	\$ 55,707,000	\$ 39,080,000
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability Funded Status	79.84%	77.52%	75.58%	75.56%	81.25%
Covered Payroll	\$ 28,343,000	\$ 28,112,000	\$ 25,685,000	\$ 23,789,000	\$ 21,068,000
Plan Net Pension Liability (Asset) as Percentage of Covered Payroll	215.46%	226.37%	247.49%	234.17%	185.49%

**CITY OF IRVINE  
CALPERS DEFINED BENEFIT PENSION PLAN FOR SWORN EMPLOYEES  
SCHEDULE OF PLAN CONTRIBUTIONS  
LAST TEN FISCAL YEARS**

	2024-25	2023-24*	2022-23	2021-22	2020-21
Actuarially Determined Contribution	\$ 15,371,748	\$ 14,469,266	\$ 12,791,000	\$ 11,467,000	\$ 13,649,000
Contribution in Relation to the Actuarially Determined Contribution	<u>(15,371,748)</u>	<u>(14,469,266)</u>	<u>(15,291,000)</u>	<u>(13,967,000)</u>	<u>(16,149,000)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (2,500,000)</u>	<u>\$ (2,500,000)</u>	<u>\$ (2,500,000)</u>
Covered Payroll	\$ 40,057,120	\$ 39,426,901	\$ 36,016,000	\$ 30,537,000	\$ 29,956,000
Contributions as a Percentage of Covered Payroll	38.37%	36.70%	42.46%	45.74%	53.91%

**Notes to Schedule:**

Valuation Date	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018
Actuarial Assumptions:	Entry Age Actuarial	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Actuarial Cost Method	Cost Method	Market Value	Market Value	Market Value	Market Value
Asset Valuation Method	Market Value	Market Value	Market Value	Market Value	Market Value
Amortization Method	(E)	Level Dollar Amount	Level Dollar Amount	Level Dollar Amount	Level Percent of Pay
Inflation	2.300%	2.300%	2.300%	2.500%	2.500%
Salary Increases	2.800%	2.750%	2.750%	2.750%	2.750%
Investment Rate of Return	6.900%	6.900%	6.900%	7.000%	7.000%
Retirement Age	54	54	54	54	54
Mortality Rate Table	(F)	(D)	(D)	(D)	(D)

\*Starting in measurement period 2023-2024, the City ACFR was prepared utilizing dollars, prior fiscal years all rounded to the thousand.

- (A) 5 years of projected on-going mortality improvement using Scale AA published by the Society of Actuaries until June 30, 2010.
- (B) Smoothing policy that pays all gains and losses over a fixed 30-year period with the increases or decreases in the rate spread directly over a 5-year period.
- (C) 20 years of projected on-going mortality improvement using Scale BB published by the Society of Actuaries.
- (D) 15 years of projected on-going mortality improvement using 90 percent of Scale MP 2016 published by the Society of Actuaries.
- (E) For bases established prior to June 30, 2019, Level Percentage of Payroll is the Amortization Method. For Bases established on or after June 30, 2019, Level Dollar Amount is the amortization method.
- (F) 2021 CalPERS Experience study and Review of Actuarial Assumptions. Mortality rates incorporate full generational mortality improvement using 80% of Scale MP-2020 published by the Society of Actuaries.

**CITY OF IRVINE**  
**CALPERS DEFINED BENEFIT PENSION PLAN FOR SWORN EMPLOYEES**  
**SCHEDULE OF PLAN CONTRIBUTIONS (CONTINUED)**  
**LAST TEN FISCAL YEARS**

	2019-20	2018-19	2017-18	2016-17	2015-16
Actuarially Determined Contribution	\$ 12,327,000	\$ 232,000	\$ 194,000	\$ 136,000	\$ 109,000
Contribution in Relation to the Actuarially Determined Contribution	<u>(12,327,000)</u>	<u>(258,000)</u>	<u>(219,000)</u>	<u>(136,000)</u>	<u>(109,000)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ (26,000)</u>	<u>\$ (25,000)</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	\$ 29,876,000	\$ 28,343,000	\$ 28,112,000	\$ 25,685,000	\$ 23,789,000
Contributions as a Percentage of Covered Payroll	41.26%	60.44%	51.19%	36.86%	31.19%

**Notes to Schedule:**

Valuation Date	June 30, 2017	June 30, 2016	June 30, 2015	June 30, 2014	June 30, 2013
Actuarial Assumptions:					
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Asset Valuation Method	Market Value	Market Value	Market Value	Market Value	Market Value
Amortization Method	Level Percent of Pay	Level Percent of Pay	(B)	(B)	(B)
Inflation	2.625%	2.750%	2.750%	2.750%	2.750%
Salary Increases	2.875%	3.000%	3.000%	3.000%	3.000%
Investment Rate of Return	7.250%	7.375%	7.500%	7.500%	7.500%
Retirement Age	54	54	54	54	54
Mortality Rate Table	(D)	(C)	(C)	(C)	(A)

**CITY OF IRVINE**  
**CALPERS DEFINED BENEFIT PENSION PLAN FOR MISCELLANEOUS EMPLOYEES**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**LAST TEN MEASUREMENT PERIODS**

Measurement Periods Ended June 30,	2024	2023*	2022	2021	2020
<b>Total Pension Liability:</b>					
Service Cost	\$ 14,257,291	\$ 12,040,238	\$ 11,572,000	\$ 10,807,000	\$ 11,119,000
Interest on Total Pension Liability	38,339,801	35,636,105	33,680,000	32,342,000	31,020,000
Changes in Benefit Terms	-	359,219	-	-	-
Differences Between Expected and Actual Experience	15,807,169	6,108,891	(3,289,000)	(2,826,000)	913,000
Changes in Assumptions	-	-	17,725,000	-	-
Benefit Payments, Including Refunds of Employee Contributions	(26,409,379)	(24,406,726)	(22,814,000)	(21,550,000)	(19,785,000)
Net Change in Total Pension Liability	41,994,882	29,737,727	36,874,000	18,773,000	23,267,000
Total Pension Liability - Beginning of Year	545,918,155	516,180,428	479,308,000	460,535,000	437,268,000
Total Pension Liability - End of Year (a)	587,913,037	545,918,155	516,182,000	479,308,000	460,535,000
<b>Plan Fiduciary Net Position:</b>					
Contributions - Employer	15,950,149	16,926,083	15,534,000	19,831,000	16,229,000
Contributions - Employee	6,462,665	5,402,488	4,566,000	4,535,000	4,420,000
Net Investment Income	43,047,310	26,109,197	(34,883,000)	85,403,000	17,896,000
Benefit Payments, Including Refunds of Employee Contributions	(26,409,379)	(24,406,726)	(22,814,000)	(21,550,000)	(19,785,000)
Net Plan to Plan Resource Movement	-	-	-	-	-
Administrative Expenses	(364,075)	(311,577)	(288,000)	(373,000)	(501,000)
Other Miscellaneous Income (Expense)	-	-	-	-	-
Net Change in Plan Fiduciary Net Position	38,686,670	23,719,465	(37,885,000)	87,846,000	18,259,000
Plan Fiduciary Net Position - Beginning of Year	447,430,338	423,710,873	461,597,000	373,751,000	355,492,000
Plan Fiduciary Net Position - End of Year (b)	486,117,008	447,430,338	423,712,000	461,597,000	373,751,000
Net Pension Liability (Assets) - Ending (a) - (b)	<u>\$ 101,796,029</u>	<u>\$ 98,487,817</u>	<u>\$ 92,470,000</u>	<u>\$ 17,711,000</u>	<u>\$ 86,784,000</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability Funded Status	82.69%	81.96%	82.09%	96.30%	81.16%
Covered Payroll	\$ 82,033,878	\$ 71,112,000	\$ 60,053,000	\$ 60,306,000	\$ 60,926,000
Plan Net Pension Liability (Asset) as Percentage of Covered Payroll	124.09%	138.50%	153.98%	29.37%	142.44%

(1) During fiscal year 2017-18, as a result of Governmental Accounting Standards Board Statement (GASB) No. 75, *Accounting and Financial Reporting for Postemployment Benefit Plan Other than Pension (GASB 75)*, CalPERS reported its proportionate share of activity related to postemployment benefits for participation in the State of California's agent OPEB plan. Accordingly, CalPERS recorded a one-time expense as a result of the adoption of GASB 75.

Additionally, CalPERS employees participated in various State of California agent pension plans and during fiscal year 2017-18, CalPERS recorded a correction to previously reported financial statements to properly reflect its proportionate share of activity related to pensions in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions (GASB 68)*.

**Notes to Schedule:**

Benefit Changes: There were no changes to benefit terms.

Changes in Assumptions: In 2023, the accounting discount rate reduced from 7.00 percent to 6.90 percent. Inflation rate decreased from 2.50 percent to 2.30 percent.

In 2017, the accounting discount rate reduced from 7.65 percent to 7.15 percent.

In 2015, amounts reported reflect an adjustment of the discount rate from 7.50 percent (net of administrative expenses) to 7.65 percent (without a reduction for pension plan administrative expense).

\*Starting in measurement period 2023, the City ACFR was prepared utilizing dollars, prior fiscal years all rounded to the thousand.

**CITY OF IRVINE**  
**CALPERS DEFINED BENEFIT PENSION PLAN FOR MISCELLANEOUS EMPLOYEES**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (CONTINUED)**  
**LAST TEN MEASUREMENT PERIODS**

Measurement Periods Ended June 30,	2019	2018 <sup>(1)</sup>	2017	2016	2015
<b>Total Pension Liability:</b>					
Service Cost	\$ 11,066,000	\$ 10,637,000	\$ 9,862,000	\$ 8,634,000	\$ 8,319,000
Interest on Total Pension Liability	29,415,000	27,596,000	25,872,000	24,811,000	23,375,000
Changes in Benefit Terms	-	-	-	-	-
Differences Between Expected and Actual Experience	4,525,000	6,298,000	(3,834,000)	220,000	(1,078,000)
Changes in Assumptions	-	(2,192,000)	21,963,000	-	(5,837,000)
Benefit Payments, Including Refunds of Employee Contributions	(18,171,000)	(16,884,000)	(15,327,000)	(14,031,000)	(12,552,000)
Net Change in Total Pension Liability	26,835,000	25,455,000	38,536,000	19,634,000	12,227,000
Total Pension Liability - Beginning of Year	410,433,000	384,978,000	346,442,000	326,808,000	314,581,000
Total Pension Liability - End of Year (a)	437,268,000	410,433,000	384,978,000	346,442,000	326,808,000
<b>Plan Fiduciary Net Position:</b>					
Contributions - Employer	21,162,000	17,035,000	16,687,000	15,938,000	15,677,000
Contributions - Employee	4,521,000	4,242,000	4,186,000	3,801,000	3,634,000
Net Investment Income	21,764,000	25,501,000	30,227,000	1,347,000	5,653,000
Benefit Payments, Including Refunds of Employee Contributions	(18,171,000)	(16,884,000)	(15,327,000)	(14,031,000)	(12,552,000)
Net Plan to Plan Resource Movement	-	(1,000)	-	-	(1,000)
Administrative Expenses	(233,000)	(464,000)	(388,000)	(156,000)	(288,000)
Other Miscellaneous Income (Expense)	1,000	(882,000)	-	-	-
Net Change in Plan Fiduciary Net Position	29,044,000	28,547,000	35,385,000	6,899,000	12,123,000
Plan Fiduciary Net Position - Beginning of Year	326,448,000	297,901,000	262,516,000	255,617,000	243,494,000
Plan Fiduciary Net Position - End of Year (b)	355,492,000	326,448,000	297,901,000	262,516,000	255,617,000
Net Pension Liability (Assets) - Ending (a) - (b)	\$ 81,776,000	\$ 83,985,000	\$ 87,077,000	\$ 83,926,000	\$ 71,191,000
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability Funded Status	81.30%	79.54%	77.38%	75.77%	78.22%
Covered Payroll	\$ 59,585,000	\$ 56,789,000	\$ 52,075,000	\$ 49,763,000	\$ 46,846,000
Plan Net Pension Liability (Asset) as Percentage of Covered Payroll	137.24%	147.89%	167.21%	168.65%	151.97%

**CITY OF IRVINE**  
**CALPERS DEFINED BENEFIT PENSION PLAN FOR MISCELLANEOUS EMPLOYEES**  
**SCHEDULE OF PLAN CONTRIBUTIONS**  
**LAST TEN FISCAL YEARS**

	2024-25	2023-24*	2022-23	2021-22	2020-21
Actuarially Determined Contribution	\$ 18,456,397	\$ 15,974,783	\$ 14,446,000	\$ 13,034,000	\$ 17,331,000
Contribution in Relation to the Actuarially Determined Contribution	<u>(18,456,397)</u>	<u>(15,974,783)</u>	<u>(16,946,000)</u>	<u>(15,534,000)</u>	<u>(19,831,000)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (2,500,000)</u>	<u>\$ (2,500,000)</u>	<u>\$ (2,500,000)</u>
Covered Payroll	\$ 90,213,396	\$ 82,033,878	\$ 71,112,000	\$ 60,053,000	\$ 60,306,000
Contributions as a Percentage of Covered Payroll	20.46%	19.47%	23.83%	25.87%	32.88%

**Notes to Schedule:**

Valuation Date	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018
Actuarial Assumptions:					
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Asset Valuation Method	Market Value	Market Value	Market Value	Market Value	Market Value
Amortization Method	(E)	Level Dollar Amount	Level Dollar Amount	Level Dollar Amount	Level Percent of Pay
Inflation	2.300%	2.300%	2.300%	2.500%	2.500%
Salary Increases	2.800%	2.750%	2.750%	2.750%	2.750%
Investment Rate of Return	6.900%	6.900%	6.900%	7.000%	7.000%
Retirement Age	59	59	59	59	59
Mortality Rate Table	(F)	(D)	(D)	(D)	(D)

\*Starting in measurement period 2023-2024, the City ACFR was prepared utilizing dollars, prior fiscal years all rounded to the thousand.

- (A) 5 years of projected on-going mortality improvement using Scale AA published by the Society of Actuaries until June 30, 2010.
- (B) Smoothing policy that pays all gains and losses over a fixed 30-year period with the increases or decreases in the rate spread directly over a 5-year period.
- (C) 20 years of projected on-going mortality improvement using Scale BB published by the Society of Actuaries.
- (D) 15 years of projected on-going mortality improvement using 90 percent of Scale MP 2016 published by the Society of Actuaries.
- (E) For bases established prior to June 30, 2019, Level Percentage of Payroll is the Amortization Method. For Bases established on or after June 30, 2019, Level Dollar Amount is the amortization method.
- (F) 2021 CalPERS Experience study and Review of Actuarial Assumptions. Mortality rates incorporate full generational mortality improvement using 80% of Scale MP-2020 published by the Society of Actuaries.

**CITY OF IRVINE**  
**CALPERS DEFINED BENEFIT PENSION PLAN FOR MISCELLANEOUS EMPLOYEES**  
**SCHEDULE OF PLAN CONTRIBUTIONS (CONTINUED)**  
**LAST TEN FISCAL YEARS**

	2019-20	2018-19	2017-18	2016-17	2015-16
Actuarially Determined Contribution	\$ 16,229,000	\$ 15,285,000	\$ 14,035,000	\$ 12,687,000	\$ 11,938,000
Contribution in Relation to the Actuarially Determined Contribution	<u>(16,229,000)</u>	<u>(21,161,000)</u>	<u>(17,035,000)</u>	<u>(16,687,000)</u>	<u>(15,938,000)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ (5,876,000)</u>	<u>\$ (3,000,000)</u>	<u>\$ (4,000,000)</u>	<u>\$ (4,000,000)</u>
Covered Payroll	\$ 60,926,000	\$ 59,585,000	\$ 56,789,000	\$ 52,075,000	\$ 49,763,000
Contributions as a Percentage of Covered Payroll	26.64%	35.51%	30.00%	32.04%	32.03%

**Notes to Schedule:**

Valuation Date	June 30, 2017	June 30, 2016	June 30, 2015	June 30, 2014	June 30, 2013
Actuarial Assumptions:					
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Asset Valuation Method	Market Value	Market Value	Market Value	Market Value	Market Value
Amortization Method	Level Percent of Pay	Level Percent of Pay	(B)	(B)	(B)
Inflation	2.625%	2.625%	2.750%	2.750%	2.750%
Salary Increases	2.875%	2.875%	3.000%	3.000%	3.000%
Investment Rate of Return	7.250%	7.250%	7.375%	7.500%	7.500%
Retirement Age	59	59	59	59	59
Mortality Rate Table	(D)	(C)	(C)	(C)	(A)

**CITY OF IRVINE**  
**CITY OF IRVINE OTHER POSTEMPLOYMENT PLAN (OPEB)**  
**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS**  
**LAST TEN MEASUREMENT PERIODS**

Measurement Periods Ended June 30,	2025	2024*	2023	2022	2021	2020	2019	2018 <sup>(1)</sup>
Total Pension Liability:								
Service Cost	\$ 586,188	\$ 465,964	\$ 467,000	\$ 675,000	\$ 605,000	\$ 537,000	\$ 505,000	\$ 490,000
Interest on Total OPEB Liability	421,122	355,187	334,000	190,000	222,000	242,000	239,000	227,000
Differences Between Expected and Actual Experience	683,509	-	782,000	-	585,000	-	-	-
Changes in Assumptions	(661,455)	(87,139)	(554,000)	(1,383,000)	306,000	454,000	291,000	-
Benefit Payments	(562,421)	(541,595)	(500,000)	(495,000)	(449,000)	(431,000)	(401,000)	(380,000)
Net Change in Total Pension Liability	466,943	192,417	529,000	(1,013,000)	1,269,000	802,000	634,000	337,000
Total OPEB Liability - Beginning of Year	9,196,426	9,004,009	8,475,000	9,488,000	8,219,000	7,417,000	6,783,000	6,446,000
Total OPEB Liability - End of Year	<u>\$ 9,663,369</u>	<u>\$ 9,196,426</u>	<u>\$ 9,004,000</u>	<u>\$ 8,475,000</u>	<u>\$ 9,488,000</u>	<u>\$ 8,219,000</u>	<u>\$ 7,417,000</u>	<u>\$ 6,783,000</u>
Covered - Employee Payroll	\$ 111,508,677	\$ 103,040,386	\$ 91,205,000	\$ 79,596,000	\$ 77,536,000	\$ 77,898,000	\$ 78,178,000	\$ 74,034,000
OPEB Liability (Asset) as Percentage of Covered - Employee Payroll	8.67%	8.93%	9.87%	10.65%	12.24%	10.55%	9.49%	9.16%

(1) The Schedule of Changes in Total OPEB Liability & Related Ratios – Last Ten Years includes only eight years of data because information for the fiscal years 2015, 2016, and 2017 is unavailable. The requirement to report this schedule was implemented with Governmental Accounting Standards Board Statement (GASB) No. 75, *Accounting and Financial Reporting for Postemployment Benefit Plan Other than Pension (GASB 75)*, which became effective for fiscal years beginning after June 15, 2017. As a result, earlier data may not have been collected or reported in the same manner.

**Notes to Schedule:**

The City does not accumulate assets in a trust to pay related benefits.

\*Starting in measurement period 2024, the City ACFR was prepared utilizing dollars, prior fiscal years all rounded to the thousand.

# **SUPPLEMENTAL SCHEDULES**

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# OTHER GOVERNMENTAL FUNDS

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**CITY OF IRVINE  
OTHER GOVERNMENTAL FUNDS**

The combining statements for Other Governmental Funds represent a consolidation of the information for specific funds contained in the Supplementary Financial Statements. These statements summarize the financial information contained in the Other Special Revenue Funds, Other Capital Projects Funds, and Permanent Fund.

Debt Service Fund

Irvine Facilities Financing Authority Fund – This fund accounts for the accumulation and disbursement of monies to meet the debt service requirements for the Series 2023A lease revenue bonds.

Permanent fund accounts for resources that are legally restricted, to the extent that only earnings, and not principal, may be used for purposes that support the City's programs.

Senior Services – This fund accounts for adult day health services and senior citizen programs which are funded from interest earnings and additional donations.

**CITY OF IRVINE  
COMBINING BALANCE SHEET  
OTHER GOVERNMENTAL FUNDS  
JUNE 30, 2025**

	Other Special Revenue Funds	Other Capital Projects Funds	Irvine Facilities Financing Authority Debt Service Fund	Senior Services Permanent Fund	Total Other Governmental Funds
<b>ASSETS</b>					
Cash and Investments	\$ 225,066,652	\$ 197,849,582	\$ 24,946,107	\$ 970,510	\$ 448,832,851
Receivable, Net of Allowances:					
Taxes	1,806,544	-	-	-	1,806,544
Accounts	3,669,076	-	-	-	3,669,076
Accrued Interest	1,512,359	888,838	-	5,419	2,406,616
Escrow Deposits	10,316,168	-	-	-	10,316,168
Due from Other Governments	2,870,841	11,888,512	-	-	14,759,353
Long-Term Notes Receivable, Net of Allowances	2,890,547	-	-	-	2,890,547
	<u>\$ 248,132,187</u>	<u>\$ 210,626,932</u>	<u>\$ 24,946,107</u>	<u>\$ 975,929</u>	<u>\$ 484,681,155</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts Payable	\$ 6,580,994	\$ 7,708,020	\$ -	\$ 1,956	\$ 14,290,970
Accrued Liabilities	565,525	3,751,255	-	-	4,316,780
Due to Other Funds	1,325,941	-	-	-	1,325,941
Due to Other Governments	2,399	21,818	2,229,346	-	2,253,563
Retention Payable	-	808,428	-	-	808,428
Deposits	80,500	427,148	-	-	507,648
Total Liabilities	<u>8,555,359</u>	<u>12,716,669</u>	<u>2,229,346</u>	<u>1,956</u>	<u>23,503,330</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable Revenue	<u>6,264,971</u>	<u>11,206,349</u>	<u>-</u>	<u>-</u>	<u>17,471,320</u>
Total Deferred Inflows of Resources					
<b>FUND BALANCES (DEFICITS)</b>					
Nonspendable	-	-	-	501,288	501,288
Restricted	201,164,798	152,438,143	-	472,685	354,075,626
Committed	31,693,443	34,265,771	-	-	65,959,214
Assigned	2,051,107	-	22,716,761	-	24,767,868
Unassigned	(1,597,491)	-	-	-	(1,597,491)
Total Fund Balances (Deficits)	<u>233,311,857</u>	<u>186,703,914</u>	<u>22,716,761</u>	<u>973,973</u>	<u>443,706,505</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)	<u>\$ 248,132,187</u>	<u>\$ 210,626,932</u>	<u>\$ 24,946,107</u>	<u>\$ 975,929</u>	<u>\$ 484,681,155</u>

**CITY OF IRVINE**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**OTHER GOVERNMENTAL FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	Other Special Revenue Funds	Other Capital Projects Funds	Irvine Facilities Financing Authority Debt Service Fund	Senior Services Permanent Fund	Total Other Governmental Funds
<b>REVENUES</b>					
Taxes	\$ 15,921,962	\$ -	\$ -	\$ -	\$ 15,921,962
Licenses and Permits	66,166	-	-	-	66,166
Investment Income	12,715,085	10,581,970	1,158,822	51,939	24,507,816
Intergovernmental	27,095,557	2,415,740	-	-	29,511,297
Charges for Services	1,023,434	435,124	-	-	1,458,558
Revenue from Developers	4,595,550	1,067,616	-	-	5,663,166
Special Assessments	16,838,797	-	-	-	16,838,797
Donations	-	-	-	43,705	43,705
Other Revenue	856,125	-	-	-	856,125
Total Revenues	<u>79,112,676</u>	<u>14,500,450</u>	<u>1,158,822</u>	<u>95,644</u>	<u>94,867,592</u>
<b>EXPENDITURES</b>					
Current:					
General Government	3,774,485	270,003	295,390	-	4,339,878
Public Safety	888,317	-	-	-	888,317
Public Works and Sustainability	38,131,223	1,101,542	-	-	39,232,765
Community Development	21,711	332	-	-	22,043
Community and Library Services	-	-	-	17,753	17,753
Capital Outlay	3,823,114	45,166,576	-	-	48,989,690
Debt Service:					
Interest and Fiscal Charges	-	-	15,928,000	-	15,928,000
Total Expenditures	<u>46,638,850</u>	<u>46,538,453</u>	<u>16,223,390</u>	<u>17,753</u>	<u>109,418,446</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	32,473,826	(32,038,003)	(15,064,568)	77,891	(14,550,854)
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers In	12,130,519	23,934,806	-	-	36,065,325
Transfers Out	<u>(26,040,243)</u>	<u>(1,137,671)</u>	<u>(285,830,377)</u>	-	<u>(313,008,291)</u>
Total Other Financing Sources (Uses)	<u>(13,909,724)</u>	<u>22,797,135</u>	<u>(285,830,377)</u>	-	<u>(276,942,966)</u>
<b>NET CHANGE IN FUND BALANCES</b>	18,564,102	(9,240,868)	(300,894,945)	77,891	(291,493,820)
Fund Balances - Beginning of Year , as Previously Presented	67,145,117	419,284,633	-	896,082	487,325,832
Change Within Financial Reporting Entity (Nonmajor to Major Fund)	<u>147,602,638</u>	<u>(223,339,851)</u>	<u>323,611,706</u>	-	<u>247,874,493</u>
Fund Balances - Beginning of Year, as Restated	<u>214,747,755</u>	<u>195,944,782</u>	<u>323,611,706</u>	<u>896,082</u>	<u>735,200,325</u>
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 233,311,857</u>	<u>\$ 186,703,914</u>	<u>\$ 22,716,761</u>	<u>\$ 973,973</u>	<u>\$ 443,706,505</u>



## OTHER SPECIAL REVENUE FUNDS

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**CITY OF IRVINE  
OTHER SPECIAL REVENUE FUNDS**

Special Revenue Funds account for specific revenue sources derived from specific taxes or other earmarked revenues set aside in accordance with law or administrative regulations for expenditures restricted for specified services. Special Revenue Funds include the following:

County Sales Tax Measure M – This fund accounts for the one-half percent sales tax authorized by the Measure M tax initiative within the County of Orange. Sales tax proceeds are distributed by formula to the cities for use, which is restricted solely to transportation planning and implementation activities.

State Gasoline Tax – This fund accounts for revenues and expenditures apportioned under the Street and Highway Code of the State of California. Expenditures may be made for any street-related purpose in the City's system of streets, including maintenance thereof.

Systems Development – This fund accounts for a 1 percent fee imposed by City Ordinance on all new construction. Revenues are committed for circulation and public facilities improvements.

Maintenance District – This fund is used to record City-wide street lighting and landscape maintenance costs, and the collection of assessments from property owners.

Air Quality Improvement – This fund accounts for receipts and disbursements made to reduce air pollution from motor vehicles pursuant to the California Clean Air Act of 1988 under Section 44244.1 of the California Health and Safety Code.

OCFA Settlement Agreement – This fund accounts for an agreement between Orange County Fire Authority and the City to reimburse the City for certain Public Safety expenditures.

Major Special Events – This fund is used for participant user fee for major events. The fees collected are applied to Public Safety costs incurred as a result of these events.

iShuttle – This fund accounts for the contributions for the iShuttle and the annual payment to the Orange County Transportation Authority to operate the iShuttle on the City's behalf.

Fees and Exactions Fund – This fund records the collections of fees imposed on developers and property owners for the future capital improvement projects from which they will receive a direct benefit. The fund also accounts for loans to developers from the Housing In Lieu fees, which assist in the stimulation of affordable housing projects.

Library System Fund – This fund accounts for the operations of the Irvine Public Library system which includes the Heritage Park and University Park Libraries. Funding for operations is received through property taxes.

Hotel Improvement District – This fund accounts for receipts and disbursements of the 2% Hotel Improvement District Assessment Tax. Of the 2% assessment, 1.5% is used to recruit business and tourism, and 0.5% is designated to the City of Irvine for cultural events.

Local Park Fees – This fund accounts for the fees received under the Subdivision Map Act of the California State Constitution that requires the developers to either contribute land or pay fees to provide recreational facilities within a development area.

**CITY OF IRVINE  
COMBINING BALANCE SHEET  
OTHER SPECIAL REVENUE FUNDS  
JUNE 30, 2025**

	County Sales Tax Measure M	State Gasoline Tax	Systems Development	Maintenance District	Air Quality Improvement	OCFA Settlement Agreement
<b>ASSETS</b>						
Cash and Investments	\$ 10,431,713	\$ 25,152,335	\$ 25,581,914	\$ 10,327,446	\$ 651,779	\$ 189,651
Receivable, Net of Allowances:						
Taxes	-	1,502,354	-	266,733	-	-
Accounts	-	-	-	72,514	109,489	-
Accrued Interest	79,044	173,135	104,370	56,733	3,296	1,329
Escrow Deposits	-	-	-	-	-	-
Due from Other Governments	1,337,862	1,512,640	-	20,339	-	-
Long-Term Notes Receivable, Net of Allowances	-	-	-	-	-	-
<b>Total Assets</b>	<b>\$ 11,848,619</b>	<b>\$ 28,340,464</b>	<b>\$ 25,686,284</b>	<b>\$ 10,743,765</b>	<b>\$ 764,564</b>	<b>\$ 190,980</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>						
<b>LIABILITIES</b>						
Accounts Payable	-	\$ 1,046,860	\$ 188,862	\$ 4,788,436	\$ 117,946	\$ 47,186
Accrued Liabilities	-	79,091	284	422,241	-	4,570
Due to Other Funds	-	-	-	-	-	-
Due to Other Governments	-	-	-	-	-	-
Deposits	-	-	-	-	-	-
<b>Total Liabilities</b>	<b>-</b>	<b>1,125,951</b>	<b>189,146</b>	<b>5,210,677</b>	<b>117,946</b>	<b>51,756</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Unavailable Revenue	-	-	-	31,015	-	-
<b>Total Deferred Inflows of Resources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>31,015</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES (DEFICITS)</b>						
Restricted	11,848,619	27,214,513	-	-	646,618	139,224
Committed	-	-	25,497,138	5,502,073	-	-
Assigned	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-
<b>Total Fund Balances (Deficits)</b>	<b>11,848,619</b>	<b>27,214,513</b>	<b>25,497,138</b>	<b>5,502,073</b>	<b>646,618</b>	<b>139,224</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)</b>	<b>\$ 11,848,619</b>	<b>\$ 28,340,464</b>	<b>\$ 25,686,284</b>	<b>\$ 10,743,765</b>	<b>\$ 764,564</b>	<b>\$ 190,980</b>

**CITY OF IRVINE  
COMBINING BALANCE SHEET (CONTINUED)  
OTHER SPECIAL REVENUE FUNDS  
JUNE 30, 2025**

	Major Special Events	iShuttle	Fees and Exactions	Library System	Hotel Improvement District	Local Park Fees	Total Other Special Revenue Funds
<b>ASSETS</b>							
Cash and Investments	\$ 612,048	\$ -	\$ 11,972,189	\$ 195	\$ 1,627,523	\$ 138,519,859	\$ 225,066,652
Receivable, Net of Allowances:							
Taxes	-	-	37,457	-	-	-	1,806,544
Accounts	48,732	3,104,119	-	-	334,222	-	3,669,076
Accrued Interest	-	-	292,536	116	8,259	793,541	1,512,359
Escrow Deposits	-	-	-	-	-	10,316,168	10,316,168
Due from Other Governments	-	-	-	-	-	-	2,870,841
Long-Term Notes Receivable, Net of Allowances	-	-	2,890,547	-	-	-	2,890,547
<b>Total Assets</b>	<b>\$ 660,780</b>	<b>\$ 3,104,119</b>	<b>\$ 15,192,729</b>	<b>\$ 311</b>	<b>\$ 1,970,004</b>	<b>\$ 149,629,568</b>	<b>\$ 248,132,187</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>							
<b>LIABILITIES</b>							
Accounts Payable	\$ -	\$ 227,294	\$ -	\$ -	\$ 164,410	\$ -	\$ 6,580,994
Accrued Liabilities	-	36,000	-	-	23,339	-	565,525
Due to Other Funds	-	1,325,941	-	-	-	-	1,325,941
Due to Other Governments	-	-	2,399	-	-	-	2,399
Deposits	-	-	80,500	-	-	-	80,500
<b>Total Liabilities</b>	<b>-</b>	<b>1,589,235</b>	<b>82,899</b>	<b>-</b>	<b>187,749</b>	<b>-</b>	<b>8,555,359</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Unavailable Revenue	-	3,112,375	3,121,581	-	-	-	6,264,971
<b>Total Deferred Inflows of Resources</b>	<b>-</b>	<b>3,112,375</b>	<b>3,121,581</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>6,264,971</b>
<b>FUND BALANCES (DEFICITS)</b>							
Restricted	-	-	9,903,690	311	1,782,255	149,629,568	201,164,798
Committed	660,780	-	33,452	-	-	-	31,693,443
Assigned	-	-	2,051,107	-	-	-	2,051,107
Unassigned	-	(1,597,491)	-	-	-	-	(1,597,491)
<b>Total Fund Balances (Deficits)</b>	<b>660,780</b>	<b>(1,597,491)</b>	<b>11,988,249</b>	<b>311</b>	<b>1,782,255</b>	<b>149,629,568</b>	<b>233,311,857</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)</b>	<b>\$ 660,780</b>	<b>\$ 3,104,119</b>	<b>\$ 15,192,729</b>	<b>\$ 311</b>	<b>\$ 1,970,004</b>	<b>\$ 149,629,568</b>	<b>\$ 248,132,187</b>

**CITY OF IRVINE  
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCES  
OTHER SPECIAL REVENUE FUNDS  
YEAR ENDED JUNE 30, 2025**

	County Sales Tax Measure M	State Gasoline Tax	Systems Development	Maintenance District	Air Quality Improvement	OCFA Settlement Agreement
<b>REVENUES</b>						
Taxes	\$ -	\$ -	\$ 11,500,140	\$ 4,269,270	\$ -	\$ -
Licenses and Permits	-	-	-	-	-	-
Investment Income	646,008	1,668,316	953,745	265,500	40,333	22,313
Intergovernmental	7,528,200	17,351,953	-	-	419,273	618,000
Charges for Services	-	-	1,470	45,922	-	-
Revenue from Developers	-	-	-	-	-	-
Special Assessments	-	-	-	13,226,935	-	-
Other Revenue	-	-	472,197	91,537	-	-
Total Revenues	<u>8,174,208</u>	<u>19,020,269</u>	<u>12,927,552</u>	<u>17,899,164</u>	<u>459,606</u>	<u>640,313</u>
<b>EXPENDITURES</b>						
Current:						
General Government	-	21,388	-	184,874	-	-
Public Safety	-	-	-	-	189,461	-
Public Works and Sustainability	-	5,732,776	1,076,446	28,859,490	8,679	645,087
Community Development	-	-	-	-	-	-
Capital Outlay	-	-	-	23,424	450,000	101,400
Total Expenditures	<u>-</u>	<u>5,754,164</u>	<u>1,076,446</u>	<u>29,067,788</u>	<u>648,140</u>	<u>746,487</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	8,174,208	13,266,105	11,851,106	(11,168,624)	(188,534)	(106,174)
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers In	-	-	-	11,057,440	-	-
Transfers Out	(6,206,825)	(11,304,201)	-	-	(28,455)	-
Total Other Financing Sources (Uses)	<u>(6,206,825)</u>	<u>(11,304,201)</u>	<u>-</u>	<u>11,057,440</u>	<u>(28,455)</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCES</b>	1,967,383	1,961,904	11,851,106	(111,184)	(216,989)	(106,174)
Fund Balances - Beginning of Year , as Previously Presented	9,881,236	25,252,609	13,646,032	5,613,257	863,607	245,398
Change Within Financial Reporting Entity (Nonmajor to Major Fund)	-	-	-	-	-	-
Fund Balances - Beginning of Year, as Restated	<u>9,881,236</u>	<u>25,252,609</u>	<u>13,646,032</u>	<u>5,613,257</u>	<u>863,607</u>	<u>245,398</u>
<b>FUND BALANCES (DEFICITS) - END OF YEAR</b>	<u>\$ 11,848,619</u>	<u>\$ 27,214,513</u>	<u>\$ 25,497,138</u>	<u>\$ 5,502,073</u>	<u>\$ 646,618</u>	<u>\$ 139,224</u>

**CITY OF IRVINE**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES (CONTINUED)**  
**OTHER SPECIAL REVENUE FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	Major Special Events	iShuttle	Fees and Exactions	Library System	Hotel Improvement District	Local Park Fees	Total Other Special Revenue Funds
<b>REVENUES</b>							
Taxes	\$ -	\$ -	\$ 152,552	\$ -	\$ -	\$ -	\$ 15,921,962
Licenses and Permits	-	-	66,166	-	-	-	66,166
Investment Income	-	(33,933)	749,865	311	66,534	8,336,093	12,715,085
Intergovernmental	-	-	1,178,131	-	-	-	27,095,557
Charges for Services	932,132	-	-	-	43,910	-	1,023,434
Revenue from Developers	-	-	2,503,950	-	-	2,091,600	4,595,550
Special Assessments	-	-	-	-	3,611,862	-	16,838,797
Other Revenue	788	-	291,603	-	-	-	856,125
<b>Total Revenues</b>	<b>932,920</b>	<b>(33,933)</b>	<b>4,942,267</b>	<b>311</b>	<b>3,722,306</b>	<b>10,427,693</b>	<b>79,112,676</b>
<b>EXPENDITURES</b>							
Current:							
General Government	-	-	390,357	-	3,177,866	-	3,774,485
Public Safety	698,856	-	-	-	-	-	888,317
Public Works and Sustainability	95,816	1,712,929	-	-	-	-	38,131,223
Community Development	5,457	-	16,254	-	-	-	21,711
Capital Outlay	-	-	548,290	-	-	2,700,000	3,823,114
<b>Total Expenditures</b>	<b>800,129</b>	<b>1,712,929</b>	<b>954,901</b>	<b>-</b>	<b>3,177,866</b>	<b>2,700,000</b>	<b>46,638,850</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>132,791</b>	<b>(1,746,862)</b>	<b>3,987,366</b>	<b>311</b>	<b>544,440</b>	<b>7,727,693</b>	<b>32,473,826</b>
<b>OTHER FINANCING SOURCES (USES)</b>							
Transfers In	-	265,846	807,233	-	-	-	12,130,519
Transfers Out	-	-	(2,799,999)	-	-	(5,700,763)	(26,040,243)
<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>265,846</b>	<b>(1,992,766)</b>	<b>-</b>	<b>-</b>	<b>(5,700,763)</b>	<b>(13,909,724)</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>132,791</b>	<b>(1,481,016)</b>	<b>1,994,600</b>	<b>311</b>	<b>544,440</b>	<b>2,026,930</b>	<b>18,564,102</b>
Fund Balances - Beginning of Year , as Previously Presented	527,989	(116,475)	9,993,649	-	1,237,815	-	67,145,117
Change Within Financial Reporting Entity (Nonmajor to Major Fund)	-	-	-	-	-	147,602,638	147,602,638
Fund Balances - Beginning of Year, as Restated	527,989	(116,475)	9,993,649	-	1,237,815	147,602,638	214,747,755
<b>FUND BALANCES (DEFICITS) - END OF YEAR</b>	<b>\$ 660,780</b>	<b>\$ (1,597,491)</b>	<b>\$ 11,988,249</b>	<b>\$ 311</b>	<b>\$ 1,782,255</b>	<b>\$ 149,629,568</b>	<b>\$ 233,311,857</b>

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL**  
**COUNTY SALES TAX MEASURE M**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Investment Income	\$ 90,412	\$ 90,412	\$ 646,008	\$ 555,596
Intergovernmental	7,974,973	7,974,973	7,528,200	(446,773)
Total Revenues	8,065,385	8,065,385	8,174,208	108,823
<b>EXPENDITURES</b>				
Current:				
General Government	22,311	22,311	-	22,311
Public Works and Sustainability	150,000	150,000	-	150,000
Total Expenditures	172,311	172,311	-	172,311
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	7,893,074	7,893,074	8,174,208	281,134
<b>OTHER FINANCING USES</b>				
Transfers Out	(5,900,000)	(17,626,229)	(6,206,825)	11,419,404
Total Other Financing Uses	(5,900,000)	(17,626,229)	(6,206,825)	11,419,404
<b>NET CHANGE IN FUND BALANCE</b>	1,993,074	(9,733,155)	1,967,383	11,700,538
Fund Balance - Beginning of Year	9,881,236	9,881,236	9,881,236	-
<b>FUND BALANCE - END OF YEAR</b>	\$ 11,874,310	\$ 148,081	\$ 11,848,619	\$ 11,700,538

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL**  
**STATE GASOLINE TAX**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Investment Income	\$ 37,103	\$ 37,103	\$ 1,668,316	\$ 1,631,213
Intergovernmental	17,259,034	17,259,034	17,351,953	92,919
Total Revenues	17,296,137	17,296,137	19,020,269	1,724,132
<b>EXPENDITURES</b>				
Current:				
General Government	42,479	42,479	21,388	21,091
Public Works and Sustainability	6,783,655	6,883,656	5,732,776	1,150,880
Total Expenditures	6,826,134	6,926,135	5,754,164	1,171,971
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	10,470,003	10,370,002	13,266,105	2,896,103
<b>OTHER FINANCING USES</b>				
Transfers Out	(9,840,000)	(29,555,687)	(11,304,201)	18,251,486
Total Other Financing Uses	(9,840,000)	(29,555,687)	(11,304,201)	18,251,486
<b>NET CHANGE IN FUND BALANCE</b>	630,003	(19,185,685)	1,961,904	21,147,589
Fund Balance - Beginning of Year	25,252,609	25,252,609	25,252,609	-
<b>FUND BALANCE - END OF YEAR</b>	\$ 25,882,612	\$ 6,066,924	\$ 27,214,513	\$ 21,147,589

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL**  
**SYSTEMS DEVELOPMENT**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 6,580,000	\$ 6,580,000	\$ 11,500,140	\$ 4,920,140
Investment Income	214,891	214,891	953,745	738,854
Charges for Services	-	-	1,470	1,470
Other Revenue	-	-	472,197	472,197
Total Revenues	6,794,891	6,794,891	12,927,552	6,132,661
<b>EXPENDITURES</b>				
Current:				
Public Works and Sustainability	1,100,000	1,480,000	1,076,446	403,554
Total Expenditures	1,100,000	1,480,000	1,076,446	403,554
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	5,694,891	5,314,891	11,851,106	6,536,215
<b>OTHER FINANCING USES</b>				
Transfers Out	(12,132,500)	(24,983,252)	-	24,983,252
Total Other Financing Uses	(12,132,500)	(24,983,252)	-	24,983,252
<b>NET CHANGE IN FUND BALANCE</b>	(6,437,609)	(19,668,361)	11,851,106	31,519,467
Fund Balance - Beginning of Year	13,646,032	13,646,032	13,646,032	-
<b>FUND BALANCE - END OF YEAR</b>	\$ 7,208,423	\$ (6,022,329)	\$ 25,497,138	\$ 31,519,467

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL**  
**MAINTENANCE DISTRICT**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 4,132,981	\$ 4,132,981	\$ 4,269,270	\$ 136,289
Investment Income	8,827	8,827	265,500	256,673
Charges for Services	50,000	50,000	45,922	(4,078)
Special Assessments	13,197,053	13,197,053	13,226,935	29,882
Other Revenue	62,500	62,500	91,537	29,037
Total Revenues	17,451,361	17,451,361	17,899,164	447,803
<b>EXPENDITURES</b>				
Current:				
General Government	92,218	92,218	184,874	(92,656)
Public Works and Sustainability	28,506,235	31,092,328	28,859,490	2,232,838
Capital Outlay	168,611	168,611	23,424	145,187
Total Expenditures	28,767,064	31,353,157	29,067,788	2,285,369
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	(11,315,703)	(13,901,796)	(11,168,624)	2,733,172
<b>OTHER FINANCING USES</b>				
Transfers In	11,057,440	11,057,440	11,057,440	-
Total Other Financing Uses	11,057,440	11,057,440	11,057,440	-
<b>NET CHANGE IN FUND BALANCE</b>	(258,263)	(2,844,356)	(111,184)	2,733,172
Fund Balance - Beginning of Year	5,613,257	5,613,257	5,613,257	-
<b>FUND BALANCE - END OF YEAR</b>	\$ 5,354,994	\$ 2,768,901	\$ 5,502,073	\$ 2,733,172

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL**  
**AIR QUALITY IMPROVEMENT**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Investment Income	\$ 13,320	\$ 13,320	\$ 40,333	\$ 27,013
Intergovernmental	350,000	350,000	419,273	69,273
Total Revenues	363,320	363,320	459,606	96,286
<b>EXPENDITURES</b>				
Current:				
General Government	1,700	1,700	-	1,700
Public Safety	180,000	180,000	189,461	(9,461)
Public Works and Sustainability	65,000	78,500	8,679	69,821
Capital Outlay	-	400,000	450,000	(50,000)
Total Expenditures	246,700	660,200	648,140	12,060
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	116,620	(296,880)	(188,534)	108,346
<b>OTHER FINANCING USES</b>				
Transfers Out	-	(28,455)	(28,455)	-
Total Other Financing Uses	-	(28,455)	(28,455)	-
<b>NET CHANGE IN FUND BALANCE</b>	116,620	(325,335)	(216,989)	108,346
Fund Balance - Beginning of Year	863,607	863,607	863,607	-
<b>FUND BALANCE - END OF YEAR</b>	\$ 980,227	\$ 538,272	\$ 646,618	\$ 108,346

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL**  
**OCFA SETTLEMENT AGREEMENT**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Investment Income	\$ 5,063	\$ 5,063	\$ 22,313	\$ 17,250
Intergovernmental	618,000	618,000	618,000	-
Total Revenues	623,063	623,063	640,313	17,250
<b>EXPENDITURES</b>				
Current:				
Public Works and Sustainability	537,530	537,530	645,087	(107,557)
Capital Outlay	80,470	80,470	101,400	(20,930)
Total Expenditures	618,000	618,000	746,487	(128,487)
<b>NET CHANGE IN FUND BALANCE</b>	5,063	5,063	(106,174)	(111,237)
Fund Balance - Beginning of Year	245,398	245,398	245,398	-
<b>FUND BALANCE - END OF YEAR</b>	\$ 250,461	\$ 250,461	\$ 139,224	\$ (111,237)

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL**  
**MAJOR SPECIAL EVENTS**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Charges for Services	\$ 1,726,566	\$ 1,726,566	\$ 932,132	\$ (794,434)
Other Revenue	-	-	788	788
Total Revenues	1,726,566	1,726,566	932,920	(793,646)
<b>EXPENDITURES</b>				
Current:				
Public Safety	1,579,133	1,579,133	698,856	880,277
Public Works and Sustainability	101,940	101,940	95,816	6,124
Community Development	-	-	5,457	(5,457)
Total Expenditures	1,681,073	1,681,073	800,129	880,944
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	45,493	45,493	132,791	87,298
<b>OTHER FINANCING USES</b>				
Transfers Out	60,000	60,000	-	(60,000)
Total Other Financing Uses	60,000	60,000	-	(60,000)
<b>NET CHANGE IN FUND BALANCE</b>	105,493	105,493	132,791	27,298
Fund Balance - Beginning of Year	527,989	527,989	527,989	-
<b>FUND BALANCE - END OF YEAR</b>	\$ 633,482	\$ 633,482	\$ 660,780	\$ 27,298

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL**  
**SHUTTLE**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Investment Income	\$ 17,336	\$ 17,336	\$ (33,933)	\$ (51,269)
Intergovernmental	-	1,653,285	-	(1,653,285)
Donations	10,660	10,660	-	(10,660)
Total Revenues	27,996	1,681,281	(33,933)	(1,715,214)
<b>EXPENDITURES</b>				
Current:				
Public Works and Sustainability	318,439	1,971,724	1,712,929	258,795
Total Expenditures	318,439	1,971,724	1,712,929	258,795
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	(290,443)	(290,443)	(1,746,862)	(1,456,419)
<b>OTHER FINANCING USES</b>				
Transfers In	265,846	265,846	265,846	-
Transfers Out	60,000	60,000	-	(60,000)
Total Other Financing Uses	325,846	325,846	265,846	(60,000)
<b>NET CHANGE IN FUND BALANCE</b>	35,403	35,403	(1,481,016)	(1,516,419)
Fund Balance (Deficit) - Beginning of Year	(116,475)	(116,475)	(116,475)	-
<b>FUND BALANCE (DEFICIT) - END OF YEAR</b>	\$ (81,072)	\$ (81,072)	\$ (1,597,491)	\$ (1,516,419)

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL**  
**FEES AND EXACTIONS**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 250,000	\$ 250,000	\$ 152,552	\$ (97,448)
Licenses and Permits	71,012	71,012	66,166	(4,846)
Investment Income	138,321	138,321	749,865	611,544
Intergovernmental	-	-	1,178,131	1,178,131
Charges for Services	261,507	261,507	-	(261,507)
Revenue from Developers	-	-	2,503,950	2,503,950
Other Revenue	-	-	291,603	291,603
Total Revenues	720,840	720,840	4,942,267	4,221,427
<b>EXPENDITURES</b>				
Current:				
General Government	100,000	658,928	390,357	268,571
Public Works and Sustainability	296,486	6,440	-	6,440
Community Development	13,200	309,686	16,254	293,432
Capital Outlay	-	948,290	548,290	400,000
Total Expenditures	409,686	1,923,344	954,901	968,443
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	311,154	(1,202,504)	3,987,366	5,189,870
<b>OTHER FINANCING USES</b>				
Transfers In	-	807,038	807,233	195
Transfers Out	(60,000)	(60,000)	(2,799,999)	(2,739,999)
Total Other Financing Uses	(60,000)	747,038	(1,992,766)	(2,739,804)
<b>NET CHANGE IN FUND BALANCE</b>	251,154	(455,466)	1,994,600	2,450,066
Fund Balance - Beginning of Year	9,993,649	9,993,649	9,993,649	-
<b>FUND BALANCE - END OF YEAR</b>	\$ 10,244,803	\$ 9,538,183	\$ 11,988,249	\$ 2,450,066

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL**  
**HOTEL IMPROVEMENT DISTRICT**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Investment Income	\$ -	\$ -	\$ 66,534	\$ 66,534
Charges for Services	-	-	43,910	43,910
Special Assessments	3,583,391	3,583,391	3,611,862	28,471
Total Revenues	3,583,391	3,583,391	3,722,306	138,915
<b>EXPENDITURES</b>				
Current:				
General Government	3,583,391	3,659,600	3,177,866	481,734
Total Expenditures	3,583,391	3,659,600	3,177,866	481,734
<b>NET CHANGE IN FUND BALANCE</b>	-	(76,209)	544,440	620,649
Fund Balance - Beginning of Year	1,237,815	1,237,815	1,237,815	-
<b>FUND BALANCE - END OF YEAR</b>	\$ 1,237,815	\$ 1,161,606	\$ 1,782,255	\$ 620,649

**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL**  
**LOCAL PARK FEES**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Investment Income	\$ 2,185,456	\$ 2,185,456	\$ 8,336,093	\$ 6,150,637
Revenue from Developers	-	-	2,091,600	2,091,600
Total Revenues	2,185,456	2,185,456	10,427,693	8,242,237
<b>EXPENDITURES</b>				
Capital Outlay	-	100,250,000	2,700,000	97,550,000
Total Expenditures	-	100,250,000	2,700,000	97,550,000
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	2,185,456	(98,064,544)	7,727,693	(89,307,763)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers Out	(2,975,000)	(20,028,080)	(5,700,763)	14,327,317
Total Other Financing Sources (Uses)	(2,975,000)	(20,028,080)	(5,700,763)	14,327,317
<b>NET CHANGE IN FUND BALANCES</b>	(789,544)	(118,092,624)	2,026,930	(74,980,446)
Fund Balances - Beginning of Year	147,602,638	147,602,638	147,602,638	-
<b>FUND BALANCES - END OF YEAR</b>	\$ 146,813,094	\$ 29,510,014	\$ 149,629,568	\$ (74,980,446)

OTHER CAPITAL PROJECTS FUNDS

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**CITY OF IRVINE  
OTHER CAPITAL PROJECTS FUNDS**

Other Capital Projects Funds are used for the construction of infrastructure and public facility improvements within the City and because of its complexity, typically requires more than one budgetary cycle to complete. Other Capital Projects Funds include the following:

Slurry Seal Fees – This fund accounts for developer construction fees to be utilized for the slurry seal of City streets that had wear and tear due to construction traffic and the capital projects related to the City's slurry seal program.

Capital Improvement Projects – This fund accounts for acquisition or construction of the City's general circulation related infrastructure including traffic signals, street medians, and bridges.

Assessment District Fund – This fund accounts for the financial transactions related to the capital project activities within the assessment districts.

Irvine Business Complex Fund – This fund accounts for related capital project activities and fee revenue generated within the Irvine Business Complex development area.



**CITY OF IRVINE  
COMBINING BALANCE SHEET  
OTHER CAPITAL PROJECTS FUNDS  
JUNE 30, 2025**

	Slurry Seal Fees	Capital Improvement Projects	Assessment Districts	Irvine Business Complex	Total Other Capital Projects Funds
<b>ASSETS</b>					
Cash and Investments	\$ 4,182,174	\$ 34,598,980	\$ 33,268,031	\$ 125,800,397	\$ 197,849,582
Receivable, Net of Allowances:					
Accrued Interest	-	154,518	28,891	705,429	888,838
Due from Other Governments	357,843	8,785,488	-	2,745,181	11,888,512
Due from Developers	-	-	-	-	-
<b>Total Assets</b>	<b>\$ 4,540,017</b>	<b>\$ 43,538,986</b>	<b>\$ 33,296,922</b>	<b>\$ 129,251,007</b>	<b>\$ 210,626,932</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts Payable	\$ 3,601,874	\$ 2,287,875	\$ 257,276	\$ 1,560,995	\$ 7,708,020
Accrued Liabilities	-	646,593	2,529,543	575,119	3,751,255
Due to Other Governments	-	-	21,818	-	21,818
Retentions Payable	291,079	422,663	-	94,686	808,428
Deposits	-	427,148	-	-	427,148
<b>Total Liabilities</b>	<b>3,892,953</b>	<b>3,784,279</b>	<b>2,808,637</b>	<b>2,230,800</b>	<b>12,716,669</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable Revenue	-	8,570,630	-	2,635,719	11,206,349
<b>Total Deferred Inflows of Resources</b>	<b>-</b>	<b>8,570,630</b>	<b>-</b>	<b>2,635,719</b>	<b>11,206,349</b>
<b>FUND BALANCES (DEFICITS)</b>					
Restricted	-	-	30,488,285	121,949,858	152,438,143
Committed	647,064	31,184,077	-	2,434,630	34,265,771
<b>Total Fund Balances (Deficits)</b>	<b>647,064</b>	<b>31,184,077</b>	<b>30,488,285</b>	<b>124,384,488</b>	<b>186,703,914</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)</b>	<b>\$ 4,540,017</b>	<b>\$ 43,538,986</b>	<b>\$ 33,296,922</b>	<b>\$ 129,251,007</b>	<b>\$ 210,626,932</b>

**CITY OF IRVINE  
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCES  
OTHER CAPITAL PROJECTS FUNDS  
YEAR ENDED JUNE 30, 2025**

	Slurry Seal Fees	Park Development	Capital Improvement Projects	Assessment Districts
<b>REVENUES</b>				
Investment Income	\$ 6,376	\$ -	\$ 1,761,489	\$ 1,916,875
Intergovernmental	-	-	2,306,278	-
Charges for Services	435,124	-	-	-
Revenue from Developers	-	-	-	-
Other Revenue	-	-	-	-
Total Revenues	<u>441,500</u>	<u>-</u>	<u>4,067,767</u>	<u>1,916,875</u>
<b>EXPENDITURES</b>				
Current:				
General Government	-	-	-	260,566
Public Works and Sustainability	180,467	-	501,454	53,990
Community Development	207	-	66	59
Capital Outlay	8,161,030	-	22,233,658	9,653,828
Total Expenditures	<u>8,341,704</u>	<u>-</u>	<u>22,735,178</u>	<u>9,968,443</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	(7,900,204)	-	(18,667,411)	(8,051,568)
<b>OTHER FINANCING USES</b>				
Transfers In	8,052,909	-	15,793,485	-
Transfers Out	-	-	(524,949)	-
Total Other Financing Uses	<u>8,052,909</u>	<u>-</u>	<u>15,268,536</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCES</b>	152,705	-	(3,398,875)	(8,051,568)
Fund Balances - Beginning of Year , as Previously Presented	<u>494,359</u>	<u>44,402,337</u>	<u>34,582,952</u>	<u>38,539,853</u>
Change Within Financial Reporting Entity (Nonmajor to Major Fund)	<u>-</u>	<u>(44,402,337)</u>	<u>-</u>	<u>-</u>
Fund Balances - Beginning of Year, as Restated	<u>494,359</u>	<u>-</u>	<u>34,582,952</u>	<u>38,539,853</u>
<b>FUND BALANCES (DEFICIT) - END OF YEAR</b>	<u>\$ 647,064</u>	<u>\$ -</u>	<u>\$ 31,184,077</u>	<u>\$ 30,488,285</u>

**CITY OF IRVINE**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES (CONTINUED)**  
**OTHER CAPITAL PROJECTS FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	Irvine Business Complex	North Irvine Transportation Mitigation	Gateway Preserve CIP	Total Other Capital Projects Funds
<b>REVENUES</b>				
Investment Income	\$ 6,897,230	\$ -	\$ -	\$ 10,581,970
Intergovernmental	109,462	-	-	2,415,740
Charges for Services	-	-	-	435,124
Revenue from Developers	1,067,616	-	-	1,067,616
Other Revenue	-	-	-	-
Total Revenues	<u>8,074,308</u>	<u>-</u>	<u>-</u>	<u>14,500,450</u>
<b>EXPENDITURES</b>				
Current:				
General Government	9,437	-	-	270,003
Public Works and Sustainability	365,631	-	-	1,101,542
Community Development	-	-	-	332
Capital Outlay	5,118,060	-	-	45,166,576
Total Expenditures	<u>5,493,128</u>	<u>-</u>	<u>-</u>	<u>46,538,453</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	2,581,180	-	-	(32,038,003)
<b>OTHER FINANCING USES</b>				
Transfers In	88,412	-	-	23,934,806
Transfers Out	(612,722)	-	-	(1,137,671)
Total Other Financing Uses	<u>(524,310)</u>	<u>-</u>	<u>-</u>	<u>22,797,135</u>
<b>NET CHANGE IN FUND BALANCES</b>	2,056,870	-	-	(9,240,868)
Fund Balances - Beginning of Year , as Previously Presented	<u>122,327,618</u>	<u>179,783,889</u>	<u>(846,375)</u>	<u>419,284,633</u>
Change Within Financial Reporting Entity (Nonmajor to Major Fund)	<u>-</u>	<u>(179,783,889)</u>	<u>846,375</u>	<u>(223,339,851)</u>
Fund Balances - Beginning of Year, as Restated	<u>122,327,618</u>	<u>-</u>	<u>-</u>	<u>195,944,782</u>
<b>FUND BALANCES (DEFICIT) - END OF YEAR</b>	<u>\$ 124,384,488</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 186,703,914</u>



PERMANENT FUND

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**CITY OF IRVINE**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL**  
**SENIOR SERVICES**  
**YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Investment Income	\$ 8,510	\$ 8,510	\$ 51,939	\$ 43,429
Donation	17,500	17,500	43,705	26,205
Total Revenues	26,010	26,010	95,644	69,634
<b>EXPENDITURES</b>				
Current:				
Community and Library Services	156,900	156,900	17,753	139,147
Total Expenditures	156,900	156,900	17,753	139,147
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	(130,890)	(130,890)	77,891	208,781
<b>OTHER FINANCING USES</b>				
Transfers In	120,000	120,000	-	(120,000)
Total Other Financing Uses	120,000	120,000	-	(120,000)
<b>NET CHANGE IN FUND BALANCE</b>	(10,890)	(10,890)	77,891	88,781
Fund Balance - Beginning of Year	896,082	896,082	896,082	-
<b>FUND BALANCE - END OF YEAR</b>	\$ 885,192	\$ 885,192	\$ 973,973	\$ 88,781



# INTERNAL SERVICE FUNDS

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**CITY OF IRVINE  
INTERNAL SERVICE FUNDS**

Internal Service Funds account for operations that provide services to other departments of the City on a cost reimbursement basis. Internal Service Funds include the following:

Self-Insurance – This fund accounts for payments made for insurance services relative to workers' compensation, general liability, automotive coverage and to maintain a sinking fund for future claims.

Equipment and Services – This fund accounts for fleet and central services, as well as equipment replacement.

Inventory – This fund accounts for the warehousing of the City's central supplies and their distribution to operating departments.

**CITY OF IRVINE  
COMBINING STATEMENT OF NET POSITION  
INTERNAL SERVICE FUNDS  
JUNE 30, 2025**

<b>ASSETS</b>	<u>Self-Insurance</u>	<u>Equipment and Services</u>	<u>Inventory</u>	<u>Total Internal Service Funds</u>
<b>CURRENT ASSETS</b>				
Cash and Investments	\$ 27,316,022	\$ 18,145,056	\$ 140,051	\$ 45,601,129
Receivables, Net of Allowances:				
Accounts	128,264	38,773	-	167,037
Prepaid Items	-	1,436,887	110,236	1,547,123
Total Current Assets	<u>27,444,286</u>	<u>19,620,716</u>	<u>250,287</u>	<u>47,315,289</u>
<b>NONCURRENT ASSETS</b>				
Capital Assets:				
Equipment	-	25,341,835	-	25,341,835
Less Accumulated Depreciation/Amortization	-	(12,427,710)	-	(12,427,710)
Total Capital Assets, Net	<u>-</u>	<u>12,914,125</u>	<u>-</u>	<u>12,914,125</u>
Total Noncurrent Assets	<u>-</u>	<u>12,914,125</u>	<u>-</u>	<u>12,914,125</u>
Total Assets	27,444,286	32,534,841	250,287	60,229,414
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension Related	<u>236,030</u>	<u>1,075,245</u>	<u>-</u>	<u>1,311,275</u>
Total Deferred Outflows of Resources	236,030	1,075,245	-	1,311,275

**CITY OF IRVINE  
COMBINING STATEMENT OF NET POSITION (CONTINUED)  
INTERNAL SERVICE FUNDS  
JUNE 30, 2025**

<b>LIABILITIES</b>	<u>Self-Insurance</u>	<u>Equipment and Services</u>	<u>Inventory</u>	<u>Total Internal Service Funds</u>
<b>CURRENT LIABILITIES</b>				
Accounts Payable	\$ 176,529	\$ 3,431,814	\$ 63,378	\$ 3,671,721
Accrued Liabilities	137,365	152,641	-	290,006
Interest Payable	-	27,243	-	27,243
Subscription Payable	-	2,017,092	-	2,017,092
Compensated Absences	169,957	287,432	-	457,389
Claims Payable	9,450,372	-	-	9,450,372
Total Current Liabilities	<u>9,934,223</u>	<u>5,916,222</u>	<u>63,378</u>	<u>15,913,823</u>
<b>NONCURRENT LIABILITIES</b>				
Subscription Payable	-	6,836,351	-	6,836,351
Compensated Absences	511,604	652,414	-	1,164,018
Claims Payable	14,940,069	-	-	14,940,069
Net Pension Liability	549,698	2,504,182	-	3,053,880
Total Noncurrent Liabilities	<u>16,001,371</u>	<u>9,992,947</u>	<u>-</u>	<u>25,994,318</u>
Total Liabilities	25,935,594	15,909,169	63,378	41,908,141
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension Related	3,740	17,036	-	20,776
Total Deferred Inflows of Resources	3,740	17,036	-	20,776
<b>NET POSITION</b>				
Net Investment In Capital Assets Unrestricted	-	3,874,769	-	3,874,769
	<u>1,740,982</u>	<u>13,809,112</u>	<u>186,909</u>	<u>15,737,003</u>
Total Net Position	<u>\$ 1,740,982</u>	<u>\$ 17,683,881</u>	<u>\$ 186,909</u>	<u>\$ 19,611,772</u>



**CITY OF IRVINE**  
**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	<u>Self-Insurance</u>	<u>Equipment and Services</u>	<u>Inventory</u>	<u>Total Internal Service Funds</u>
<b>OPERATING REVENUES</b>				
Charges for Services	\$ 13,526,074	\$ 29,606,031	\$ 583,130	\$ 43,715,235
Other	61,212	64,528	542	126,282
Total Operating Revenues	<u>13,587,286</u>	<u>29,670,559</u>	<u>583,672</u>	<u>43,841,517</u>
<b>OPERATING EXPENSES</b>				
Salaries and Benefits	3,631,115	8,027,086	-	11,658,201
Supplies and Equipment	71,579	11,263,531	587,345	11,922,455
Contract Services	953,557	11,928,196	-	12,881,753
Administration	10,712	2,941,248	-	2,951,960
Self-Insured Losses	6,396,820	-	-	6,396,820
Insurance Premiums	6,036,498	383,297	-	6,419,795
Depreciation and Amortization	-	4,502,002	-	4,502,002
Total Operating Expenses	<u>17,100,281</u>	<u>39,045,360</u>	<u>587,345</u>	<u>56,732,986</u>
<b>OPERATING INCOME (LOSS)</b>	(3,512,995)	(9,374,801)	(3,673)	(12,891,469)
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Interest Expense	-	(316,486)	-	(316,486)
Gain on Disposal of Equipment	-	333,451	-	333,451
Total Nonoperating Revenues	<u>-</u>	<u>16,965</u>	<u>-</u>	<u>16,965</u>
<b>INCOME (LOSS) BEFORE TRANSFERS</b>	(3,512,995)	(9,357,836)	(3,673)	(12,874,504)
<b>CONTRIBUTIONS</b>				
Capital Contributions	-	450,000	-	450,000
Total Contributions	<u>-</u>	<u>450,000</u>	<u>-</u>	<u>450,000</u>
<b>TRANSFERS</b>				
Transfers In	4,287,240	-	-	4,287,240
Total Transfers	<u>4,287,240</u>	<u>-</u>	<u>-</u>	<u>4,287,240</u>
<b>CHANGE IN NET POSITION</b>	774,245	(8,907,836)	(3,673)	(8,137,264)
Net Position - Beginning of Year	<u>966,737</u>	<u>26,591,717</u>	<u>190,582</u>	<u>27,749,036</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 1,740,982</u>	<u>\$ 17,683,881</u>	<u>\$ 186,909</u>	<u>\$ 19,611,772</u>

**CITY OF IRVINE  
COMBINING STATEMENT OF CASH FLOWS  
INTERNAL SERVICE FUNDS  
YEAR ENDED JUNE 30, 2025**

	Self-Insurance	Equipment and Services	Inventory	Total Internal Service Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Received from Interfund Services Provided	\$ 13,903,070	\$ 29,669,038	\$ 583,672	\$ 44,155,780
Paid to Suppliers and Providers	(12,899,373)	(27,923,865)	(556,276)	(41,379,514)
Paid for Salaries and Benefits	(3,003,584)	(7,635,612)	-	(10,639,196)
Net Cash Provided (Used) by Operating Activities	(1,999,887)	(5,890,439)	27,396	(7,862,930)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Cash Transfers In	4,287,240	-	-	4,287,240
Net Cash Provided (Used) by Noncapital Financing Activities	4,287,240	-	-	4,287,240
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Proceeds from Sale of Capital Assets	-	333,451	-	333,451
Acquisition of Capital Assets	-	(2,436,089)	-	(2,436,089)
Capital Contributions	-	450,000	-	450,000
Payment of Interest on Subscriptions	-	(316,486)	-	(316,486)
Net Cash Provided (Used) by Capital and Related Financing Activities	-	(1,969,124)	-	(1,969,124)
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	2,287,353	(7,859,563)	27,396	(5,544,814)
Cash and Cash Equivalents - Beginning of Year	25,028,669	26,004,619	112,655	51,145,943
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<u>\$ 27,316,022</u>	<u>\$ 18,145,056</u>	<u>\$ 140,051</u>	<u>\$ 45,601,129</u>

**CITY OF IRVINE  
COMBINING STATEMENT OF CASH FLOWS (CONTINUED)  
INTERNAL SERVICE FUNDS  
YEAR ENDED JUNE 30, 2025**

	Self-Insurance	Equipment and Services	Inventory	Total Internal Service Funds
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES</b>				
Operating Income (Loss)	\$ (3,512,995)	\$ (9,374,801)	\$ (3,673)	\$ (12,891,469)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation and Amortization	-	4,502,002	-	4,502,002
(Increase) Decrease in Operating Assets and Deferred Outflows of Resources:				
Accounts Receivable, Net of Allowances	315,784	(1,521)	-	314,263
Prepays Items	-	(164,075)	(5,123)	(169,198)
Deferred Outflows of Resources - Pension Related	30,429	138,622	-	169,051
Increase (Decrease) in Operating Liabilities and Deferred Inflows of Resources:				
Accounts Payable	(118,397)	91,072	-	(27,325)
Accrued Liabilities	42,107	(13,757)	-	28,350
Interest Payable	-	(21,430)	-	(21,430)
Due to Other Governments	-	-	36,192	36,192
Compensated Absences	545,327	222,564	-	767,891
Claims Payable	688,190	-	-	688,190
Net Pension Liability	17,864	81,382	-	99,246
Subscriptions Payable	-	(1,313,160)	-	(1,313,160)
Deferred Inflows of Resources - Pension Related	(8,196)	(37,337)	-	(45,533)
Total Adjustments	1,513,108	3,484,362	31,069	5,028,539
Net Cash Provided (Used) by Operating Activities	\$ (1,999,887)	\$ (5,890,439)	\$ 27,396	\$ (7,862,930)



FIDUCIARY FUNDS

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## **CITY OF IRVINE FIDUCIARY FUNDS**

Fiduciary Funds account for assets held by a governmental entity for other parties, as trustee or as an agent, which cannot be used to finance governmental entities own operating programs. Fiduciary Funds include the following:

Pension Trust Funds – These funds account for resources held in trust for employees and their beneficiaries based on defined benefit pension agreements and defined contribution agreements.

Custodial Funds – These funds account for assets that are held in a custodial relationship. As assets are received, they may be temporarily invested and then remitted to individuals, private organizations, or other governments. One of these funds, the Interagency Custodial Fund, is used to account for cash seized by Public Safety and held until final disposition of the cases. The other custodial funds primarily reflect amounts collected and remitted under the terms of the various assessment and community facility districts.

**CITY OF IRVINE**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION**  
**PENSION TRUST FUNDS**  
**JUNE 30, 2025**

	December 31, 2024		Total Pension Trust Funds
	Defined Benefit Pension Plan	Defined Contribution Pension Plan	
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 168,408	\$ -	\$ 168,408
Receivables, Net of Allowances:			
Employer Contributions	16,793	2,890	19,683
Plan Member Contributions	1,076	1,521	2,597
Accrued Interest	83	-	83
Loans	-	13,258	13,258
Investments:			
Government Securities	-	17,550	17,550
Mutual Funds - Closed End Funds Equity	18,308,038	-	18,308,038
Mutual Funds - Equity	-	6,484,299	6,484,299
Mutual Funds - Corporate Bonds	-	426,185	426,185
Mutual Funds - Balanced	-	3,945,647	3,945,647
Total Assets	<u>18,494,398</u>	<u>10,891,350</u>	<u>29,385,748</u>
<b>LIABILITIES</b>			
Accounts Payable	-	2,375	2,375
Accrued Liabilities	4,131	-	4,131
Total Liabilities	<u>4,131</u>	<u>2,375</u>	<u>6,506</u>
<b>NET POSITION</b>			
Restricted for Pensions	<u>18,490,267</u>	<u>10,888,975</u>	<u>29,379,242</u>
Total Net Position	<u>\$ 18,490,267</u>	<u>\$ 10,888,975</u>	<u>\$ 29,379,242</u>

**CITY OF IRVINE**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**PENSION TRUST FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	December 31, 2024		Total Pension Trust Funds
	Defined Benefit Pension Plan	Defined Contribution Pension Plan	
<b>ADDITIONS</b>			
Contributions:			
Employer	\$ 594,717	\$ 76,518	\$ 671,235
Plan Members	37,597	40,275	77,872
Interest from Participants' Loan	-	1,315	1,315
Total Contributions	<u>632,314</u>	<u>118,108</u>	<u>750,422</u>
Investment Income (Loss):			
Interest and Dividends	357,805	349,648	707,453
Net Appreciation in Fair Value of Investments	<u>325,096</u>	<u>1,222,157</u>	<u>1,547,253</u>
Total Investment Income	682,901	1,571,805	2,254,706
Less: Investment Expenses	<u>(61,424)</u>	-	<u>(61,424)</u>
Net Investment Income	<u>621,477</u>	<u>1,571,805</u>	<u>2,193,282</u>
Total Additions	1,253,791	1,689,913	2,943,704
<b>DEDUCTIONS</b>			
Benefit Payments	1,489,797	1,655,209	3,145,006
Administrative Expenses	<u>4,162</u>	<u>5,300</u>	<u>9,462</u>
Total Deductions	<u>1,493,959</u>	<u>1,660,509</u>	<u>3,154,468</u>
<b>CHANGE IN NET POSITION</b>	(240,168)	29,404	(210,764)
Net Position - Beginning of Year	<u>18,730,435</u>	<u>10,859,571</u>	<u>29,590,006</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 18,490,267</u>	<u>\$ 10,888,975</u>	<u>\$ 29,379,242</u>

**CITY OF IRVINE**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION**  
**CUSTODIAL FUNDS**  
**JUNE 30, 2025**

	Eastwood Assessment District 13-25	Stonegate Assessment District 07-22	Orchard Hills Reassessment District 05-21	Portola Springs Reassessment District 04-20	Woodbury Assessment District 03-19
<b>ASSETS</b>					
Cash and Investments	\$ 3,733,412	\$ 4,666	\$ 18,356,279	\$ 7,856,661	\$ 10,036
Receivable, Net of Allowances:					
Taxes	35,166	-	149,196	61,349	-
Accounts	-	-	-	-	-
Accrued Interest	-	19	237	659	89
Due from Developers	-	23,336	30,845	11,429	102,942
Total Assets	<u>3,768,578</u>	<u>28,021</u>	<u>18,536,557</u>	<u>7,930,098</u>	<u>113,067</u>
<b>LIABILITIES</b>					
Accounts Payable	\$ 1,425	\$ 12,292	\$ 5,931	\$ 8,885	\$ 8,563
Accrued Liabilities	639	979	1,881	1,512	964
Due to Other Governments	-	-	-	-	-
Deposits	-	-	-	-	-
Total Liabilities	<u>2,064</u>	<u>13,271</u>	<u>7,812</u>	<u>10,397</u>	<u>9,527</u>
<b>NET POSITION</b>					
Held in Trust for Bondholders	<u>3,766,514</u>	<u>14,750</u>	<u>18,528,745</u>	<u>7,919,701</u>	<u>103,540</u>
Total Net Position	<u>\$ 3,766,514</u>	<u>\$ 14,750</u>	<u>\$ 18,528,745</u>	<u>\$ 7,919,701</u>	<u>\$ 103,540</u>

**CITY OF IRVINE**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION (CONTINUED)**  
**CUSTODIAL FUNDS**  
**JUNE 30, 2025**

	Shady Canyon/ Turtle Ridge Assessment District 00-18	Irvine Spectrum Reassessment District 85-7	Irvine Spectrum Assessment District 87-8	Irvine Spectrum Assessment District 93-14	Reassessment District 12-1
<b>ASSETS</b>					
Cash and Investments	\$ 165,101	\$ 24,381	\$ 121	\$ 8,189,028	\$ 9,160,581
Receivable, Net of Allowances:					
Taxes	-	-	-	-	43,876
Accounts	-	-	-	-	-
Accrued Interest	177	96	1	305	-
Due from Developers	21,490	37,285	-	102,530	-
	<u>186,768</u>	<u>61,762</u>	<u>122</u>	<u>8,291,863</u>	<u>9,204,457</u>
Total Assets					
<b>LIABILITIES</b>					
Accounts Payable	\$ 18,963	\$ 34,738	\$ -	\$ 88,405	\$ 4,806
Accrued Liabilities	484	482	-	4,306	775
Due to Other Governments	-	-	-	-	-
Deposits	-	-	-	-	-
	<u>19,447</u>	<u>35,220</u>	<u>-</u>	<u>92,711</u>	<u>5,581</u>
Total Liabilities					
<b>NET POSITION</b>					
Held in Trust for Bondholders	<u>167,321</u>	<u>26,542</u>	<u>122</u>	<u>8,199,152</u>	<u>9,198,876</u>
	<u>\$ 167,321</u>	<u>\$ 26,542</u>	<u>\$ 122</u>	<u>\$ 8,199,152</u>	<u>\$ 9,198,876</u>
Total Net Position					

**CITY OF IRVINE**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION (CONTINUED)**  
**CUSTODIAL FUNDS**  
**JUNE 30, 2025**

	Reassessment District 13-1	Reassessment District 15-1	Reassessment District 15-2	Reassessment District 19-1	CFD 2004-1 Central Park
<b>ASSETS</b>					
Cash and Investments	\$ -	\$ 9,508,867	\$ 44,925	\$ 5,582,860	\$ 7,186,280
Receivable, Net of Allowances:					
Taxes	-	106,612	51,631	66,316	23,851
Accounts	-	-	-	-	-
Accrued Interest	-	749	313	-	774
Due from Developers	-	-	-	-	-
Total Assets	-	9,616,228	96,869	5,649,176	7,210,905
<b>LIABILITIES</b>					
Accounts Payable	\$ -	\$ 2,122	\$ 1,683	\$ 2,323	\$ 546
Accrued Liabilities	-	1,112	69	959	434
Due to Other Governments	-	-	-	-	-
Deposits	-	-	-	-	-
Total Liabilities	-	3,234	1,752	3,282	980
<b>NET POSITION</b>					
Held in Trust for Bondholders	-	9,612,994	95,117	5,645,894	7,209,925
Total Net Position	\$ -	\$ 9,612,994	\$ 95,117	\$ 5,645,894	\$ 7,209,925

**CITY OF IRVINE**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION (CONTINUED)**  
**CUSTODIAL FUNDS**  
**JUNE 30, 2025**

	CFD 2005-2 Columbus Grove	CFD 2013-3 Great Park	Reassessment District 21-1	Irvine Facilities Financing Authority	Reassessment District 24-1
<b>ASSETS</b>					
Cash and Investments	\$ 1,939,181	\$ 53,102,308	\$ 6,243,147	\$ 13,962	\$ 5,289,773
Receivable, Net of Allowances:					
Taxes	10,354	1,795,030	71,034	-	78,966
Accounts	-	13,328,566	-	-	1,362
Accrued Interest	-	748,556	939	-	-
Due from Developers	-	-	-	-	-
Total Assets	<u>1,949,535</u>	<u>68,974,460</u>	<u>6,315,120</u>	<u>13,962</u>	<u>5,370,101</u>
<b>LIABILITIES</b>					
Accounts Payable	\$ 752	\$ 52,088	\$ 96,391	\$ 210	\$ 2,023
Accrued Liabilities	174	351,066	725	-	1,052
Due to Other Governments	-	13,382,874	-	-	-
Deposits	-	335,497	-	-	-
Total Liabilities	<u>926</u>	<u>14,121,525</u>	<u>97,116</u>	<u>210</u>	<u>3,075</u>
<b>NET POSITION</b>					
Held in Trust for Bondholders	<u>1,948,609</u>	<u>54,852,935</u>	<u>6,218,004</u>	<u>13,752</u>	<u>5,367,026</u>
Total Net Position	<u>\$ 1,948,609</u>	<u>\$ 54,852,935</u>	<u>\$ 6,218,004</u>	<u>\$ 13,752</u>	<u>\$ 5,367,026</u>

**CITY OF IRVINE**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION (CONTINUED)**  
**CUSTODIAL FUNDS**  
**JUNE 30, 2025**

	Reassessment District 25-1	Inter-Agency Custodial Fund	Total Custodial Funds
<b>ASSETS</b>			
Cash and Investments	\$ 36,139,604	\$ 238,657	\$ 172,789,830
Receivable, Net of Allowances:			
Taxes	-	-	2,493,381
Accounts	-	-	13,329,928
Accrued Interest	-	-	752,914
Due from Developers	-	-	329,857
	<u>36,139,604</u>	<u>238,657</u>	<u>189,695,910</u>
<b>LIABILITIES</b>			
Accounts Payable	\$ 77	\$ -	\$ 342,223
Accrued Liabilities	116	-	367,729
Due to Other Governments	-	238,657	13,621,531
Deposits	-	-	335,497
Total Liabilities	<u>193</u>	<u>238,657</u>	<u>14,666,980</u>
<b>NET POSITION</b>			
Held in Trust for Bondholders	<u>36,139,411</u>	<u>-</u>	<u>175,028,930</u>
	<u>\$ 36,139,411</u>	<u>\$ -</u>	<u>\$ 175,028,930</u>



**CITY OF IRVINE**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**CUSTODIAL FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	Eastwood Assessment District 13-25	Stonegate Assessment District 07-22	Orchard Hills Reassessment District 05-21	Portola Springs Reassessment District 04-20	Woodbury Assessment District 03-19
<b>ADDITIONS</b>					
Special Assessments or Special Taxes					
Collected from Property Owners	\$ 1,955,986	\$ 284,553	\$ 8,746,850	\$ 4,271,803	\$ 1,535,742
Investment Income	151,787	326	607,064	314,774	132
Charge for Services	-	-	-	-	-
Contributions from other Districts	-	-	-	-	-
Bond Proceeds	-	-	24,210,000	-	-
Total Additions	<u>2,107,773</u>	<u>284,879</u>	<u>33,563,914</u>	<u>4,586,577</u>	<u>1,535,874</u>
<b>DEDUCTIONS</b>					
Administration Expenses	41,741	78,816	500,986	112,764	324,700
Contributions to other Districts	-	-	-	-	-
Payment for Special Assessment or Special Tax Debt	1,928,133	174,389	28,500,224	4,129,201	1,034,629
Contribution to City for Infrastructure	-	-	-	-	-
Apportionment Services	-	-	-	-	-
Total Deductions	<u>1,969,874</u>	<u>253,205</u>	<u>29,001,210</u>	<u>4,241,965</u>	<u>1,359,329</u>
<b>CHANGE IN NET POSITION</b>	137,899	31,674	4,562,704	344,612	176,545
Net Position - Beginning of Year	<u>3,628,615</u>	<u>(16,924)</u>	<u>13,966,041</u>	<u>7,575,089</u>	<u>(73,005)</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 3,766,514</u>	<u>\$ 14,750</u>	<u>\$ 18,528,745</u>	<u>\$ 7,919,701</u>	<u>\$ 103,540</u>

**CITY OF IRVINE**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION (CONTINUED)**  
**CUSTODIAL FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	Shady Canyon/ Turtle Ridge Assessment District 00-18	Irvine Spectrum Reassessment District 85-7	Irvine Spectrum Assessment District 87-8	Irvine Spectrum Assessment District 93-14	Reassessment District 12-1
<b>ADDITIONS</b>					
Special Assessments or Special Taxes					
Collected from Property Owners	\$ 325,951	\$ 2,610,547	\$ 13,745,412	\$ 1,794,382	\$ 4,302,989
Investment Income	7,167	1,053	5,791	349,385	376,155
Charge for Services	-	-	-	-	-
Contributions from other Districts	-	-	-	-	-
Bond Proceeds	-	-	-	-	-
Total Additions	<u>333,118</u>	<u>2,611,600</u>	<u>13,751,203</u>	<u>2,143,767</u>	<u>4,679,144</u>
<b>DEDUCTIONS</b>					
Administration Expenses	106,013	171,066	221,868	434,611	89,345
Contributions to other Districts	-	-	-	-	-
Payment for Special Assessment or Special Tax Debt	200,532	2,400,339	13,689,131	1,259,521	5,794,663
Contribution to City for Infrastructure	-	-	-	-	-
Apportionment Services	-	-	51,288	-	-
Total Deductions	<u>306,545</u>	<u>2,571,405</u>	<u>13,962,287</u>	<u>1,694,132</u>	<u>5,884,008</u>
<b>CHANGE IN NET POSITION</b>	26,573	40,195	(211,084)	449,635	(1,204,864)
Net Position - Beginning of Year	<u>140,748</u>	<u>(13,653)</u>	<u>211,206</u>	<u>7,749,517</u>	<u>10,403,740</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 167,321</u>	<u>\$ 26,542</u>	<u>\$ 122</u>	<u>\$ 8,199,152</u>	<u>\$ 9,198,876</u>

**CITY OF IRVINE**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION (CONTINUED)**  
**CUSTODIAL FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	Reassessment District 13-1	Reassessment District 15-1	Reassessment District 15-2	Reassessment District 19-1	CFD 2004-1 Central Park
<b>ADDITIONS</b>					
Special Assessments or Special Taxes					
Collected from Property Owners	\$ 19,142,701	\$ 4,615,916	\$ 3,831,992	\$ 3,509,993	\$ 955,037
Investment Income	169,817	371,254	287,851	-	320,209
Charge for Services	-	220	-	220,447	-
Contributions from other Districts	-	-	-	-	-
Bond Proceeds	-	-	-	-	-
Total Additions	<u>19,312,518</u>	<u>4,987,390</u>	<u>4,119,843</u>	<u>3,730,440</u>	<u>1,275,246</u>
<b>DEDUCTIONS</b>					
Administration Expenses	215,711	65,755	49,297	62,873	23,040
Contributions to other Districts	-	-	7,179,697	-	-
Payment for Special Assessment or Special Tax Debt	32,993,489	5,039,875	3,853,675	3,422,200	1,146,913
Contribution to City for Infrastructure	-	-	-	-	-
Apportionment Services	-	-	-	-	-
Total Deductions	<u>33,209,200</u>	<u>5,105,630</u>	<u>11,082,669</u>	<u>3,485,073</u>	<u>1,169,953</u>
<b>CHANGE IN NET POSITION</b>	(13,896,682)	(118,240)	(6,962,826)	245,367	105,293
Net Position - Beginning of Year	<u>13,896,682</u>	<u>9,731,234</u>	<u>7,057,943</u>	<u>5,400,527</u>	<u>7,104,632</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ -</u>	<u>\$ 9,612,994</u>	<u>\$ 95,117</u>	<u>\$ 5,645,894</u>	<u>\$ 7,209,925</u>

**CITY OF IRVINE**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION (CONTINUED)**  
**CUSTODIAL FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	CFD 2005-2 Columbus Grove	CFD 2013-3 Great Park	Reassessment District 21-1	Irvine Facilities Financing Authority	Reassessment District 24-1
<b>ADDITIONS</b>					
Special Assessments or Special Taxes					
Collected from Property Owners	\$ 1,101,516	\$ 41,665,990	\$ 3,621,978	\$ 20,617,238	\$ 4,659,988
Investment Income	70,666	(1,732,625)	-	609	-
Charge for Services	-	-	244,954	-	84,983
Contributions from other Districts	-	36,395	-	-	184,487
Bond Proceeds	-	-	-	-	20,601,403
Total Additions	<u>1,172,182</u>	<u>39,969,760</u>	<u>3,866,932</u>	<u>20,617,847</u>	<u>25,530,861</u>
<b>DEDUCTIONS</b>					
Administration Expenses	18,106	693,221	144,416	2,206	489,009
Contributions to other Districts	-	-	-	-	19,142,701
Payment for Special Assessment or Special Tax Debt	1,094,619	111,406,097	3,607,700	20,617,238	532,125
Contribution to City for Infrastructure	-	150,926	-	-	-
Apportionment Services	-	-	-	-	-
Total Deductions	<u>1,112,725</u>	<u>112,250,244</u>	<u>3,752,116</u>	<u>20,619,444</u>	<u>20,163,835</u>
<b>CHANGE IN NET POSITION</b>	59,457	(72,280,484)	114,816	(1,597)	5,367,026
Net Position - Beginning of Year	<u>1,889,152</u>	<u>127,133,419</u>	<u>6,103,188</u>	<u>15,349</u>	<u>-</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 1,948,609</u>	<u>\$ 54,852,935</u>	<u>\$ 6,218,004</u>	<u>\$ 13,752</u>	<u>\$ 5,367,026</u>

**CITY OF IRVINE**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION (CONTINUED)**  
**CUSTODIAL FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	Reassessment District 25-1	Inter-Agency Custodial Fund	Total Custodial Funds
<b>ADDITIONS</b>			
Special Assessments or Special Taxes			
Collected from Property Owners	\$ -	\$ -	\$ 143,296,564
Investment Income	-	-	1,301,415
Charge for Services	-	-	550,604
Contributions from other Districts	7,179,697	-	7,400,579
Bond Proceeds	29,604,407	-	74,415,810
Total Additions	<u>36,784,104</u>	<u>-</u>	<u>226,964,972</u>
<b>DEDUCTIONS</b>			
Administration Expenses	644,693	-	4,490,237
Contributions to other Districts	-	-	26,322,398
Payment for Special Assessment or Special Tax Debt	-	-	242,824,693
Contribution to City for Infrastructure	-	-	150,926
Apportionment Services	-	-	51,288
Total Deductions	<u>644,693</u>	<u>-</u>	<u>273,839,542</u>
<b>CHANGE IN NET POSITION</b>	36,139,411	-	(46,874,570)
Net Position - Beginning of Year	<u>-</u>	<u>-</u>	<u>221,903,500</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 36,139,411</u>	<u>\$ -</u>	<u>\$ 175,028,930</u>

# STATISTICAL SECTION

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**CITY OF IRVINE  
STATISTICAL SECTION**

This section of the City of Irvine's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Financial Trends Schedules – These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

- Net Position by Component
- Changes in Net Position
- Changes in Fund Balances of Governmental Funds
- Fund Balances of Governmental Funds
- Tax Revenue by Source – Governmental Funds

Revenue Capacity Schedules – These schedules contain information to help the reader assess the factors affecting the City's ability to generate its property and sales taxes.

- Assessed Value and Estimated Actual Value of Taxable Property
- Taxable Sales by Category
- Direct and Overlapping Property Tax Rates
- Principal Property Taxpayers
- Property Tax Levies and Collections

Debt Capacity Schedules – These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

- Ratio of Outstanding Debt by Type
- Ratio of General Bonded Debt Outstanding
- Schedule of Direct and Overlapping Bonded Debt
- Legal Debt Margin

Demographic and Economic Information – These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments.

- Demographic and Economic Statistics
- Principal Employers
- Budgeted Full-Time, Part-Time, and Non-Hourly Positions by Function

Operating Information – These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs.

- Capital Asset Statistics
- Operating Indicators by Function
- Miscellaneous Statistical Information

Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant years.



# FINANCIAL TRENDS SCHEDULES

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**CITY OF IRVINE  
NET POSITION BY COMPONENT  
LAST TEN FISCAL YEARS  
(ACCRUAL BASIS OF ACCOUNTING)  
(AMOUNTS EXPRESSED IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Governmental Activities:</b>										
Net Investment in Capital Assets	\$ 2,044,219	\$ 1,653,386	\$ 1,909,569	\$ 1,892,115	\$ 1,931,810	\$ 1,986,371	\$ 2,028,242	\$ 1,745,962	\$ 1,601,315	\$ 1,566,452
Restricted	1,628,205	1,399,131	1,305,809	571,035	653,852	652,403	613,872	493,547	583,855	500,057
Unrestricted	214,866	855,780	563,130	568,355	443,796	420,129	434,434	442,116	433,617	434,395
Total Governmental Activities										
Net Position	<u>\$ 3,887,290</u>	<u>\$ 3,908,297</u>	<u>\$ 3,778,508</u>	<u>\$ 3,031,505</u>	<u>\$ 3,029,458</u>	<u>\$ 3,058,903</u>	<u>\$ 3,076,548</u>	<u>\$ 2,681,625</u>	<u>\$ 2,618,787</u>	<u>\$ 2,500,904</u>
<b>Primary Government:</b>										
Net Investment in Capital Assets	\$ 2,044,219	\$ 1,653,386	\$ 1,909,569	\$ 1,892,115	\$ 1,931,810	\$ 1,986,371	\$ 2,028,242	\$ 1,745,962	\$ 1,601,315	\$ 1,566,452
Restricted	1,628,205	1,399,131	1,305,809	571,035	653,852	652,403	613,872	493,547	583,855	500,057
Unrestricted	214,866	855,780	563,130	568,355	443,796	420,129	434,434	442,116	433,617	434,395
Total Primary Government										
Net Position	<u>\$ 3,887,290</u>	<u>\$ 3,908,297</u>	<u>\$ 3,778,508</u>	<u>\$ 3,031,505</u>	<u>\$ 3,029,458</u>	<u>\$ 3,058,903</u>	<u>\$ 3,076,548</u>	<u>\$ 2,681,625</u>	<u>\$ 2,618,787</u>	<u>\$ 2,500,904</u>

Source: City Fiscal Services Division.

**CITY OF IRVINE  
CHANGES IN NET POSITION  
LAST TEN FISCAL YEARS  
(ACCRUAL BASIS OF ACCOUNTING)  
(AMOUNTS EXPRESSED IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>EXPENSES</b>										
Governmental Activities:										
General Government	\$ 78,685	\$ 77,508	\$ 46,583	\$ 74,944	\$ 30,083	\$ 31,233	\$ 37,912	\$ 46,151	\$ 36,411	\$ 29,152
Public Safety	134,150	125,352	113,807	84,025	95,632	99,254	80,988	77,266	71,836	63,878
Public Works	203,880	182,929	147,662	90,102	92,186	89,371	98,899	99,067	106,478	91,387
Community Services	32,367	59,015	56,357	46,450	46,219	47,703	41,163	46,104	40,231	37,152
Community Development	63,454	43,579	36,392	36,450	41,206	55,174	32,720	31,993	34,743	27,943
Interest on Long-Term Debt	15,928	14,026	3,853	8	-	-	-	-	-	-
Unallocated Infrastructure Depreciation	61,666	59,972	59,067	61,455	69,998	67,617	63,071	58,997	55,529	51,423
Total Governmental Activities Expenses	590,130	562,381	463,721	393,434	375,324	397,833	361,073	362,986	345,228	300,935
<b>PROGRAM REVENUES</b>										
Governmental Activities:										
Charges for Services:										
General Government	13,726	22,837	16,004	14,581	12,190	12,068	11,177	9,805	12,259	11,336
Public Safety	2,937	3,605	4,191	3,994	3,035	3,758	3,213	2,870	2,984	2,968
Public Works	3,119	4,703	52,415	49,619	51,342	39,737	30,833	30,947	33,599	26,898
Community Services	42,426	22,495	21,021	19,699	10,695	13,760	16,340	15,230	13,526	12,611
Community Development	24,620	40,171	18,003	18,680	24,239	20,261	19,955	25,296	29,367	27,545
Transportation <sup>(1)</sup>	-	-	-	-	-	755	865	227	-	-
Operating Grants and Contributions	35,583	28,924	38,331	85,415	38,077	44,589	40,146	36,550	26,790	29,738
Capital Grants and Contributions	78,890	243,902	824,445	16,785	26,585	45,591	432,784	185,320	170,654	136,641
Total Governmental Activities Program Revenues	201,301	366,637	974,410	208,773	166,163	180,519	555,313	306,245	289,179	247,737
Total Net Revenues (Expenses)	(388,829)	(195,744)	510,689	(184,661)	(209,161)	(217,314)	194,240	(56,741)	(56,049)	(53,198)

(1) During fiscal year 2019-20, the Transportation department was reabsorbed into the Public Works department.

Source: City Fiscal Services Division.

**CITY OF IRVINE  
CHANGE IN NET POSITION (CONTINUED)  
LAST TEN FISCAL YEARS  
(ACCRUAL BASIS OF ACCOUNTING)  
(AMOUNTS EXPRESSED IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>GENERAL REVENUES AND OTHER</b>										
<b>CHANGES IN NET POSITION</b>										
Governmental Activities:										
Taxes:										
Property Tax	\$ 106,929	\$ 101,068	\$ 94,747	\$ 89,089	\$ 84,349	\$ 79,784	\$ 74,492	\$ 68,135	\$ 62,374	\$ 57,944
Sales Taxes	104,736	101,326	94,241	84,008	68,260	64,278	69,597	62,834	61,617	62,120
Franchise Taxes	24,897	19,860	17,789	15,236	14,182	13,822	14,059	14,243	14,022	14,669
Transient Occupancy Taxes	24,087	19,313	21,168	13,750	5,788	12,387	20,597	18,632	15,708	15,368
Document Transfer Taxes	4,463	4,077	3,602	4,861	4,671	3,461	4,385	4,631	3,957	3,762
Capital Contributions	450									
Unrestricted Motor Vehicle In-Lieu	496	380	318	314	207	222	133	140	116	101
Gain on Sale of Assets	361	(5,821)	258	330	2	118	71	3,884	-	-
Investment Revenue	100,534	80,631	3,868	(26,444)	457	22,376	17,135	4,441	2,500	5,779
Other Revenue	869	4,698	323	5,564	1,800	3,221	214	214	184	825
Total General Revenues	<u>367,822</u>	<u>325,532</u>	<u>236,314</u>	<u>186,708</u>	<u>179,716</u>	<u>199,669</u>	<u>200,683</u>	<u>177,154</u>	<u>160,478</u>	<u>160,568</u>
Extraordinary Gain (Loss)	-	-	-	-	-	-	-	-	-	(7,781)
Special Item	-	-	-	-	-	-	-	-	-	99
<b>CHANGES IN NET POSITION</b>	<u>\$ (21,007)</u>	<u>\$ 129,788</u>	<u>\$ 747,003</u>	<u>\$ 2,047</u>	<u>\$ (29,445)</u>	<u>\$ (17,645)</u>	<u>\$ 394,923</u>	<u>\$ 120,413</u>	<u>\$ 104,429</u>	<u>\$ 99,688</u>

(1) During fiscal year 2019-20, the Transportation department was reabsorbed into the Public Works department.

Source: City Fiscal Services Division.

**CITY OF IRVINE**  
**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**(MODIFIED ACCRUAL BASIS OF ACCOUNTING)**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>REVENUES</b>										
Taxes:										
Property Taxes	\$ 105,080	\$ 100,268	\$ 94,747	\$ 89,089	\$ 84,349	\$ 79,784	\$ 74,492	\$ 68,135	\$ 62,374	\$ 67,060
Sales and Use Taxes	97,208	94,085	94,421	90,235	73,448	64,278	74,661	68,543	67,622	70,047
All Other Taxes	57,579	52,719	45,998	52,443	44,957	54,636	53,573	53,989	47,472	51,291
Licenses and permits	16,678	9,002	11,324	10,141	8,633	9,478	8,521	9,806	9,301	9,594
Fines and Forfeitures	1,316	1,412	1,254	1,112	1,238	1,167	1,348	1,415	1,394	1,453
Investment Income	100,822	81,128	11,278	(34,864)	1,467	36,447	29,870	4,453	2,941	7,098
Intergovernmental	54,620	34,795	36,138	76,131	25,405	15,060	8,054	7,583	9,870	14,317
Charges for Services	66,201	70,007	43,036	40,062	25,981	33,259	35,367	34,226	39,332	36,023
Contributions from Property Owners -										
Special Districts Contributions	151	127,842	465,633	1,960	136	6,325	104,714	19,676	137,228	77,699
Revenue from Developers	8,187	69,015	13,607	11,057	33,654	16,531	22,404	34,726	45,527	53,373
Special Assessments	38,209	31,768	50,744	46,193	42,009	34,690	25,165	20,240	17,559	6,809
Donations	4,101	503	924	461	464	474	562	627	549	724
Other Revenue	8,493	9,831	4,799	7,873	2,712	4,196	5,850	5,138	4,165	4,660
<b>Total Revenues</b>	<b>558,645</b>	<b>682,375</b>	<b>873,903</b>	<b>391,893</b>	<b>344,453</b>	<b>356,325</b>	<b>444,581</b>	<b>328,557</b>	<b>445,334</b>	<b>400,148</b>
<b>EXPENDITURES</b>										
Current:										
General Government	73,584	71,517	44,168	76,520	28,740	28,850	41,069	44,549	34,962	29,957
Public Safety	124,818	118,124	110,804	97,126	95,497	90,391	82,172	77,210	73,116	70,062
Public Works	113,009	102,044	100,986	80,489	69,392	61,512	57,472	51,149	53,331	60,261
Community Development	30,115	40,624	35,625	38,708	40,679	41,904	33,694	30,578	35,494	31,341
Community Services	59,039	55,612	54,671	49,694	44,753	45,514	45,223	44,912	40,618	39,673
Transportation <sup>(1)</sup>	-	-	-	-	-	5,465	5,374	3,398	-	-
Capital Outlay	542,860	19,848	123,293	55,709	30,541	50,459	76,320	121,663	128,972	121,094
Debt Services:										
Principal Retirement	-	-	27	24	-	-	-	-	-	-
Interest and Fiscal Charges	15,928	14,025	-	1	-	-	-	-	-	-
<b>Total Expenditures</b>	<b>959,353</b>	<b>421,794</b>	<b>469,574</b>	<b>398,271</b>	<b>309,602</b>	<b>324,095</b>	<b>341,324</b>	<b>373,459</b>	<b>366,493</b>	<b>352,388</b>
Excess (Deficiency) of Revenues										
Over (Under) Expenditures	(400,708)	260,581	404,329	(6,378)	34,851	32,230	103,257	(44,902)	78,841	47,760

(1) During fiscal year 2019-20, the Transportation department was reabsorbed into the Public Works department.

Source: City Fiscal Services Division.

**CITY OF IRVINE**  
**CHANGE IN FUND BALANCES OF GOVERNMENTAL FUNDS (CONTINUED)**  
**LAST TEN FISCAL YEARS**  
**(MODIFIED ACCRUAL BASIS OF ACCOUNTING)**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>OTHER FINANCING SOURCES (USES)</b>										
Proceeds from Financing of Capital Asset	\$ -	\$ -	\$ -	\$ 100	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Proceeds from Subscriptions	-	-	27	-	-	-	-	-	-	-
Proceeds from Lease Revenue Bond Premiums	-	-	326,280	-	-	-	-	-	-	-
	-	-	7,388	-	-	-	-	-	-	-
Proceeds from Sale of Property	27	36	-	34	36	15	-	4,027	21	125
Transfers In	361,670	127,281	62,166	104,587	61,227	58,191	73,441	46,581	71,162	55,454
Transfers Out	(365,957)	(131,258)	(62,254)	(104,615)	(61,123)	(59,872)	(75,182)	(45,981)	(71,187)	(55,617)
Total Other Financing Sources (Uses)	(4,260)	(3,941)	333,607	106	140	(1,666)	(1,741)	4,627	(4)	(38)
<b>EXTRAORDINARY GAIN (LOSS)</b>										
Settlement Agreement	-	-	-	-	-	-	-	-	-	(6,568)
Special Item	-	-	-	-	-	-	-	-	-	99
Total Extraordinary Gain (Loss)	-	-	-	-	-	-	-	-	-	(6,469)
<b>NET CHANGE IN FUND BALANCES</b>	<b>\$ (404,968)</b>	<b>\$ 256,640</b>	<b>\$ 737,936</b>	<b>\$ (6,272)</b>	<b>\$ 34,991</b>	<b>\$ 30,564</b>	<b>\$ 101,516</b>	<b>\$ (40,275)</b>	<b>\$ 78,837</b>	<b>\$ 41,253</b>
<b>DEBT SERVICE AS A PERCENTAGE OF NONCAPITAL EXPENDITURES</b>	3.8%	3.5%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

Source: City Fiscal Services Division.

**CITY OF IRVINE**  
**FUND BALANCES OF GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**(MODIFIED ACCRUAL BASIS OF ACCOUNTING)**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>GENERAL FUND</b>										
Nonspendable	\$ 96	\$ 1,850	\$ 118	\$ -	\$ 1,396	\$ -	\$ 1,358	\$ 5	\$ -	\$ 87
Restricted	-	-	-	38	212	356	419	5,936	2,784	8,188
Committed	66,190	62,653	57,175	-	57,664	51,700	43,783	36,811	41,034	30,090
Assigned	159,382	154,095	154,143	50,388	99,374	95,729	69,526	72,601	79,242	77,713
Unassigned	3,013	3,072	19,344	147,342	-	9,989	11,594	9,788	3,912	12,163
Total General Fund	228,681	221,670	230,780	29,886	158,646	157,774	126,680	125,141	126,972	128,241
<b>ALL OTHER GOVERNMENTAL FUNDS</b>										
Nonspendable	692	824	973	1,085	1,941	500	501	499	518	526
Restricted	1,245,639	1,029	972,086	571,278	643,532	623,950	607,503	499,515	585,466	502,440
Committed	65,959	99,267	96,304	100,716	103,466	90,749	84,846	77,230	106,858	374,603
Assigned	37,400	630,881	603,093	264,923	264,004	267,621	289,001	305,023	269,151	2,899
Unassigned	(2,457)	(962)	-	(356)	(17)	(4,013)	(2,514)	(2,907)	(3,495)	(2,493)
Total All Other Governmental Funds	1,347,233	731,039	1,672,456	937,646	1,012,926	978,807	979,337	879,360	958,498	877,975
Total Governmental Funds	\$ 1,575,914	\$ 952,709	\$ 1,903,236	\$ 967,532	\$ 1,171,572	\$ 1,136,581	\$ 1,106,017	\$ 1,004,501	\$ 1,085,470	\$ 1,006,216

Source: City Fiscal Services Division.

**CITY OF IRVINE  
TAX REVENUES BY SOURCES – GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS  
(AMOUNTS EXPRESSED IN THOUSANDS)**

Fiscal Year Ended June 30	Property Tax		Sales Tax <sup>(2)(3)</sup>	Transient Occupancy Tax <sup>(4)</sup>	Franchise Tax	Document Transfer Tax	Other	Total
	City	Redevelopment Agency <sup>(1)</sup>						
2025	\$ 105,080	\$ 1,849	\$ 97,208	\$ 19,270	\$ 20,497	\$ 4,463	\$ 11,500	\$ 259,867
2024	100,267	801	94,085	18,173	19,859	4,077	9,810	247,072
2023	94,421	326	94,241	16,933	17,789	3,602	3,619	230,931
2022	88,788	301	90,235	13,750	14,042	4,861	19,790	231,767
2021	84,072	277	73,448	5,787	13,169	4,671	21,330	202,754
2020	79,511	273	70,028	12,387	13,822	5,461	19,216	200,698
2019	74,271	221	74,661	16,463	13,098	4,385	19,627	202,726
2018	67,957	178	68,543	14,883	13,217	4,631	21,258	190,667
2017	62,217	157	67,622	12,520	13,089	3,957	17,906	177,468
2016	66,934	126	70,047	12,294	13,828	3,762	21,407	188,398

(1) Redevelopment Agency tax increment began in fiscal year 2006-07. Redevelopment Agency was dissolved on February 1, 2012.

(2) Sales Tax includes the pass-through half cent sales tax received from Orange County Transportation Authority for the use of transportation planning and implementation activities.

(3) Beginning in fiscal year 2022-23, the pass-through shared sales tax received from the Orange County Transportation Authority is not included in the Sales Tax total. These revenues are now recorded as Intergovernmental.

(4) Beginning in fiscal year 2022-23, the Transient Occupancy Tax total also includes the Irvine Hotel Improvement District Assessment.

Source: City Fiscal Services Division.



# REVENUE CAPACITY SCHEDULES

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**CITY OF IRVINE**  
**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**LAST TEN FISCAL YEARS**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

Fiscal Year Ended June 30	City			Redevelopment Agency <sup>(1)</sup>			Tax Rate
	Secured	Unsecured	Assessed Value	Secured	Unsecured	Incremental Valuation	
2025	\$ 107,304,924	\$ 5,867,282	\$ 113,172,206	\$ 10,447,488	\$ 170,084	\$ 10,617,572	0.0864%
2024	102,203,178	5,360,963	107,564,141	9,340,501	163,547	9,504,048	0.0863%
2023	95,725,688	4,504,408	100,230,096	8,419,691	169,128	8,588,819	0.0871%
2022	89,758,310	5,435,422	95,193,732	7,385,968	182,691	7,568,659	0.0867%
2021	85,793,409	4,264,770	90,058,179	6,789,106	116,370	6,905,476	0.0870%
2020	80,881,596	4,163,416	85,045,012	5,640,707	119,674	5,760,381	0.0820%
2019	74,391,378	4,048,378	78,439,756	4,340,438	145,260	4,485,698	0.0822%
2018	67,809,744	4,088,964	71,898,708	3,139,318	534	3,139,852	0.0908%
2017	61,937,181	3,817,062	65,754,243	2,540,087	2,565	2,542,652	0.0913%
2016	57,124,817	3,787,877	60,912,694	1,770,828	453	1,771,281	0.1070%

**Note:**

Estimated value of taxable property not readily available in the State of California. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations of proposition 13 passed in 1978.

(1) Redevelopment Agency tax increment began in fiscal year 2006-07. Redevelopment Agency was dissolved on February 1, 2012.

**CITY OF IRVINE  
TAXABLE SALES BY CATEGORY  
LAST TEN FISCAL YEARS  
(AMOUNTS EXPRESSED IN THOUSANDS)**

	2025 *	2024	2023	2022	2021	2020	2019	2018	2017	2016
Apparel Stores	*	\$ 273,155	\$ 276,465	\$ 300,944	\$ 280,685	\$ 206,416	\$ 224,535	\$ 211,329	\$ 218,728	\$ 222,412
General Merchandise	*	430,558	438,641	461,129	415,558	369,818	429,098	423,188	385,098	404,982
Food Stores	*	157,547	167,272	169,029	142,679	142,321	140,939	132,898	125,787	120,943
Eating and Drinking Places	*	1,073,271	1,041,700	997,573	833,220	563,070	880,875	832,162	776,070	724,466
Building Material and Farm Tools	*	190,915	174,894	179,212	172,702	146,802	144,896	169,673	143,658	137,627
Auto Dealers and Suppliers	*	1,849,111	2,206,214	1,838,616	1,329,683	965,743	1,028,427	963,272	900,540	837,144
Service Stations	*	247,675	292,248	345,227	299,551	160,528	283,159	299,396	247,127	235,122
Other Retail Stores	*	793,218	776,199	848,221	911,735	748,047	791,145	834,627	835,929	787,667
All Other Outlets	*	4,397,387	4,295,969	3,776,382	3,146,026	2,981,584	2,940,504	2,743,558	2,668,557	2,680,024
<b>Total</b>	<b>\$ -</b>	<b>\$ 9,412,837</b>	<b>\$ 9,669,602</b>	<b>\$ 8,916,333</b>	<b>\$ 7,531,839</b>	<b>\$ 6,284,329</b>	<b>\$ 6,863,578</b>	<b>\$ 6,610,103</b>	<b>\$ 6,301,494</b>	<b>\$ 6,150,387</b>

City Direct Sales Tax Rate	2025 *	2024	2023	2022	2021	2020	2019	2018	2017	2016
	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	0.75% (1)

- (1) The State reduced the actual sales tax allocation by 0.25%, and used this 0.25% as security for the State's "Economic Recovery Bonds." The State has replaced the 0.25% reduction of sales tax with a dollar-for-dollar allocation of local property tax from the County ERAF funds.
- (2) Beginning in March 2016, which represents sales activity starting January 1, 2016, and thereafter, the sales tax allocation will revert back to the original 1% amount.

\* Statistics for fiscal year 2024-25 is unavailable at the present time.

Sources: California Department of Taxes and Fees Administration, State Board of Equalization, State Controller's Office, The HdL Companies.

**CITY OF IRVINE  
DIRECT AND OVERLAPPING PROPERTY TAX RATES  
LAST TEN FISCAL YEARS  
(EXPRESSED AS A RATE OF \$100 OF ASSESSED VALUE)**

Agency	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Basic Levy <sup>(1)</sup>	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000
Irvine Ranch Water	0.19650	0.19650	0.19650	0.19650	0.21320	0.24300	0.24300	0.24300	0.20202	0.17102
Irvine Unified	0.02687	0.02391	0.02582	0.02310	0.02802	0.02533	0.02804	0.02714	0.00000	0.00000
Metropolitan Water District	0.00700	0.00350	0.00350	0.00350	0.00350	0.00350	0.00350	0.00350	0.00350	0.00350
Orange Usd Series 2022 2018 2016	0.02443	0.02533	0.02555	0.01656	0.01664	0.02288	0.02685	0.00000	0.00000	0.00000
Rancho Santiago Community College	0.04509	0.04555	0.04691	0.04289	0.04520	0.05178	0.04537	0.05088	0.04945	0.05039
Saddleback Valley Unified	0.02108	0.02037	0.02227	0.02200	0.02336	0.02295	0.02392	0.02365	0.02688	0.03008
Santa Ana Unified	0.06076	0.05893	0.06976	0.06858	0.08127	0.07300	0.05561	0.06327	0.06377	0.06604
Tustin Unified General Fund	0.05761	0.05856	0.06647	0.06523	0.07102	0.06376	0.06687	0.06873	0.07001	0.07751
Total Direct and Overlapping Rates <sup>(2)</sup>	<u>1.43934</u>	<u>1.43265</u>	<u>1.45678</u>	<u>1.43836</u>	<u>1.48221</u>	<u>1.50620</u>	<u>1.49316</u>	<u>1.48017</u>	<u>1.41563</u>	<u>1.39854</u>
City's Share of 1% Levy Per Prop 13 <sup>(3)</sup>	0.03180	0.03180	0.03180	0.03180	0.03180	0.03180	0.03180	0.03180	0.03180	0.03180
Voter Approved City Debt Rate										
Total Direct Rates <sup>(4)</sup>	0.02863	0.03020	0.03031	0.03060	0.03051	0.03059	0.03090	0.03115	0.03157	0.03190

(1) In 1978, California voters passed Proposition 13 which set the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of any voter approved bonds.

(2) Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all city property owners.

(3) City's Share of 1.00% levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the City. The ERAF general fund tax shifts may not be included in tax ratio figures.

(4) Total Direct Rate is the weighted average of all individual direct rates applied to by the government preparing the statistical section information and excludes revenues derived from aircraft. Beginning in fiscal year 2013-14, the Total Direct Rate no longer includes revenue generated from the former redevelopment tax rate areas. Challenges to recognized enforceable obligations are assumed to have been resolved during fiscal year 2012-13. For the purposes of this report, residual revenue is assumed to be distributed to the City in the same proportions as general fund revenue.

Source: Orange County Assessor 2014/15-2023/24, HdL, Coren & Cone.

**CITY OF IRVINE  
PRINCIPAL PROPERTY TAXPAYERS  
CURRENT YEAR AND NINE YEARS AGO**

Taxpayer	2025			2016		
	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Irvine Company	\$ 1,939,580,312	1	1.71%	\$ 4,573,435,711	1	7.51%
LBA IV-PPI LLC	753,169,072	2	0.67%	300,867,165	10	0.49%
B Braun Medical Inc	666,855,026	3	0.59%	398,642,431	6	0.65%
Edwards Lifesciences LLC	652,153,534	4	0.58%	-		
Allergan USA Inc	560,571,282	5	0.50%	487,347,875	4	0.80%
Irvine Promenade Apartments LLC	501,163,712	6	0.44%	-		
Park Place Michelson LLC	490,949,409	7	0.43%	307,290,993	9	0.50%
Irvine Apartment Communities LP	489,176,902	8	0.43%	707,238,089	3	1.16%
Jamboree Center LLC	461,641,492	9	0.41%	388,317,635	7	0.64%
Irvine Office Towers 1 LLC	441,482,468	10	0.39%	-		
KB Home Coastal Inc.	-			1,196,677,353	2	1.96%
Heritage Fields El Toro LLc	-			474,553,221	5	0.78%
Cox Communications CA	-			311,042,195	8	0.51%
<b>Totals</b>	<b>\$ 6,956,743,209</b>		<b>6.15%</b>	<b>\$ 9,145,412,668</b>		<b>15.00%</b>

Source: Orange County Assessor 2023/24 Combined Tax Rolls and the SBE Non Unitary Tax Roll, HdL, Coren & Cone.

**CITY OF IRVINE  
PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN FISCAL YEARS**

Fiscal Year Ended June 30	Total Tax Levy for Fiscal Year <sup>(1) (3)</sup>	Collected Within the Fiscal Year of the Levy		Collections in Subsequent Year	Total Collections to Date	
		Amount <sup>(2)</sup>	Percentage of Levy		Amount	Percentage of Levy
2025	\$ 97,225,172	\$ 97,813,581	100.61%	\$ 712,207	98,525,788	100.00%
2024	96,179,508	95,820,301	99.63%	602,632	96,422,933	100.00%
2023	98,309,458	97,608,496	99.29%	634,455	98,242,951	99.93%
2022	96,340,158	95,162,564	98.78%	836,224	95,998,788	99.65%
2021	94,289,660	93,592,424	99.26%	421,803	94,014,227	99.71%
2020	92,477,398	90,810,360	98.20%	365,026	91,175,386	98.59%
2019	90,281,935	89,869,241	99.54%	411,689	90,280,930	100.00%
2018	85,775,306	84,940,559	99.03%	458,377	85,398,936	99.56%
2017	82,074,158	81,122,025	98.84%	526,453	81,648,478	99.48%
2016	80,233,275	79,071,170	98.55%	625,501	79,696,671	99.33%

- (1) Includes General City property tax revenue inclusive of secured, unsecured, and supplemental rolls as well as 1915 Act Assessment District and Proposition 218, "The right to Vote on Tax Initiative," special assessments,. Amount excludes property tax-in lieu VLF, sales and use tax compensation, ERAF, Trip flip or VLF swap. The amounts presented include City property taxes and redevelopment Agency tax increment beginning in fiscal year 2006-07.
- (2) Net collections reflect deductions for refunds, delinquencies and impoundments.
- (3) Redevelopment Agency was dissolved on February 1, 2012, amounts exclude tax payments received for the enforceable obligations of the Successor Agency of the Dissolved Irvine Redevelopment Agency.

Source: Orange County Auditor-Controller.



# DEBT CAPACITY SCHEDULES

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**CITY OF IRVINE  
RATIO OF OUTSTANDING DEBT BY TYPE  
LAST TEN FISCAL YEARS  
(AMOUNTS EXPRESSED IN THOUSANDS)**

Fiscal Year Ended June 30	Lease Revenue Bonds	Contract Capital Payable	Total Government Activities	Percentage of Personal Income <sup>(1)</sup>	% of Actual Assessed Value of Property <sup>(1)</sup>	Debt Per Capita
2025	\$ 326,280	\$ 8,884	\$ 335,164	1.750%	0.296%	\$ 1,052
2024	326,280	10,217	336,497	1.860%	0.313%	1,070
2023	326,280	2,971	329,251	2.020%	0.328%	1,047
2022	-	-	-	0.000%	0.000%	-
2021	-	-	-	0.000%	0.000%	-
2020	-	-	-	0.000%	0.000%	-
2019	-	-	-	0.000%	0.000%	-
2018	-	-	-	0.000%	0.000%	-
2017	-	-	-	0.000%	0.000%	-
2016	-	-	-	0.000%	0.000%	-

(1) Assessed value used because actual value of taxable property not readily available in the State of California.

Sources: City Fiscal Services Divisions, Employment Development Department, State Department of Finance, U.S. Bureau of Census.

**CITY OF IRVINE  
RATIO OF GENERAL BONDED DEBT OUTSTANDING  
LAST TEN FISCAL YEARS  
(AMOUNTS EXPRESSED IN THOUSANDS, EXCEPT PER CAPITA)**

Fiscal Year Ended June 30	Population <sup>(1)</sup>	Total General Obligation Bonds	Less Debt Service Fund	Net Bonded Debt	Percent of Debt to Assessed Value	Debt Per Capita
2025	319	-	-	-	0.000%	-
2024	315	-	-	-	0.000%	-
2023	315	-	-	-	0.000%	-
2022	310	-	-	-	0.000%	-
2021	308	-	-	-	0.000%	-
2020	278	-	-	-	0.000%	-
2019	275	-	-	-	0.000%	-
2018	270	-	-	-	0.000%	-
2017	263	-	-	-	0.000%	-
2016	254	-	-	-	0.000%	-

(1) City of Irvine Public Information Office

Source: City Fiscal Services Division.

**CITY OF IRVINE**  
**SCHEDULE OF DIRECT AND OVERLAPPING BONDED DEBT**  
**JUNE 30, 2025**

2024-25 Assessed valuation: \$113,172,206,795

<u>OVERLAPPING TAX AND ASSESSMENT DEBT:</u>	Total Debt 6/30/25	% Applicable <sup>(1)</sup>	City's Share of Debt 6/30/25
Metropolitan Water District	\$ 17,155,000	2.780 %	\$ 476,909
Rancho Santiago Community College District	132,145,756	11.764	15,545,627
Rancho Santiago Community College District School Facilities Improvement District No. 1	138,730,000	22.141	30,716,209
Irvine Unified School District School Facilities Improvement District No. 1	207,575,000	97.282	201,933,112
Irvine Unified School District Community Facilities Districts	509,665,000	100	509,665,000
Orange Unified School District	275,590,000	0.0001	276
Saddleback Valley Unified School District	64,475,000	4.402	2,838,190
Santa Ana Unified School District	401,142,561	27.291	109,475,816
Santa Ana Unified School District Community Facilities District No. 2004-1	5,400,000	100	5,400,000
Tustin Unified School District	87,000,000	29.251	25,448,370
Tustin Unified School District School Facilities Improvement District No. 2002-1	32,340,000	9.404	3,041,254
Tustin Unified School District School Facilities Improvement District No. 2008-1	69,670,000	9.65	6,723,155
Tustin Unified School District School Facilities Improvement District No. 2012-1	42,090,000	21.567	9,077,550
Tustin Unified School District Community Facilities District No. 97-1	71,690,000	100	71,690,000
Tustin Unified School District Community Facilities District No. 2007-1	15,380,000	100	15,380,000
Tustin Unified School District Community Facilities District No. 2014-1	83,075,000	100	83,075,000
Irvine Ranch Water District Improvement Districts	450,303,960	10.512-100	302,639,172
City of Irvine Community Facilities District No. 2004-1	15,270,000	100	15,270,000
City of Irvine Community Facilities District No. 2005-2	10,415,000	100	10,415,000
City of Irvine Community Facilities District No. 2013-3, I.A. 1	81,997,623	100	81,997,623
City of Irvine Community Facilities District No. 2013-3, I.A. 4	128,630,000	100	128,630,000
City of Irvine Community Facilities District No. 2013-3, I.A. 6	169,996,780	100	169,996,780
City of Irvine Community Facilities District No. 2013-3, I.A. 7	220,000,000	100	220,000,000
City of Irvine Community Facilities District No. 2013-3, I.A. 8	71,255,000	100	71,255,000
City of Irvine Community Facilities District No. 2013-3, I.A. 9	56,709,892	100	56,709,892
City of Irvine Community Facilities District No. 2013-3, I.A. 10	102,690,000	100	102,690,000
City of Irvine 1915 Act Bonds	550,414,000	100	550,414,000
TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT			2,800,503,935
 <u>DIRECT AND OVERLAPPING GENERAL FUND DEBT:</u>			
Orange County General Fund Obligations	\$ 429,065,000	13.960 %	\$ 59,897,474
Orange County Board of Education General Fund Obligations	9,120,000	13.960	1,273,152
Orange Unified School District Certificates of Participation and Benefit Obligation	62,080,000	0.0001	62
Santa Ana Unified School District General Fund Obligations	38,301,736	27.291	10,452,927
<b>City of Irvine Contract Capital Payable and Subscription Liability</b>	<b>8,883,603</b>	<b>100</b>	<b>8,883,603</b>
<b>City of Irvine General Fund Obligations</b>	<b>326,280,000</b>	<b>100</b>	<b>326,280,000</b>
TOTAL DIRECT AND OVERLAPPING GENERAL FUND DEBT			\$ 406,787,218
 <b>TOTAL DIRECT DEBT</b>			<b>\$ 335,163,603</b> <sup>(2)</sup>
<b>OVERLAPPING DEBT</b>			<b>\$ 2,872,127,550</b>
 <b>COMBINED TOTAL DEBT</b>			<b>\$ 3,207,291,153</b> <sup>(2)</sup>

<sup>(1)</sup>The percentage of overlapping debt applicable to the City is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the City divided by the district's total taxable assessed value.

<sup>(2)</sup>Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and non-bonded capital lease obligations.

Ratios to 2024-25 Assessed Valuation:

Total Overlapping Tax and Assessment Debt.....	2.47%
<b>Total Direct Debt (\$335,163,603).....</b>	<b>0.30%</b> <sup>(2)</sup>
Combined Total Debt.....	2.83%

Source: California Municipal Statistics, Inc.

**CITY OF IRVINE  
LEGAL DEBT MARGIN  
LAST TEN FISCAL YEARS**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Assessed Valuation	\$ 113,172,206,795	\$ 107,564,141,585	\$ 100,230,096,499	\$ 95,193,731,766	\$ 90,058,178,619	\$ 85,045,012,271	\$ 78,439,755,961	\$ 71,898,708,288	\$ 65,754,243,380	\$ 60,912,693,965
Conversion Percentage	25%	25%	25%	25%	25%	25%	25%	25%	25%	25%
Adjusted Assessed Valuation	28,293,051,699	26,891,035,396	25,057,524,125	23,798,432,942	22,514,544,655	21,261,253,068	19,609,938,990	17,974,677,072	16,438,560,845	15228/173491
Debit Limit Percentage	15%	15%	15%	15%	15%	15%	15%	15%	15%	15%
Debt Limit	4,243,957,755	4,033,655,309	3,758,628,619	3,569,764,941	3,377,181,698	3,189,187,960	2,941,490,849	2,696,201,561	2,465,784,127	22,842,260,241
Total Net Debt Application to Limit: General Obligation Bonds	-	-	-	-	-	-	-	-	-	-
Legal Debt Margin	<u>\$ 4,243,957,755</u>	<u>\$ 4,033,655,309</u>	<u>\$ 3,758,628,619</u>	<u>\$ 3,569,764,941</u>	<u>\$ 3,377,181,698</u>	<u>\$ 3,189,187,960</u>	<u>\$ 2,941,490,849</u>	<u>\$ 2,696,201,561</u>	<u>\$ 2,465,784,127</u>	<u>\$ 22,842,260,241</u>
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

**Note:**

The Government Code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value (as of the most recent change in ownership for that parcel). The computations shown above reflect a conversion of assessed valuation data for each fiscal year from the current full valuation perspective to the 25% level that was in effect at the time that the legal debt margin was enacted by the State of California for local governments located within the State.

# DEMOGRAPHIC AND ECONOMIC INFORMATION

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**CITY OF IRVINE  
DEMOGRAPHIC AND ECONOMIC STATISTIC  
LAST TEN FISCAL YEARS**

Fiscal Year Ended June 30	Population <sup>(1)</sup>	(in thousands) Personal Income <sup>(2)</sup>	(in thousands) Per Capita Personal Income <sup>(2)</sup>	Unemployment Rate <sup>(3)</sup>	Median Age <sup>(2)</sup>	% of Population with High School Degree <sup>(2)</sup>	% of Population with Bachelor's Degree <sup>(2)</sup>
2025	318,629	\$ 19,151,734	\$ 60	4.0%	33.9	96.6%	70.6%
2024	314,550	18,074,961	57	3.7%	33.8	96.3%	70.0%
2023	314,550	16,321,418	51	3.1%	33.8	96.2%	68.6%
2022	310,250	13,944,948	45	5.3%	33.8	96.3%	69.5%
2021	307,670	13,662,292	44	7.1%	34.2	96.6%	68.9%
2020	281,707	12,788,062	46	2.6%	34.1	96.4%	68.5%
2019	280,202	12,272,130	43	2.8%	34.4	96.0%	67.5%
2018	276,176	12,272,130	41	3.2%	34.5	96.6%	68.0%
2017	267,086	12,840,224	40	3.0%	34.4	96.3%	66.4%
2016	258,386	10,946,242	39	3.3%	34.0	96.1%	65.6%

(1) City of Irvine Public Information Office.

(2) U.S. Census Bureau, American Community Survey

(3) State of California Employment Development Department, Labor Market Information Division

**CITY OF IRVINE  
PRINCIPAL EMPLOYERS  
CURRENT YEAR AND NINE YEARS AGO**

Employer	2025			2016		
	Number of Employees	Rank	Percentage of Employment	Number of Employees	Rank	Percentage of Employment
University of California Irvine	22,809	1	13.77%	20,386	1	16.08%
Irvine Unified School District	3,675	2	2.22%	2,749	3	2.17%
Edwards LifeSciences LLC (a)	3,152	3	1.90%	2,987	2	2.36%
Kaiser Permanente - Irvine	2,300	4	1.39%	-		
B. Braun Medical Inc.	1,960	5	1.18%	-		
Hoag Hospital & Orthopedic Institute	1,894	6	1.14%	-		
City of Irvine (b)	1,331	7	0.80%	-		
Irvine Valley College	856	8	0.52%	-		
Albertsons Distribution Center	777	9	0.47%	-		
Western Digital Technologies	715	10	0.43%	-		
Blizzard Entertainment	-			2,622	4	2.07%
Broadcom	-			1,900	5	1.50%
Parker Hannifin Corporation	-			1,700	6	1.34%
Nationstar Mortgage LLC	-			1,556	7	1.23%
Glidewell Laboratories	-			1,538	8	1.21%
24 Hour Fitness	-			1,426	9	1.12%
Thales Avionics	-			1,424	10	1.12%
<b>Total Top 10 Employers</b>	<b>39,469</b>		<b>23.83%</b>	<b>38,288</b>		<b>30.20%</b>
<b>Total City Labor Force (1)</b>	<b>165,600</b>					

Source: City Community Development Department

**CITY OF IRVINE  
BUDGETED FULL-TIME, PART-TIME, AND NON-HOURLY POSITIONS BY FUNCTION  
LAST TEN FISCAL YEARS**

Function	Fiscal Years as of June 30									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>General Government:</b>										
Full-Time	186.00	148.55	141.70	124.70	103.70	106.70	103.70	103.00	94.00	92.00
Part-Time	9.70	9.70	11.50	11.50	15.90	15.14	14.44	12.01	14.61	14.61
Non-Hourly	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00
<b>Public Safety:</b>										
Full-Time	374.00	358.45	358.30	347.30	341.30	334.30	326.30	322.00	319.00	308.00
Part-Time	38.33	49.58	42.64	41.20	41.19	40.50	38.62	38.30	32.87	33.35
Non-Hourly	61.00	61.00	60.00	59.00	58.00	56.00	53.00	49.00	46.00	44.00
<b>Public Works and Sustainability:</b>										
Full-Time	218.00	200.00	191.00	169.00	169.00	162.00	164.00	155.00	155.00	150.00
Part-Time	3.90	3.90	6.75	6.75	6.75	7.20	5.74	5.24	5.24	6.50
Non-Hourly	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	-	-
<b>Community Development:</b>										
Full-Time	115.00	117.00	115.00	111.00	111.00	111.00	111.00	114.00	113.00	109.00
Part-Time	3.50	3.50	3.00	3.00	2.00	2.00	2.80	3.30	2.80	2.80
Non-Hourly	5.00	5.00	5.00	5.00	6.00	6.00	6.00	6.00	6.00	6.00
<b>Community &amp; Library Services:</b>										
Full-Time	181.00	150.00	147.00	132.00	131.00	130.00	127.00	127.00	125.00	118.00
Part-Time	201.50	255.06	272.16	271.60	286.91	286.90	282.73	274.77	262.33	250.44
Non-Hourly	12.00	12.00	12.00	12.00	12.00	12.00	12.00	12.00	12.00	12.00
<b>Total</b>	<b>1,423.93</b>	<b>1,388.74</b>	<b>1,381.05</b>	<b>1,309.05</b>	<b>1,299.75</b>	<b>1,284.74</b>	<b>1,262.33</b>	<b>1,236.62</b>	<b>1,197.85</b>	<b>1,156.70</b>

**Note:**

Part-time employees are expressed as full-time equivalents.

Project Delivery & Sustainability Department was established in fiscal year 2023-24.

Source: City Budget Office, City Human Resources Division



# OPERATING INFORMATION

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**CITY OF IRVINE  
CAPITAL ASSET STATISTICS  
LAST TEN FISCAL YEARS**

Function	Fiscal Years as of June 30									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Police Safety:</b>										
Stations	2	2	2	2	2	2	2	2	2	2
Patrol Units	84	78	73	76	72	64	61	61	55	51
Fire Stations <sup>(1)</sup>	12	12	12	12	12	12	12	12	12	12
<b>Public Works:</b>										
Streets (Miles) <sup>(2)</sup>	477	477	477	482	2,083	2,068	2,035	2,002	1,985	1,973
Traffic Signals	382	382	380	378	376	366	366	356	344	344
Streetscape (Acres)	945	945	943	940	940	938	938	918	918	911
Open Space / Greenbelts (Acres)	6,673	6,673	6,673	6,673	6,673	6,673	6,672	6,638	6,638	6,638
Bicycle Path-On / Off Street (Miles) <sup>(2)</sup>	257	257	257	257	400	372	364	154	154	154
<b>Culture and Recreation:</b>										
Community athletic parks	20	20	20	20	20	20	20	19	17	16
Neighborhood Parks	40	40	40	40	40	40	40	40	40	40
Multi use centers	25	20	20	20	20	20	18	16	15	15
Libraries	2	-	-	-	-	-	-	-	-	-
Dog parks	1	1	1	1	1	1	1	1	1	1
Skate parks	1	1	1	1	1	1	1	1	1	1
Soccer fields	67	71	70	70	70	70	70	63	41	41
Swimming pools	3	3	3	3	3	3	3	3	3	3
Ball fields <sup>(3)</sup>	64	59	58	58	57	57	-	-	-	-
Overlay (Soccer/Ball field)	24	24	24	24	24	24	24	24	21	21
Batting cages	24	24	22	22	22	22	22	14	14	14
Basketball courts	37	37	37	37	37	37	36	35	31	31
Racquetball/handball courts	12	12	12	13	13	14	14	14	14	14
Tennis courts	96	97	97	98	98	98	98	91	64	64
Volleyball courts	23	22	23	23	23	23	23	22	17	17
Pickleball (dedicated & overlays)	20	14	-	-	-	-	-	-	-	-

(1) Joint Power Authority with Orange County Fire Authority

(2) Beginning in 2022 Street and Bicycle Path miles are now measured in centerline miles.

(3) Data for ball fields not available for fiscal year 2018-19 or prior.

Source: Various City Departments.

**CITY OF IRVINE  
OPERATING INDICATORS BY FUNCTION  
LAST TEN FISCAL YEARS**

Function	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>General Government:</b>										
Checks / Wire Transfers	58,345	54,877	56,084	47,031	43,936	49,591	50,333	51,905	47,912	46,499
Number of Purchase Orders Places	2,417	2,076	1,824	1,661	2,162	2,179	2,192	2,324	2,151	2,146
<b>Police:</b>										
Animal Control Service Calls	11,577	12,975	11,939	10,637	12,190	9,608	7,785	8,635	8,741	9,975
Physical Arrests	2,162	1,794	1,900	1,729	1,571	1,737	2,155	2,501	2,811	3,109
Parking Citations	8,218	6,563	9,429	4,244	4,919	7,006	6,853	6,272	5,171	4,413
Traffic Citations	16,689	14,510	16,955	14,185	16,793	16,513	22,050	18,848	20,151	19,641
<b>Highways and Streets:</b>										
Arterial Street Resurfacing (Centerline Miles)	3.30	21.00	8.40	19.90	33.75	4.40	44.22	49.00	65.00	58.00
Arterial Street Sweeping (Curb Miles) <sup>(1)</sup>	25,140	48,098	23,000	23,000	40,361	40,361	40,346	39,817	39,542	39,189
<b>Community Development:</b>										
Building Inspections Completed	109,839	80,622	95,466	105,233	97,080	140,808	174,363	220,565	225,782	194,718
Building Permits Issued	12,035	10,566	12,978	11,580	10,060	11,606	16,764	15,924	15,165	14,187
<b>Culture and Recreation:</b>										
Recreational and Instructional Classes Offered	16,332	17,511	18,852	18,185	13,123	9,345	9,345	11,530	9,624	9,238
Recreational and Instructional Enrollees	283,494	301,719	299,825	296,211	160,974	125,664	164,380	136,857	108,711	101,252
Recreational and Internet Registrants for Classes	64%	63%	63%	61%	69%	54%	64%	58%	56%	56%
Youth Services Participation Units	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

(1) Beginning in 2022, Arterial street sweeping curb miles do not include City-wide sweeping miles as in previous years.

Source: Various City Departments.

**CITY OF IRVINE  
MISCELLANEOUS STATISTICAL INFORMATION  
JUNE 30, 2025**

<u>Date of Incorporation</u>	-	December 28, 1971
<u>Form of Government</u>	-	Charter, Council-Manager
<u>Incorporated Area</u>	-	66 square miles
<u>City Tree</u>	-	Camphor
<u>City Flower</u>	-	Lily of the Nile
<u>Registered Voters</u>	-	162,543
<u>Fire Protection</u>	-	Orange County Fire Authority (Joint Powers Authority)
<u>Water Supply</u>		Irvine Ranch Water District
<u>City Park and Landscape Areas</u>		<u>Acres</u>
Streetscape	-	945
Community Parks	-	1,677.5
Neighborhood Parks	-	180.4
Sports Field	-	194
<u>Facilities and Services Excluded in the Reporting Entity</u>		<u>Number</u>
Education:		
Preschool	-	1
Elementary Schools	-	30
Middle Schools	-	6
High Schools	-	5
Continuation / Independent Study High School	-	1
Other Schools	-	4

Sources: Various City Departments, Irvine Unified School District.





## About the Cover

Bommer Canyon is a protected open space preserve in southern Irvine, offering scenic trails, wildlife habitat, and event spaces. As part of the City of Irvine's Open Space Preserve and the nationally recognized Irvine Ranch Natural Landmarks, the canyon reflects Irvine's long-standing commitment to land stewardship and outdoor recreation.

Covering approximately 4,000 acres, Bommer Canyon features rugged terrain, sycamore groves, and rock outcroppings popular with hikers and mountain bikers. A 15-acre area known as Cattle Camp pays to the site's ranching past and is available for private rentals. Acquired by the City in the early 1980s and designated a California Natural Landmark in 2008, Bommer Canyon preserves the region's natural and cultural legacy while inviting the community to explore and connect with Irvine's wildlands.